National Report for the Mid-Term Review of the
Strategic Plan for Maternal, Newborn,
Child and Women's Health (MNCWH)
and Nutrition in South Africa

2012-2016





National Department of Health

National Report for the Mid-Term Review of the Strategic Plan for Maternal, Newborn, Child and Women's Health (MNCWH) and Nutrition in South Africa

November 2015

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PREFACE

It is with great pleasure that we present the findings from the MNCWH and Nutrition mid-term strategy review (MTR) conducted between April and July 2014. The review employed a multi-component approach (desk review, field visits and provincial workshops) which is presented in the final MTR report along with other accompanying documents.

This national report is accompanied by electronic copies of the tools and a number of other reports and documents. Together the electronic copy and hard copy of the final report make up the findings and recommendation package. Documents provided electronically are not less important than the overarching report, however due to the vast number of pages produced, it would not be feasible to print all the documents.

The hard copy report provides an overview of the MTR and consolidates the findings across both the desk and field components of the MTR. It provides an overarching framework for operationalizing the findings of the review. This report is complemented by documents provided electronically which provide detailed technical area reports, provincial reports and detailed workshop reports.

The following documents are provided in pdf:

- 1. Technical desk review reports compiled during the desk review phase of the MTR in the area of maternal and newborn health, child health, adolescent health, women's health and nutrition
- 2. Provincial summaries detailing key bottlenecks, promising practices and recommendations
- 3. Provincial reports compiled from the provincial field visits
- 4. All district action plans compiled during the 2-day workshop that took place following the field visits in each province
- 5. Tools used to conduct the field review

All documents within the findings and recommendations package should be reviewed as part of the package. This will ensure that the MTR findings and recommendations can be operationalized across all programmatic areas and levels of care.

ABBREVIATIONS

AIMS	Advanced Incident Management System
ALHIV	Adolescents Living with HIV
AMREF	African Medical and Research Foundation
ANC	Antenatal Care
ART	Antiretroviral Treatment
ASRH	Adolescent Sexual and Reproductive Health
AYFS	Adolescent Youth Friendly Services
BANC	Basic Antenatal Care
CAC	Comprehensive Abortion Care
C-IMCI	Community Based Integrated Management of Childhood Illnesses
CARMMA	Campaign on Accelerated Reduction of Maternal Newborn and Child Mortality in Africa
СВО	Community Based Organization
CCGs	Community Care Givers
CDC	Centers for Disease Control
CFP	Contraception and Fertility Planning
CHC	Community Health Centre
CHIP	Child Health Care Problem Identification Programme
CHWs	Community Health Workers
Commic	Committee on Morbidity and Mortality in Children
CSI	Committee on Morbidity and Mortality in Children Child Status Index
CSO	
	Civil Society Partners
Cu IUD	Copper Intrauterine Device
CYPR	Couple Year Protection Rate
d-IMCI	Distance Learning (IMCI) Integrated Management of Childhood Illnesses
DBE	Department of Basic Education
DCSTs	District Clinical Specialist Teams
DDG	Deputy Director General
DFID	Department for International Development
DHB	District Health Barometer
DHIS	District Health Information System
DoH	Department of Health
DSD	Department of Social Development
EBF	Exclusive Breast feeding
ECD	Early Childhood Development
ELRU	Early Learning Resource Unit
EMS	Emergency Medical Services
EOST	Emergency Obstetric Simulation Training
EPI	Expanded Programme on Immunization
ESMOE	Essential Steps in the Management of Obstetric Emergencies
FP	Family Planning
FPI	Family Planning Integration into HIV Care and Treatment Services project
GBV	Gender-based Violence
НВВ	Helping Babies Breathe
нст	HIV Counselling and Testing
HCW	Health Care Worker
HDACC	Health Data Advisory and Co-ordination Committee
HPCSA	Health Professions Council of South Africa
HPV	Human Papillomavirus
HR	Human Resources
HSIL	High-Grade Squamous Intraepithelial Lesion
ICATT	IMCI Computerized adaptation and Training Tool
IMCI	Integrated Management of Childhood Illnesses
IMR	Infant Mortality Rate
ISHP	Integrated School Health Programme
KMC	Kangaroo Mother Care
LEEP	Loop Electrosurgical Excision Procedure
	-

LGBTI	Lesbian Gay Bisexual Transgender and Intersex
LIDS	Linking Communities with District Health System
M&E	Monitoring and Evaluation
M&Ms	Mortality and Morbidity
MBFI	Mother-Baby Friendly Initiative
MDG	Millennium Development Goals
MMC	Medical Male Circumcision
MMR	Maternal Mortality Ratio
MNCWH and N	Maternal, Newborn, Child, and Women's Health and Nutrition
MOU	Maternal Obstetric Unit
MOU	Memorandum of Understanding
MSSN	Management of Sick and Small Newborns
MTR	Mid-Term Review
MUAC	Mid-Upper Arm Circumference
NaPeMMCo	National Perinatal Mortality and Morbidity Committee
NBC	Newborn Care
NCCEMD	National Committee on Confidential Enquiries into Maternal Deaths
NCDs	Non-Communicable Diseases
NDoH	National Department of Health
NGO	Non-Governmental Organization
NHI	National Health Insurance
NMR	Neonatal Mortality Rate
NPO	Not for profit Organization
NYDA	National Youth Development Agency
oss	Operation Sukuma Sakhe
PHC	Primary Health Care
PHCIS	Primary Health Care Information System
PMTCT	Prevention of Mother to Child Transmission of HIV
PPIP	Perinatal Problem Identification Programme
PPP	Public-Private Partnership
PREMIS	Pre-Hospital Medical Information System
PRICELESS	Priority Cost-Effective Lessons for Systems Strengthening – South Africa
QA	Quality Assurance
QI	Quality Improvement
RMCH	Reducing Maternal and Child Mortality in South Africa through Strengthening Primary Health Care Programme
RMNCH	Reproductive, Maternal Newborn and Child Health
RMS	Rapid Mortality Surveillance
RTCs	Regional Training Centres
RTHC	Road to Health Card
SAM	Severe Acute Malnutrition
SANHANES-1	South African National Health and Nutrition Examination Survey
SAPS	South African Police Services
SASSA	South African Social Security Agency
SBCC	Social and Behaviour Change Communication
SAE	Serious Adverse Event
SOP	Standard Operating Procedure
SRH	Sexual and Reproductive Health
SRHR	Sexual and Reproductive Health and Rights
TOP	Termination of Pregnancy
U5MR	Under-5 mortality rate
UNAIDS	Joint United Nations Programme on HIV/AIDS
UNFPA	United Nations Population Fund
UNICEF	United Nations Children's Fund
USAID	United States Agency for International Development
VAS	Vitamin A Supplementation
VR	Vital Registration
WBOTs	Ward Based Outreach Teams
WHO	World Health Organization

EXECUTIVE SUMMARY

Background

South Africa is committed to working towards achieving Millennium Development Goals (MDG) 4, 5 and 6 to reduce maternal, newborn, child and women's mortality. The National MNCWH and N 2012-2016 strategic plan has key objectives linked with the Campaign on Accelerated Reduction of Maternal Newborn and Child Mortality in Africa (CARMMA) towards achieving the set targets. Both these strategies were launched by the Minister of Health in May 2012.

The NDoH commissioned a mid-term review (MTR) of the maternal, newborn, women, adolescent and child health and nutrition programmes in the health sector in 2014. This was an independent review supported by various stakeholders working towards improving maternal and child health outcomes in the country.

Objectives

The review aimed to understand the current status as well as assess progress on the implementation of the strategy for the maternal, newborn, under-5 child health, adolescent health, women's health and nutrition programs across the country.

Key objectives of the review included:

- To review progress towards achieving the targets to date, as outlined in the MNCWH and N Strategy 2012-2016 focusing on high impact but poorly implemented interventions outlined in the countdown to MDGs 4 and 5 report for South Africa, February 2014
- To identify key implementation challenges on the ground focusing on quality, access, service utilization and coverage linked to specific time bound actions
- · To conduct in-depth analysis of critical systemic bottlenecks reducing effective coverage of high impact implementation
- To identify best practices and lessons learnt from the field specific to the key interventions for improving MNCWH and N outcomes for potential replication and scale up across the country

Methodology

The MTR review was conducted between February and June 2014. The preparatory phase, consisting of meetings, planning and establishing steering committees and technical teams took place between February and April 2014.

The implementation phases, as described below, took place between April and June 2014.

Desk review phase

o Conducted to identify existing knowledge from published and grey literature and interviews with key informants in the five technical areas; maternal and newborn health, child health, adolescent health, women's health and nutrition

· Field review phase

- Field visits were conducted at national level and in all 9 provinces in 21 districts (two per province, except for Gauteng and Kwa-Zulu Natal where three and four districts were visited respectively)
- In each province, one better performing district and one underperforming district was selected based on performance in 2013 for key countdown indicators related to MNCWH and N
- o One hospital, one community health centre (CHC) and two primary care clinics were visited in each district
- At each facility, interviews were conducted with management, health care workers, clients, clinic committees and hospital boards

All districts workshop per province

- In each province an all-districts workshop bringing together key representatives and stakeholders from all districts in the province was conducted
- District teams reviewed bottlenecks identified through the review and completed planning and identification of action points to fast track momentum towards the MDGs and to improve maternal and child health and nutrition outcomes at all levels

Collation of data from the review followed by data analysis and report writing took place during July and August 2014.

Findings

Overall there has been a downward trend in maternal mortality in South Africa over the last few years. Facility-based data and population-based global estimates indicate that the Strategic Plan's Maternal Mortality Rate (MMR) 2014 target of 270 has been well exceeded, although the decline is not sufficient to meet the target for MDG 5. After remarkable reductions between 2006 and 2011 in under-5 and infant mortality, both rates stagnated in 2012. The achievement of MDG 4 by end-2015 is therefore unlikely, although the strategic plan target for neonatal mortality has been met.

Key achievements in the area of adolescent health include the drafting of the National Adolescent and Youth policy 2012-2013 and the development and implementation of the Integrated School Health Programme (ISHP), instituting accreditation standards in facilities for the provision of Adolescent Youth Friendly Services (AYFS), as well as the roll out of the human papillomavirus (HPV) vaccine for young girls.

Key programmatic achievements in the areas of women's health include the development and implementation of the Contraception and Fertility Planning Policy and Service delivery Guidelines allowing for an expanded method mix and the implementation of the national family planning campaign.

With respect to nutrition, programme achievements include the development and finalization of the Roadmap for Nutrition in South Africa (2013-2017) and the publication of theInternational Code of Marketing of Breast milk Substitutes in December 2012.

As the national MNCWH and N review covered a wide range of technical programme areas and involved both a desk review and field review phase, an analytical framework was developed to consolidate the findings of the review. The framework, based on the program effectiveness model highlights gaps/bottlenecks and progress in the following areas:

- Functional effectiveness: (activities/cascades/pathways including supplies, health care workers)
- Organizational effectiveness: (resource mobilization, partnerships, integration with other programmes, capacity development, and management systems
- Political effectiveness: (civil society and community engagement and leadership)

The evaluation found limited progress with respect to the components in functional effectiveness, with lengthy and cumbersome procurement and human resources (HR) processes resulting in stock outs of medicines and supplies and shortages of critical HR staff. Some progress has been made with regards to the components in organizational effectiveness, although more needs to be done to strengthen procurement procedures and decentralize processes. Political effectiveness has shown progress, however more needs to be done around the communication of key messages to staff and communities.

Key recommendations

Identified top line recommendations:

- 1. **Know your issues, track your response, we are accountable:** target setting and data management, communication, accountability and involvement
- 2. **Getting the basics right:** infrastructure, drugs, equipment, balance supply and demand, supervision and mentoring systems, consistency and quality of care
- 3. Connecting the dots: cascades, pathways, transport and referrals.

The report further prioritized the following groups:

- · Women, with a focus on adolescent girls; and
- The first 1000 days of life (mother and child)

While the review was successful in providing a picture of implementation of the MNCWH and N strategy, it was conducted under extremely tight deadlines and as a result was limited to assessing implementation successes and challenges of the MNCWH&N strategy and did not focus on evaluating the impact of the MNCWH and N strategy in terms of programmatic outcomes, and did not assess service user (beneficiaries) experience and utilization.

SECTION I

Overview



Background

South Africa is committed to working towards achieving MDGs 4, 5 and 6 to reduce maternal, newborn, child and women's mortality. The national MNCWH and N 2012-2016 strategic plan has key objectives linked with the Campaign on Accelerated Reduction of Maternal Newborn and Child mortality in Africa (CARMMA) towards achieving the set targets.

There have been substantial strides in improving maternal and child health outcomes over the last few years. The country has dramatically scaled up the HIV/ART programme with increasing numbers of women reached through the Prevention of Mother to Child Transmission of HIV (PMTCT) programme and more numbers of HIV-positive children receiving treatment. These efforts have likely contributed to increased life expectancy, but more still needs to be done to reduce preventable deaths of women, mothers and children.

The NDoH commissioned a mid-term review of the maternal, newborn, women, adolescent and child health and nutrition programmes in the health sector in 2014. This was an independent review supported by various stakeholders working towards improving maternal and child health outcomes in the country.

Objectives

The review was aimed at understanding the current status as well as to assess progress on the implementation of the strategy for maternal, newborn, under-5 child health, adolescent health, women's health and nutrition programmes across the country. In this regard, the identification and understanding of promising practices, lessons learnt, as well as challenges was of particular interest in the review. The review used the eight pillars of the strategy as the framework to understand and track progress as well as identify best practices for scaling up.

Eight pillars - MNCWH and N strategic plan 2012-2016¹

- 1. Addressing inequity and the social determinants of health
- 2. Development of a comprehensive and coordinated framework for provision of MNCWH and N services
- 3. Strengthening community-based MNCWH and N interventions
- 4. Scaling up provision of key MNCWH and N interventions at PHC level
- 5. Scaling up provision of key MNCWH and N interventions at district hospital level
- 6. Strengthening the capacity of the health systems to support the provision of MNCWH and N services
- 7. Strengthening human resource capacity for delivery of MNCWH and N services
- 8. Strengthening systems for monitoring and evaluation of MNCWH and N interventions and outcomes

Key Objectives of the Mid-Term Review

- To review progress towards achieving the targets to date, as outlined in the MNCWH and N strategy 2012-2016 focusing on high impact but poorly implemented interventions outlined in the countdown to MDGs 4 and 5 report for South Africa, February 2014
- To identify key implementation challenges on the ground focusing on quality and coverage linked to specific time-bound actions
- To conduct in-depth analysis of critical systemic bottlenecks reducing effective coverage of high impact implementation
- To identify best practices and lessons learnt from the field specific to the key interventions for improving MNCWH and N outcomes for potential replication and scaling up across the country

Implementation Processes

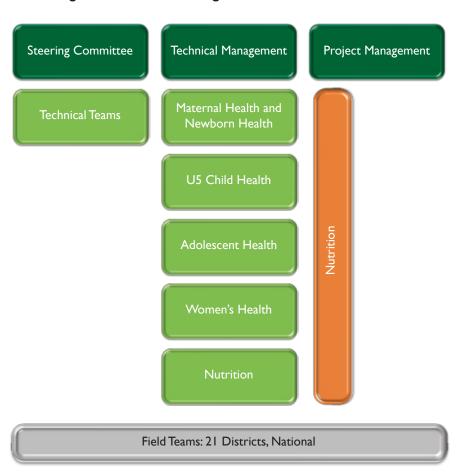
Management and organization

The review was conducted under the leadership and overall coordination of the NDoH DDG Strategic Programmes – HIV, AIDS, TB, MCWH, drawing on technical experts and financial resources from multiple development partners. United Nations Children's Fund (UNICEF) was the lead technical agency for the review. The Reducing Maternal and Child Mortality in South Africa through Strengthening Primary Health Care (RMCH) program supported by Department for International Development (DFID) was the lead partner for project management and logistics, supported by UNICEF and NDoH.

The five thematic groups were composed of experts from development partners, academic institutions and implementing partners. The local agencies and academic institutions involved as the lead agencies for the thematic groups include, Maternal and Newborn health (University of Cape Town), Maternal and Child health (Save the Children and University of Cape Town), under-5 child health (WITS University), Women's health (WITS Reproductive Health & HIV Institute), Nutrition (North West University), Adolescent health (Health Development Africa). The international agencies supporting the thematic areas include UNICEF (Maternal and newborn health, under five child health, nutrition) and UNFPA (Adolescent health).

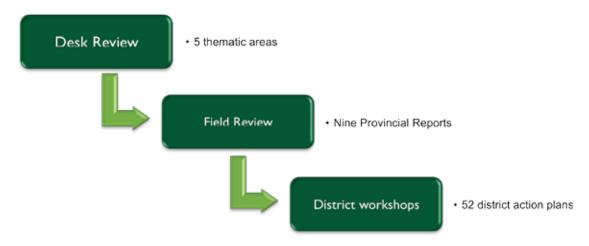
A meeting was held with civil society partners regarding the review process and representatives from organizations participated in the field review phase of the review.

Organizational and management structure of the review



Methodology

The review was completed in the stages shown below:



Desk review: April to May 2014

A detailed desk review was conducted to identify existing knowledge from published and grey literature and interviews with key informants. This supported the identification of priority issues to explore further during the field visit phase of the review. The key thematic areas explored during the desk review include, maternal and newborn health, under-5 child health, adolescent health, women's health and nutrition.

Field review: 17th to 22nd June 2014

Field visits were conducted at national level and in all nine provinces in 21 districts (two per province, except for Gauteng and Kwa-Zulu Natal where three and four districts were visited respectively). In each province, one well performing district and one underperforming district was selected based on performance in 2013 for key countdown indicators related to MNCWH and N. In each district, one hospital, one CHC and two primary care clinics were visited as part of the fieldwork. At each facility, interviews were conducted with management, health care providers, clients, as well as clinic committees and hospital boards where functional.

District workshops: 23rd and 24th June 2014

At the end of the field reviews, the review teams held provincial workshops which provided provinces and their districts with immediate feedback based on the findings from the field review. The workshop brought together key representatives and stakeholders from all districts in the province. This facilitated the presentation of the preliminary findings from the field visits and understanding of the countdown interventions. District teams then completed the planning and identification of action points to fast track momentum towards the MDGs and to improve maternal and child health outcomes at all levels.

Report writing

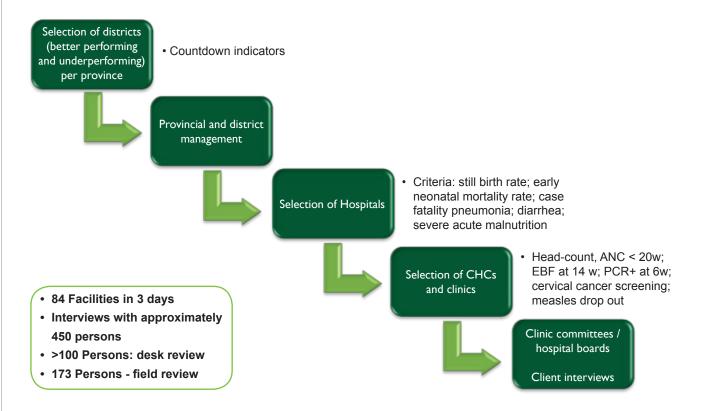
The findings from the field visits were collated over two days, the 25th and 26th June, with the participation of all provincial team leads, co-leads and leads of the thematic groups.

Further data analysis was conducted in July and key findings from the desk review and field visit phase were consolidated. A one day meeting was organized on the 24th of July to review the results and recommendations.

The final report was put together using the key findings and recommendations from the five thematic areas as well as the cross cutting system issues from the desk review and field-visit phases.

² District Health Information System (DHIS) 2013

Sampling for the review



Limitations of the review

The review was conducted within a tight timeframe given the urgent need to fast track momentum and action towards reaching the MDGs. This resulted in limited time to conduct both the desk review and field visits, including in depth probing for an understanding of the bottlenecks and promising practices linked to programme implementation.

The District Health Information System (DHIS) was used as the source of data to facilitate sampling of districts and facilities for field visits and the concerns with quality of data was noted.

There were an insufficient numbers and lack of technical expertise spread between teams, making it difficult to review multiple programmes simultaneously during the field review phase. In addition, reviewers had to focus on multiple technical areas at the facilities. Review teams expressed that they spent long days in the field, with little or no time to debrief at the end of the day and make assessments. As five technical areas formed the basis of the review, tools were lengthy and reviewer interpretation of questions varied in the field.

Despite the above limitations, the review provided an excellent opportunity to understand the current status and unpack bottlenecks at programme implementation level for MNCWH and N programmes. Furthermore, the rich diversity of stakeholders ranging from government counterparts at national, provincial, district levels, facility level staff, academicians, representatives from professional bodies, civil society representatives, implementing support partners, donor partners and UN bodies, brought in immense resources in terms of technical expertise and implementation science to the review.

SECTION 2

Programme achievements



Key achievements and progress

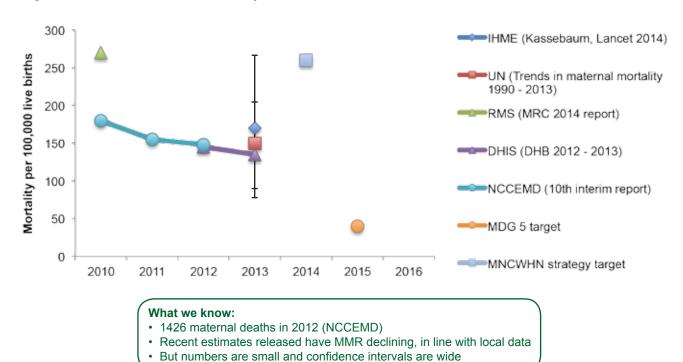
This section provides an overview of the key achievements and progress against overall implementation of the strategy focusing on the five thematic areas as well as the progress against the eight pillars and the key indicators from the results matrix outlined in the national MNCWH and N 2012-2016 strategy document.

Overall achievements and progress across the five thematic areas

Maternal and newborn health

There has been a significant decline in maternal mortality over the last few years, however there are several challenges as the country moves forward to meet the MDGs by end of 2015.

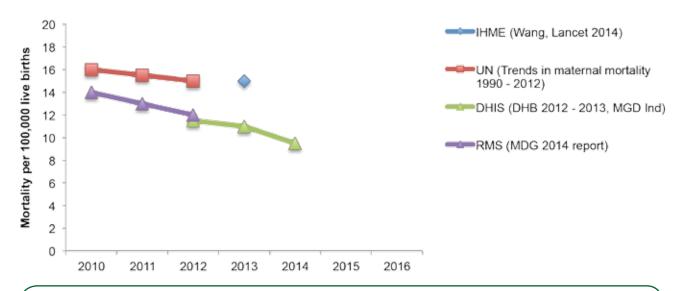
Figure 1: Trends in maternal mortality



Overall there is a downward trend in maternal mortality, but the uncertainty around the true current level of mortality is high (Figure 1). The point estimates vary across sources but the facility-based data as well as the population-based global estimates indicate that the MNCWH and N maternal mortality 2014 target of 270 has been well exceeded. The decline is not sufficient to meet the MDG 5 target however, and a recent analysis by the Priority Cost-Effective Lessons for Systems Strengthening – South Africa (PRICELESS SA) group have shown that this achievement is not likely to be possible by 2015 even with concerted effort³.

Ohola L, Pillay Y, Barron P, Tugendhaft A, Kerber K, Hofman K. Cost and impact of scaling up interventions to save lives of mothers and children: Taking South Africa closer to MDGs 4 and 5. Lancet Global Health 2014 (submitted).

Figure 2: Trends in neonatal mortality



What we know:

- DHIS, VR coverage neonatal deaths continues to increase
- Trend is toward slight decline but non-significant. There is no change in where babies are dying, the top three
 causes of neonatal and perinatal deaths, nor the high death rates in the weight category 1000g 1999g for the
 period 2012 /13 (PPIP)

The MNCWH and N target for neonatal mortality rate has also been met at this stage and similar to maternal mortality, it is possible that the target set in the strategy was not ambitious enough (Figure 2). Neonatal mortality has remained stagnant despite extremely rapid declines in infant and under-five mortality after the neonatal period⁴. The neonatal mortality rate indicator suffers from a data gap, given that both Perinatal Problem Identification Programme (PPIP) and DHIS report on early neonatal deaths, which most of the time refers to deaths that occur in health facilities prior to discharge. Babies who are discharged from health facilities and die in the community, or those who who are born and die at home may not be counted at all. These children are often those born to younger, more vulnerable women in need of extra care and support.

Under-5 child health

Figure 3: Trends in child mortality

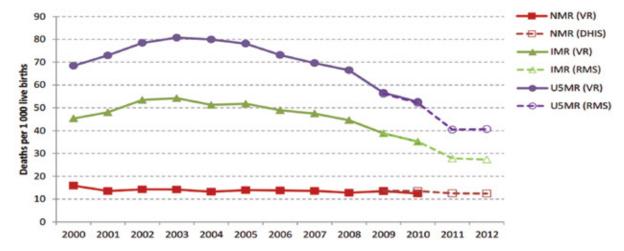


Figure 3: Under-5 Mortality Rate (U5MR) and Infant Mortality Rate (IMR) from Vital Registration (VR)/Rapid Mortality Surveillance (RMS) and Neonatal Mortality Rate (NMR) from VR/DHIS.

Kerber KJ, Lawn JE, Johnson LF, et al. South African child deaths 1990-2011: have HIV services reversed the trend enough to meet Millennium Development Goal 4? AIDS 2013; 27(16): 2637-48.

After remarkable reductions between 2006 and 2011 in under-5 and infant mortality, both rates stagnated in 2012. The achievement of MDG 4 by end of 2015 is therefore unlikely. Case fatality rates for diarrhoea, pneumonia and severe malnutrition are decreasing but have not reached set targets. There has been some improvement in exclusive breastfeeding maintenance rates at 14 weeks as per DHIS. There continue to be gaps in supplementary feeding for children who are failing to thrive. Routine immunization coverage remains sub-optimal in most districts. Delivery of other preventive strategies such as growth monitoring, vitamin A supplementation and deworming is also poor. Integrated Management of Childhood Illnesses (IMCI) has not been widely adopted as standard practice at all primary level facilities despite considerable investment in training. Increased coverage of antiretroviral treatment (ART) for pregnant women has resulted in substantial reduction in HIV transmission at six weeks of age. Longer-term (18 months) outcomes are uncertain however. ART coverage in children remains low, ranging from 63 to 68% (with the target set at >90%).

Adolescent health

A significant preventive health care intervention for young female adolescents has been the national HPV vaccination programme. The introduction of the HPV vaccine represents a significant public health milestone for South Africa, and is expected to significantly contribute to the control of cervical cancer and reduce associated mortality within the next few decades.

There is an overall lack of age-disaggregated data and reporting on adolescents and youth. This has posed a challenge in measuring progress, identifying bottlenecks and building support around efforts to achieve improved health outcomes for South Africa's young people. Key achievements in the area of adolescent health include the drafting of the National Adolescent And Youth Policy 2012-2013 (still to be finalized and endorsed), and the development and implementation of the ISHP, including a joint working group comprising of DoH, Department of Basic Education (DBE) and Department of Social Development (DSD) that meet on a regular basis to coordinate ISHP activities and reporting. Furthermore, the DoH has put in place accreditation standards for the provision of AYFS at two levels – implementing facilities meeting the 5 minimum AYFS standards and those implementing all 10 AYFS standards.

Women's health

The review focused on the following areas, as reflected in the Strategic Plan

- (i) Contraception
- (ii) Termination of pregnancy
- (iii) Cervical screening
- (iv) Gender based violence (GBV) and post rape care
- (v) Nutrition in relation to women's health

Key programmatic achievements in the areas of women's health include the development and implementation of the Contraception and Fertility Planning Policy and Service delivery Guidelines – expanded method mix and the implementation of the national family planning campaign. In addition, a large number of health care providers have been trained on long acting reversible methods of contraception - the IUCD and newly introduced sub-dermal contraceptive implant since April 2014.

Nutrition

With respect to nutrition, programme achievements include the development and finalization of the Roadmap for Nutrition in South Africa (2013-2017) and the publication of the International Code of Marketing of Breast milk Substitutes in December 2012.

Overview of progress related to the key indicators from the MNCWH and N strategy

In order to score progress on the indicators, the following scoring legend was used.

No progress made towards achieving targets

Progress made, but target not reached

Target Reached

Insufficient Data to Score

Indicator	Current status 2013	Note /comment	Source	Strategy target 2014
High level indicator	S			
Maternal mortality ratio	128-174 deaths per 100,000 live births	Sources vary but the trend from facility-based data indicate that the target values from the MNCWH&N strategy was exceeded but the decline is not sufficient to meet the MDG 5 target		270 per 100,000 livebirths – target met however, target needs to be reviewed in view of the MDGs
Neonatal mortality rate	12-15 deaths per 1000 live births	Sources vary and though the MNCWH&N strategy target is met, it is likely that NMR has been and continues to be stagnant		12 per 1000 live births – target met but rates are stagnant, target needs to be reviewed in view of the MDGs
Infant mortality rate	27 deaths per 1000 live births	IMR calculated from vital registration (VR) for the period 2006-2010 and from the RMS for the period 2010-2012. The IMR and the U5MR declined rapidly after 2008, by 2011 were below the targets recommended by the HDACC for 2014. However, the rapid decline appears to have ended, with no further decline in 2012	Vital Registration	36
Under 5 year mortality rate	41 per 1000	Calculated from VR for 2006- 2010 and from RMS for the period 2010-2012. The U5MR declined rapidly after 2008 and by 2011 were well below targets recommended by HDACC for 2014. However, the rapid decline appears to have ended, with no further decline in 2012	Vital Registration	50 per 1000

Indicator	Current status 2013	Note /comment	Source	Strategy target 2014	
High level indicators					
Prevalence of underweight children < 60 months	5.2	Base line is unknown, so it's difficult to measure against target for indicator. The South African National Health and Nutrition Examination Survey (SANHANES-1) was established as a continuous population health survey. It is not possible to use the DHIS as a data source for this indicator as DHIS records underweight for children < 24 months	SANHANES 2013		
Prevalence of stunting among children < 60 months	21.5	Baseline unknown so difficult to measure against target for indicator. The South African National Health and Nutrition Examination Survey (SANHANES-1) was established as a continuous population health survey. There is no DHIS indicator on stunting (height is not recorded in the DHIS)	SANHANES 2013		
Other indicators					
% Pregnant women who attend ANC	94%	Public sector only; data are not population based	DHIS	Coverage is high. Quality and equitable access for those hardest to reach is the next hurdle.	
% Women who attend ANC before 20 weeks	44%	Gestational age calculation difficult (no disaggregation to understand women who register <14 weeks and between 14-20 weeks)	DHIS	80% - progress being made but huge missed opportunity. Issues of demand and quality and availability of services	
% of births supervised by skilled attendants	No recent data	No population based data; closest proxy is DHIS facility deliveries which uses an estimate of expected deliveries in the population	-	90% - Population- based household survey needed to validate DHIS birth estimates data.	
Mother-to-child transmission of HIV	2.5%	Rates seem to be around 2.5-2.6% over the last two years. Further reduction to < 2% will require targeted and evidence based interventions	DHB 2012/2013 MRC PMTCT Impact study 2012	< 2%(6 weeks) - important progress being made but need to also closely monitor postnatal transmission	
Stillbirth rate	22 per 1000 births	Rates have not declined since 2010 and are worryingly high. Stillbirths at home may be missed by DHIS	DHIS	10 per1000 births – stillbirth rates are high and stagnant.	

Indicator	Current status 2013	Note /comment	Source	Strategy target 2014
Other indicators				
Low birth weight rate (<2.5kg)	13%	Quality problems with weighing and reporting birth weight in facilities	DHIS	10% - no progress according to DHIS since 2010 and national average hides wide variations across districts
% of infants (0-6 months) who are exclusively breastfed	37% DHIS indicator at 14 weeks cannot be extrapolated to 6 months. Furthermore, the drop-out rate from DPT1 to DPT3 is more than 40% indicating the number of children in the 0-6 months age group that are missed	DHIS data are self-reported by mothers at 14 weeks and do not align with any other sources The global indicator is a 24-hr recall methodology to establish feeding practice. In SA the collection of the data is on a yes/no report to 'Are you breastfeeding?	DHIS	75%
% District with 90% children fully immunized under 1 year	22	The number of districts with 90% of children fully immunized under 1 year has decreased from 47 (2011/12) to 22 (2013/14)	DHIS	All 52 districts
Reduce the in-hospital case fatality rate for children (under-5) with diarrhoea	3.9	Under-5 mortality is declining and is likely to be the consequence of fewer diarrhoea deaths through effective prevention strategies	DHIS	3.8
Reduce the In-hospital case fatality rate for children under-5 years with pneumonia	3.7	Under-5 mortality is declining and is likely to be the consequence of fewer pneumonia deaths through effective prevention strategies	DHIS	3.4
In-hospital case fatality for children under-5 years from Severe Acute Malnutrition (SAM)	11.1	Decline in severe malnutrition mortality is seen, but it is still twice the suggested target of the WHO, and may again reflect a combination of HIV-related mortality and poor standards of routine care. This does not explain why SAM case-fatality is 3 times higher than diarrhoea or pneumonia, which could also have underlying HIV co-morbidity. This points to poor diagnosis, poor management and that SAM cases are complicated and should be treated as emergency	DHIS	11.4

Indicator	Current status 2013			Strategy target 2014
Couple Year Protection Rate (CYPR)	37%	Although the country is on track to meet the 2013/14 Annual Performance Plan target of 36% CYPR, the steady increase observed over the past few years appears to be losing momentum, with several provinces including Western Cape performing less well in quarter 3 of this financial year, and a worrying decline in CYPR seen in Free State since 2012.	DHIS	36
% of hospitals where dedicated, trained staff provide comprehensive post-rape care	No specific data found			95%
Sexual Assault Prophylaxis Rate (%)	57.5%	There has been a decline in the prophylaxis rate over the last two years however this could be due to better reporting	DHIS (District Health Information System). National feedback with regard to dashboard indicators for the HIV, AIDS & STI programme (Reporting period: 1 April 2011 to 30 September 2013) DOH; HIV, AIDS and STI programme 26 February 2014	95%
Prevalence of HIV infection in women (15-24 years)	29.5%	Slight drop of 0.7% from 2010. According to the UNAIDS SPECTRUM model, the estimated national HIV prevalence among the general adult population aged 15- 49 years old has remained stable at around 17.3% since 2005.In 2011, an estimated 5,600 000 [5 300 000-5 900 000] people living with HIV resided in South Africa. The estimated number of new infections was 1.43% in 2011 compared to 1.63% new infections in 2008	The 2011 National Antenatal Sentinel HIV and Syphilis Survey in South Africa	

Other indicators

Although the MNCWH and N strategy has highlighted the above mentioned indicators for programme monitoring, the following list of indicators have been highlighted for possible inclusion into the list of indicators by the review team for wider understanding and monitoring of the entire MNCWH and N programme along the continuum of care.

Indicator	Current status (year)	Note /comment	Source	Strategy target
Adolescents				
HIV prevalence among population aged 15-24 years (%)	Male: 2.9% Female: 11.5% Total: 7.3%	Slight decline in prevalence from 2008. In the teenage population, the estimated HIV prevalence among females was 8 times that of their male counterparts, suggesting that female teenagers aged 15–19 years are more likely than their male counterparts to have sex, not with their peers, but with older sex partners	SA National HIV Prevalence, Incidence and Behaviour Survey, 2012	4.2
Condom use at last high risk sex	59.9	Unlikely to meet 2015 target	ANC prevalence survey	95%
Proportion of people living with HIV on ART Children - I0-14 years Young people - 15 -24	Children: 63-68% Young people: 14.3%	The DoH has made significant strides in ensuring that the paediatric ART programme is comprehensive, but the data indicates that there are challenges in ensuring the ART programme effectively covers older adolescents. This is a complex issue that includes challenges of adolescent health seeking behaviours, willingness to undergo HIV testing, ART initiation and adherence, and loss to follow up	2012 South African National HIV Prevalence, Incidence and Behaviour Survey Report	95%
Adolescent birth rate	13.7%	No baseline data. Difficult to measure	CARMMA StatsSA / Census Data	
Adolescent pregnancy rate (12-19 years)	19.2%	No baseline data. Difficult to measure. The implementation of the AYFS programme within the re-engineering of PHC and the ISHP requires further evaluation to ensure adequate scale up and good communication between these programmes in order to address more effectively the challenges related to teenage pregnancy	Cross sectional population based household survey	
Termination of pregnancy amongst adolescents	80% of 882 clients from Pathfinder International Comprehensive Abortion Care (CAC) project who had abortions were women 24 years and younger. A quarter of these were adolescents younger than 18	Teenage pregnancy and access to (Sexual and Reproductive Health) SRH services is an issue of great concern and is one of the outlined policy and development priorities. Under current legislation women (including teenage girls) are guaranteed the right to abortion on demandup to 12 weeks but inreality a range of factors mitigate against most women actualizingthis right	Pathfinder International CAC project (Communications with Path Finder International)	All eligible women

Indicator	Current status (year)	Note /comment	Source	Strategy target
Adolescents				
Cervical screening coverage	55.4%	National DoH target for cervical screening coverage 54% as shown in the NDoH Annual Performance Plan 2012/13	DHIS/DHB	
Percentage of TOP facilities (designated sites) functioning	54%		NDoH South Africa Internal Report (2013)	Increase the % of sub-districts which provide TOP services targets 60% (2013) and 80% 2016
% of children aged 12 to 59 months receiving at least one dose of vitamin A in the last year	54%	WHO indicator is 2 doses per year for children 6-59 months every 6 months. The DHIS indicator is not in line with this global standard. And given the low coverage it is not possible to reap the benefits of Vitamin A Supplementation (VAS). Given the low coverage of measles at 18 months it is not possible to reach 80% with the current routine child health facility-based platform	DHIS	80%

Please see annex for a review on the status of implementation of activities per pillar within the strategic plan

Achievements identified during the field visits

During the course of the field visit the following programmatic achievements were noted

- Commitment of all levels of health care staff to participation in the field review despite the high patient loads and often
 challenging infrastructural, equipment and commodities realities and ensuring that patient care was not compromised
 or delayed during the field visit phase
- Dashboards are being generated and used to identify gaps and challenges in service delivery and patient care at the national, provincial and district level
- Evidence of data verification and quality assurance mechanisms were in place. These include the presence of validation committees, internal system control mechanisms, and quarterly feedback forums at provincial levels
- Facilities were introducing expanded choice of contraceptive methods, including sub-dermal implants.
- · Where implemented, Ward Based Outreach Teams (WBOT) help extend health care services into the community in districts
- Maternal mortality, perinatal mortality and child mortality meetings are being implemented regularly, although gaps in follow-up actions being implemented exist
- Availability of crisis centers which closely liaise with South African Police Services (SAPS) and facilities with regards to GBV/post rape care
- Where Thutuzela centers are available, they are providing a full range of care including referrals
- There was evidence of universal HIV Counselling and Testing (HCT) in children on admission and 18 months at Primary Healthcare (PHC) level in some facilities
- · Training for new contraceptives (sub-dermal implants) is standardized and uptake is good
- Where present, District Clinical Specialist Teams (DCST) are making a difference with clinical mentoring and supportive supervision

SECTION 3

Analytical framework



Overview

The national MNCWH and N review covered a wide range of technical program areas, from maternal, newborn, under-5 child, women's, adolescent health and nutrition programs. Given the breadth and scope, as well as keeping in mind the different components of the review (desk review and field visit phase), it was important to develop an analytical framework to understand key findings and results of the review. This framework brought together the key findings (bottlenecks and enablers) identified during the desk review phase in the five thematic areas with the bottlenecks and program achievements observed during the field visit phase.

Analytical framework

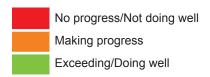
The analytical framework is based on the programme effectiveness model and highlights gaps and bottlenecks as well as progress in three areas:

- 1. **Functional** includes additional number and type of activities that are to be performed along the cascade/pathway including supplies and trained workers
- 2. **Organizational** includes resource mobilization, building external partnerships, effective integration with other programs, capacity development and establishment of resilient management systems
- 3. **Political** includes highest level and involvement of communities. At the national level this would entail strengthening and alignment between civil society, active leadership at all levels; at the community level this would entail strengthening of integration between formal and local community and sensitization of local leaders and community

A scorecard to track progress against each of the above areas for the strategy implementation was developed. Due to the nature of the midterm review, the components under each of the above areas were identified based on the commonalities seen across the five technical thematic areas.

Programme effectiveness defined as both intensity of the program (quality of implementation) and scale (coverage) linked to results.

Legend: Scoring for assessment of progress using the programme effectiveness framework



Component 1: Functional effectiveness

Key components (bottlenecks and critical enablers)	Description	Scoring	Remarks/challenges identified during field review
Staffing - Human Resources (HR)	Staff allocations and rotations based on facility head counts and patient loads Skilled health care worker vacancies Skills of existing health care workers – clinical skills/patient/ client management Attitudes and staff motivation		Centralization of HR policies and processes is one of the root causes of bottlenecks in effective HR It has resulted in inability to fill vacant positions, with positions remaining vacant for long periods of time. Furthermore, in-service and pre-service training remains a challenge. Negative attitudes of health care workers towards adolescents; women seeking termination of pregnancy; women coming for early antenatal care (4 weeks – 12 weeks) affects service delivery and health seeking behaviours

Key components (bottlenecks and critical enablers)	Description	Scoring	Remarks/challenges identified during field review
	Referral pathways community-to- facility		Lack of referral pathways and feedback mechanisms between facilities and community structures
	Emergency Medical Services		Insufficient ambulances
Procurement and Supply (including maintenance of equipment)	Overall procurement and supply		Centralized procurement systems delay procurement processes
	Purchasing and maintenance of equipment		Lack of equipment audits to identify procurement gaps and needs
	Procurement processes for supplies, medicines and consumables		Centralized processes for supplies, medicines and consumables
	Centralized depots for medicines and supplies		Processes are cumbersome and lengthy, resulting in stock outs of medicines and supplies
OVERALL SCORE FOR FUNCTIONAL EFFECTIVENESS			Based on the findings above, the overall scoring has been determined to be red

Component 2: Organizational effectiveness

Key components (bottlenecks and critical enablers)	Description	Scoring	Remarks/Challenges identified in field review
Target setting	Setting targets at facility level		Minimal target setting at facility level Lack of understanding of district, provincial and national targets and how facility targets link to the bigger district and national picture
	Setting targets at district level		District targets are being set, however in the majority of districts, targets are set at the provincial level and communicated to districts without district involvement in the target setting. Furthermore, targets are also not disseminated to the facility level
	Setting targets at provincial level		Provincial targets are being set
	Setting targets at national level		National targets are being set in accordance with strategic documents
	Understanding of targets and achievement of targets at all levels		Varied understanding of targets and achievement of targets. Targets are well understood at national and provincial level; less well understood at district level and poorly understood at facility level
	Tracking results at all levels		Results are tracked at a national and provincial level. At the district and facility level, however, results are not tracked for each programmatic area. District and facilities are not working towards improvement targets, and in many instances are unaware of what these targets are

Key components (bottlenecks and critical enablers)	Description	Scoring	Remarks/Challenges identified in field review
Data management	Use of data at all levels to inform program action (dashboards etc.)		Where dashboards have been developed, there is a better understanding of targets and working towards targets
	Age and gender disaggregated data availability		Lack of age disaggregated data and gender disaggregated data across the MNCWH and N continuum of care making it difficult to deliver adolescent focused services, as well as child-specific services effectively
	Standardised registers and data collection systems		Multiple registers and data collection systems at the facility level. Registers and data collection tools and indicators often do not speak to each other making it difficult to accurately respond to national level indicators
Programme championing	Critical role of managers at all levels to champion programmes to achieve results		Lack of programme champions at all levels. In instances where champions exist, greater achievement towards results is evident
Supervision systems	Functioning supervision systems		Supervision is being implemented and there is documentation of supervisory visits. However, supervision visits are not well coordinated, with multiple visits occurring and lack of follow-up actions following supervisory visits
Mentoring systems	Functioning mentoring systems		Mentoring systems are in place however there is a lack of follow up systems following mentoring. In some instances, mentoring is occurring very sporadically
Building partnerships	Intersectoral collaboration on implementation of programmes, common understanding and setting of targets and joint monitoring		Integration with the Department of Education is well documented with respect to the implementation of the ISHP. However integration with other departments such as Social Development, Justice etc. needs to be strengthened to ensure common understanding of targets and joint monitoring of programmes where overlap occurs
	External partnerships with developmental partners		Strong collaboration with development partners at national and provincial and district level. Engagement of development partners in strategic planning, implementation and programme monitoring and evaluation for results. Regular forums to discuss programmatic targets, gaps and strategize towards achieving results
	External partnerships with NGOs, CBOs		Varied relationships with CBO and NGO partners at the provincial, district and facility level. There is a need to strengthen reporting structures, accountability, communication and joint planning. In some cases, partner support is not aligned to specific gaps and bottlenecks within facilities

Key components (bottlenecks and critical enablers)	Description	Scoring	Remarks/Challenges identified in field review
Capacity building (pre-service and in-service)	Pre-service training		Pre-service training includes updated to include updated policies and guidelines. Continued collaboration between DoH and academic institutions where training occurs is needed
	In-service training systems		In-service training is being implemented. Better documentation of training and participants is needed
	Management systems capacity building		Lack of training around management systems. Operations managers and supervisors often do not receive technical training and are unable to support health care workers within the facility
Overall score for organizational effectiveness			Based on the findings above, the overall scoring for this component is orange.

Component 3: Political effectiveness

Key components (bottlenecks	Description	Scoring	Remarks/Challenges identified during field
and critical enablers)	Description	30011118	review
Political commitment and active	Minster of Health and		Political commitment at the level of the minister
leadership at all levels	Presidency		and presidency is well documented in policy
			documents such as NSDA, MTSF and NDP 2030
	National/Provincial		Under the leadership and direction of the Minister
	Department of Health		of Health, political commitment and support for
			MNCWH and N and achieving the MDGs via
			the MDG Countdown to 2015 indicators and
			CARMMA is well documented
	Development		Strong commitment from development partners
	partners		to support government objectives and work
			strategically towards achieving common goals
	Implementing		Strong commitment from implementing partners
	partners		to support government objectives and work
			towards achieving common goals
	Civil society		Although there is participation and engagement
			from civil society, this can be improved specifically
			for maternal and child health outcomes
Strengthening alignment	Ensuring that all		Regular strategy meetings, planning meetings,
between civil society,	levels are working		development partner meetings, partner meetings
developmental partners and	towards addressing		at national and province to ensure common goals
civil society	the same priorities		and alignment with departmental priorities, targets
	and towards the		and results
	same results		
	framework		
Support towards development	Budgeted plans		District Health Plans (DHPs) are developed
of budgeted tailored plans for	linked to results		annually. These plans are linked to results, and
results linked to strategy	available (linked to		provincial APPs but are unbudgeted
	activities at facility,		
	district, provincial and		
	national levels)		

Key components (bottlenecks and critical enablers)	Description	Scoring	Remarks/Challenges identified during field review
Communication strategy	Communication plan and materials available for the MNCWH and N strategy document		Lack of a national communication strategy and key messages around the MNCWH and N strategy
	Communication plan and materials available for the key components of the strategy (e.g.results for under-5 child health, adolescent health etc.)		Lack of a standard national communication strategy and key messages around the continuum of care and key components of the strategy
Involvement of clinic committees and hospital boards	Functioning clinic committees and hospital boards with involvement in addressing bottlenecks at facility level and joint monitoring for results		Clinic committees and hospital boards are in place and in most cases meeting with management, however terms of reference and roles and responsibilities are needed to ensure effective management. In addition, formalization of communication pathways between hospital boards/clinic committees and communities needs to be strengthened
Coordination with civil society structures and community structures towards results	Coordination systems developed and functioning linking communities and health facilities towards results		Coordination systems between civil society linking health facilities and communities have been developed. These need to be both strengthened and monitored.
Overall score for political effectiveness			Based on the findings above, the overall scoring for this component is orange

SECTION 4

Recommendations



Recommendations

The following documents form the background and link with the implementation of the MNCWH and N programme

- Strategic Plan for MNCWH and N in South Africa 2012-2016
- South Africa's National Strategic Plan for a Campaign on Accelerated Reduction of Maternal Newborn and Child Mortality in Africa (CARMMA)
- MDG Countdown to 2015: Saving lives of mothers and children in South Africa
- Roadmap for nutrition in South Africa 2013 2017

In addition, three ministerial level committees have been set up and provide clear national and provincial recommendations at regular intervals on maternal, perinatal and child health

- National Committee on Confidential Enquiries into Maternal Deaths (NCCEMD)
- National Perinatal Mortality and Morbidity Committee (NaPeMMCo)
- Committee on Morbidity and Mortality in Children (CoMMiC)

In 2013, a joint national review of the TB, HIV and PMTCT programme in South Africa was conducted. This review identified key bottlenecks in the implementation of these programmes and highlighted key recommendations. These include the integration of programmes at service delivery level, including further use of data for monitoring and action, as well as standardized registers. It is important to note that the key findings and recommendations from the TB, HIV and PMTCT review are in line with the key findings and recommendations of the MNCWH and N review, as well as those from the triministerial committee. Recommendations from the MNCWH and N review should therefore not be seen in isolation, but rather as a component of a package of key recommendations for health system strengthening.

The below sections highlight the key recommendations from the mid-term review in specific sections

- 1. Recommendations for the strategic plan document
- 2. Priority groups
- 3. Topline recommendations linked to the program effectiveness framework
- 4. Recommendations by thematic area

Key recommendations for the strategic plan for MNCWH and N in South Africa 2012-2016

The strategic plan focuses on priority actions for implementation across MNCWH and N programmes. It is a well-developed plan with clear objectives and well-documented activities across eight strategic pillars.

The recommendations to strengthen the implementation of the strategic plan include

- Review activities within the eight strategic pillars and prioritize activities to be implemented in the short, medium and long term
- . Ensure all activities are linked to the results matrix with clear lines of accountability within the different levels of care
- Review and revise the results matrix to ensure linkages with key strategies and priority actions
- Review targets and link targets with accountability mechanisms at all levels
- Broaden the strategy to include an expanded dedicated section on adolescence, nutrition (specific focus on obesity, stunting, and women's nutrition) and breast cancer
- Improve communication of the strategy by ensuring that all levels of care are aware of all the MNCWH and N-related strategic documents; that they have an understanding of the strategy and the response required

 Link and align the strategy with other strategic documents and recommendations from the inter-ministerial committees on maternal, perinatal and child health

Priority groups

- a. Women, with a focus on adolescent girls
- b. The first 1000 days of life (mother and child)

This prioritization does not mean that other groups should not be targeted for effective interventions, but rather that additional attention should be given to addressing the specific needs of women, adolescent girls and mothers and children during the first 1000 days of life (from conception through the first two years of life). The prioritization of these groups resulted from the fact that progress towards achieving SRH targets for women and adolescent girls has been particularly slow, and access and coverage of youth-friendly services remains a challenge. With respect to the first 1000 days of life, prioritization results from the fact that the majority of under-5 child deaths occur in the neonatal period. Ensuring prioritization of the first 1000 days of life should result in lower maternal and child mortality rates.

Topline recommendations linked to the program effectiveness framework

The scorecard developed to track the program effectiveness framework highlights the progress and gaps in each component, which are linked with the topline recommendations.

	Key components	Scoring	Topline recommendations
1	Functional effectiveness		Connecting the dots: Cascades and pathways and transport and referrals
			Know your issues, track your response
2	Organizational		Getting the basics right: infrastructure, drugs, equipment, balance supply
	effectiveness and demand, supervision and mentoring systems, consistency are		and demand, supervision and mentoring systems, consistency and quality
			of care
3	Political effectiveness		We are accountable: accountability and involvement

The following sections expand on each of the topline recommendations. For each recommendation, the key components, review findings, recommendations and promising practices are outlined. Further details on the promising practices are in Section 5.

1. Know your issues, track your response, we are accountable

Key components

Target setting linked to dashboards and communication strategies (include issues like equity, targets for multisectoral work, etc.)

Overview of what the review found

Targets for all components of the MNCWH and N programme have been set and national, provinces and districts are working to reach the targets. However, across all levels there is variable understanding of target setting with the national level determining targets with little to no engagement or inputs from provinces, districts and below. Provincial targets are often based on targets of the previous financial year with arbitrary increments added on an annual basis and then communicated to districts. District and provincial targets are monitored through quarterly national review meetings, monthly review of DHIS indicators and dashboards and other monthly meetings such as maternal mortality meetings and perinatal mortality meetings. There are some targets and indicators that are difficult to monitor routinely as they can only reliably be

collected at the population level through large-scale household surveys, which are conducted intermittently, often every three to five years. Furthermore the DHS which is an important source of data for the country was conducted over ten years ago. The ability to assess performance against targets and identify challenges and bottlenecks also varies across different levels. While dashboards exist for some components of the MNCWH and N programme, a standardized MNCWH and N dashboard across all areas of the programme is needed. Furthermore, the use of dashboard methodology is often poorly understood and used across the service delivery levels and across provinces. However, where programmatic dashboards exist, they are being used to track progress and identify challenges and bottle necks, with more active quality improvement plans and the monitoring thereof. Little to no target setting at the facility level is taking place. Operation managers are often unaware of national and provincial targets and how these relate to their facility's performance and achievements.

The issues linked to adolescent and youth health and nutrition are not clearly prioritised in national health planning and strategy documents, which means that there is limited incentive to set clear goals and targets for this group. Furthermore, data management systems, including DHIS, are not capturing enough age-disaggregated data to allow for evidence-informed strategies to be developed for adolescent and youth health, as well as for other age groups (e.g. 5-10 year olds). The resulting lack of consistent age disaggregated data at service delivery levels has led to inadequate reporting on adolescent and youth health at various levels within the health system, including sub-district, district, provincial and national levels.

For programmes to function optimally, services need to extend beyond the health sector. For example, the Department of Water and Sanitation needs to ensure that households have access to clean running water; the Department of Social Development needs to ensure that individuals are receiving their social grants and that they are referred to social services as needed and the Department of Education needs to strengthen linkages between the integrated school health program and nearby facilities so that children and adolescents get all the services they need. Multisectoral collaboration facilitates the identification of problems that exist beyond the health sector. To ensure accountability, targets for multisectoral collaboration should be set and monitored.

Key recommendations

- Set targets at <u>facility level</u> along the continuum of care (have targets in numbers where possible)
- Develop targeted and focused responses (i.e. for hard to reach areas, adolescents, 5-10 years age group)
- · Involve communities and stakeholders in target setting and response, i.e. early Antenatal Care (ANC) booking
- Harmonize dashboards develop scorecards to track progress along the continuum.
- Ensure accountability mechanisms/systems are set and functioning at all levels

Promising practices

	Know your issues, track your response, we are accountable	Technical Area	Site of implementation as found in the review
1	Advanced Incident Management System, AIMS	Cross Cutting	FS
2	The Child Health care Problem Identification Program (CHIP)	Under-5	Multiple Provinces
3	Child Status Index (Zoe Life)	Under-5	KZN
4	Target setting at facility level using numbers rather than percentages	Cross Cutting	WC

	Know your issues, track your response, we are accountable	Technical Area	Site of implementation as found in the review
5	Data harmonisation project. By trying to link all different data systems, the WC province has created a method of linking monthly data dumps using a unique identifier. This system also works on an algorithm basis	Cross Cutting	WC
6	RMCH have developed a matrix of risk and protective factors for adolescent pregnancy in South Africa that can be used by service providers and provides a quick overview of some of what is known about these risk and protective factors in relation to adolescent pregnancy in the South African context	A&Y	National
7	The newly opened maternal section of Brits hospital has institutionalised the process on providing feedback on adverse events by having a multi-disciplinary meeting every Monday morning that involve ambulances, Emergency Medical Services (EMS), obstetric, paediatric, nursing staff	MNH	NW

2. Getting the basics right, working together

Key components

Infrastructure, drugs, equipment, HR, service delivery platforms, supervision and mentoring systems, staff capacity and competency, attitudes, following guidelines and protocols, prioritization, costing and involving communities.

Overview of what the review found

Centralisation of services and lack of responsive systems such as HR; purchasing of supplies and equipment, repair and maintenance is often identified as an important contributing factor to poor service delivery at the facility level.

At the national level, norms and standards for HR and equipment exist, although it is not clear if these have been finalized. HR norms and standards are not well understood at the province and district levels. As a result the provincial and district organograms are not aligned with norms and standards, making it difficult to achieve results. In addition, the lack of an updated staffing structure makes it difficult to recruit new staff and address deficiencies. Staffing norms do not exist at the provincial level, with poor deployment of staff as a consequence. The newly established Office of Health Standards Compliance is a statutory body created to monitor compliance with norms and standards for healthcare delivery. One of its primary responsibilities will be to inspect public hospitals for six basic health standards; cleanliness, infection control, attitude of staff, safety and security of staff and patients, waiting times and drug stock-outs.

At both the facility and district level, centralisation of human resources to the provincial level is a significant bottleneck to service delivery, as it affects both the number of staff in facilities as well as the skill mix available. The centralis ation of recruitment and appointment of staff has resulted in a large number of staff vacancies, and positions that have remained unfilled for significant periods of time, in some instances more than two years. Furthermore, lack of retention policies at the central level, prohibit districts from retaining staff and keeping vacancies to a minimum.

Procurement processes for supplies, consumables, equipment and upgrading of infrastructure are long and cumbersome. All processes follow the tender system and procurement of supplies, medicines and equipment is centralized, resulting in long delays in reaching the facilities. Order forms are sent to the depot and distribution is not equitably done according to order and as per available stock. Equipment is often purchased without maintenance plans and furthermore, technicians often lack skills to repair equipment, making it difficult to maintainit. As a result equipment remains broken for long period of time and in some instances cannot be repaired, resulting in facilities functioning without it and compromising quality of service delivery protocols.

Policy stipulates that supervision be conducted frequently. Tools have been developed to assist with supervision and supervisors are required to complete the tool and define follow-up actions.

Records of supervisory visits are well documented, however, monitoring of follow-up actions has not been documented or monitored. In addition, there is a lack of a coordinated and integrated approach to supervision and mentoring, resulting in clinics receiving multiple visits for different programme areas rather than one supervision visit that cuts across the spectrum of services.

There is a lack of clarity on guidelines and protocols for supervision of MNCWH and N services. A separate cadre of PHC supervisors exists but they have a limited focus on MNCWH and N supervision, and generally lack adequate training and skills in supervision. Furthermore, the current supervisory tools are lengthy and result in a time consuming process.

There is also lack of data on PHC facilities that receive a supervisory visit with a written standardized report at least once a month as well as general concerns with the quality of supervision.

Regional training centres (RTCs) have been established in each of the nine provinces to oversee and co-ordinate in-service training for health care professionals at the provincial level. RTCs are mandated to provide and co-ordinate training on all health-related programmes. Programme training models are variable across the provinces with some offering distance learning options. Availability of human, financial and information technology resources to carry out training remains a challenge nationally. Some provinces have collaborated with universities and other training partners to complement their efforts.

While hospital boards and clinic committee exist, their roles are often unclear, and they are not engaged in annual planning at the provincial, district and facility level. In addition, feedback mechanism between communities and hospitals/clinics are not clearly defined.

Budget allocations are determined at the national level and communicated to the province. The prioritization of actions takes place annually for inclusion in plans, although these plans are generally not costed.

Key recommendations

- Address infrastructure issues urgently (prioritise)
- Review organograms at all levels to ensure adequate staffing, address vacancies and link with expected results by identifying focal persons
- Develop a decentralized plan of action for the maintenance of equipment
- Decentralize HR practices (vacancies and competencies)
- Define/implement service delivery platforms (comprehensive care)
- Link implementation plans with policy and results
- · Ensure structured, integrated supervision and mentoring linked with results
- Address staff attitudes and morale (motivation)

- Strengthen clinic committees and hospital boards to engage with communities to determine community needs; and participate in annual provincial, district and facility level health planning (community involvement)
- Ensure that at provincial and district levels, mechanisms are in place to facilitate strong collaboration with civil society and community based organisations (community engagement)
- Ensure guidelines are communicated down to the facility level and work on harmonizing guidelines to limit confusion
- · Explore ways to retain trained staff, such as agreements not to transfer newly trained staff for a minimum period of time
- Alternate and innovative methods of in-service training, such as courses of shorter duration, computer-based training
 or distance learning need additional investment and testing

Promising practices

	Getting the basics right, working together	Technical Area	Site of implementation
1	Operation Sukuma Sakhe (OSS)	Cross Cutting	KZN
2	Phila Mntwana centres	Cross Cutting	KZN
3	In order to minimize waiting times for chronic medication repeat scripts, the NC Province developed a system whereby patients hand in scripts while the clerks trace files, the RN dispenses the meds and the patient collects the following day without standing in a queue	Cross Cutting	NC
4	Youth are coming to facilities for adolescent services after 18:00 when most adult clients have left	A&Y	NC
5	Fast queue for adolescents and flexible/extended hours	A&Y	LP
6	Some facilities have a fast lane for issuing contraceptives	Women	FS
7	In Northern Cape, a CHC promotes Sunday as cervical screening day	Women	NC
8	A Home Affairs desk responsible for ensuring vital registration at birth has been established in a hospital	MNH	NW
9	Provincial birth registration forms are being implemented to avoid using the RTHC as an identity document to obtain birth certificates, social grants	Under-5	EC
10	Pathfinder International collaborates closely with provincial and district health officials as well as health facility leadership to support the implementation of comprehensive adolescent and youth friendly services as a means of addressing unmet needs for contraception, reduce HIV transmission and offer treatment and support to young people living with HIV	A&Y	National
11	The DBE working with a range of CSO partners have researched and targeted the challenge of teenage pregnancy and associated health and psycho-social issues (EC and KZN)	A&Y	Multiple Provinces
12	KZN and NW have been able to integrate Nutrition in Child Health and it functions as components of one programme	Nutrition	Multiple Provinces
13	Public-Private Partnership (PPP) referral agreements to ensure timely access to TOP services: Marie Stopes South Africa (MSSA) entered into public private partnerships (PPP) with the Eden district in the Western Cape and with selected hospitals in Ethekwini and Ugu districts of KZN to provide TOPs in both of these districts and also to provide post-abortion family planning services in Eden district. The available data suggest that the PPP model with MSSA has alleviated the over-burdened public sector and most public sector TOP procedures have been shifted to the MSSA clinics	Women	Multiple Provinces
14	Paediatricians teamed up with obstetricians to reduce deaths due to asphyxia from 10% to 2% in GP. The province also provides lodging space to the mother	MNH	GP
15	Free State was the first province to offer stand-alone AYFS for HIV treatment	A&Y	FS
16	Adolescent (ALHIV) Transition Clinics at KwaMashu CHC and PMMH	A&Y	KZN

	Getting the basics right, working together	Technical Area	Site of implementation
17	Admitted mothers are brought into discussions with the clinic committee	MNH	NW
	regarding quality of care in NW		
18	Patient Complaint Response System	Cross Cutting	GP
19	In order to ensure accountability, nurses are required to sign-off on having read circulars and policies	Cross Cutting	WC
20	BANA PELE (intersectoral initiative including DOE, DoH, SAPS, DSD and partners) hold meetings on a quarterly basis and discuss how each stakeholder can contribute to reduce the burden of diseases in children under-5 years	Cross Cutting	GP
21	Soul City programmes focus on adolescent and youth SRH issues through TV, radio and print media	A&Y	National
22	A Speak Out handbook for learners has been developed on how to prevent sexual abuse in public schools	A&Y	National
23	Competent, senior person/advanced midwife anchors programme implementation	MNH	MP
24	Ideal clinic model is being rolled out	Cross Cutting	Multiple Provinces
25	ICATT and C-IMCI by Zoe Life (Community Based IMCI)	Under-5	KZN
26	The Queue Marshall programme has assisted in improved service delivery by reducing patient waiting times at Zola CHC in Soweto, GP	Cross Cutting	GP
27	Traditional healers serve on hospital boards and are trained on what care to provide (and not provide) to pregnant women and newborns	MNH	
28	Advances in training methodologies: Distance Learning IMCI (d-IMCI) and IMCI Computerized adaptation and Training Tool (ICATT)	Cross Cutting	
29	Local collaboration with universities and other training organisations can serve to improve quality, sustainability of training and to strengthen follow-up supervision and mentoring of trained health workers	Cross Cutting	EC
30	Dedicated nurses in some facilities supporting and promoting exclusive breast feeding (EBF) and providing support to women with premature newborns	MNH	EC
31	Scheduled 2 week-long induction programme which includes a 20 hour MBFI course conducted regularly for new staff to bridge aspects not covered in general pre-service training	MNH	WC
32	Staff motivation and retention through use of recognition awards , certificates , etc.	Cross Cutting	EC
33	Family Planning Integration into HIV Care and Treatment Services (FPI) project	Women	WC
34	Training of CHW roving teams on MNCHW and N programmes	MNH	FS
35	Enrolled nurse trained in family planning and collecting pap smears working under supervision of a registered nurse. Sometimes left to run the clinic and train other students and enrolled nurses	Women	GP
36	Mozambique and Malawi have formal task shifting statements from professional associations	Cross Cutting	International
37	The Stock Visibility Solution enables nurses at 680 clinics in KZN to manage the availability of chronic medication and avoid stock-outs	Cross Cutting	KZN
38	Milk Banks	MNH	WC
39	One health facility partnered with a company that is supplying human milk for neonates. This is an example of a PPP	MNH	EC
40	MomConnect initiative uses SMS and mobile technology to reach out to mothers and their babies	MNH	National

	Getting the basics right, working together	Technical Area	Site of implementation
41	Ndabezitha Izimbizo Project is a public awareness and legal education	Cross Cutting	KZN
	initiative aimed at empowering rural communities on the issues of		
	domestic violence. Through the programme traditional leaders are trained and		
	sensitized. Safety plans and public awareness-raising campaigns have been		
	developed		
42	Philani Project aimed to improve maternal skills and achieve positive	MNH	WC
	outcomes for pregnant mother and infants from low-income households,		
	through a strategy of home visits by trained paraprofessional 'mentor mothers'		
43	Yakhumndeni Mentor Mother Project. Mentor mothers go house to house	MNH	KZN
	and conduct follow up visits to screen, refer, support, monitor and advise		
	mentees. Linkages are maintained with government via a local project leader		
4.4	who participates in a Local Task Team for Operation called Sukuma Sakhe	Lindor 5	Fasters Cana
44	Khululeka Community Education Development Centre offers services such as a preschool enrichment programme (20 week-long workshop over two	Under-5	Eastern Cape and Western
	years), a family home visiting programme (eight or more visits twice a month)		Cape
	focusing on access to social grants, health and nutrition and caregiver support,		Сарс
	and an infant and toddler support programme for caregivers of children aged 0		
	- 6 years (weekly group sessions for between 16-19 weeks)		
45	Early Learning Resource Unit (ELRU) Family and Community Motivator	Under-5	NW
	Programme consists of 20 home visits taking place twice a month, monthly		
	workshops with other caregivers and informal playgroups. The program		
	provides information on accessing social grants, creating safe stimulating and		
	healthy environments for children and an opportunity for the motivator and		
	caregiver to play with the child using locally made toys		
46	Partnership approach to link C-IMCI with child survival project in	Under-5	LP
	Limpopo.		
	AMREF trained a group of CHWs, Project Steering Committee members, child		
	care forums on c-IMCI (content of the training included identification of the sick child, knowledge of 17 key family practices and the referral systems) and they		
	received certificates of attendance as a way of motivation and recognizing their		
	key role in addressing child health problems		
47	•	Under-5	EC
	community awareness campaign as part of creating an enabling environment		
	for young children in under resourced areas in the Eastern Cape		
48	Malamulele Onward focuses on improving the quality of life for children with	Under-5	EC, LP, KZN
	cerebral palsy living in remote rural areas in the EC, LP, and KZN (Malamulele		
	Onward). Malamulele Onward works to improve access to rehabilitative health		
	services for hard to reach communities through outreach programs		
49	Infant feeding Buddies (PATH)	MNH	EC
	Home based EBF support programs have been shown to be beneficial for		
	HIV positive mothers. Women in South Africa need extra support to overcome		
	challenges related to adhering to whichever option they chose—formula feeding		
	or EBF. Infant feeding buddies can potentially be developed to provide support for child health practices at a community level		
50	GroundBREAKERs youth development programme are young people, aged	A&Y	National
30	18-25, who are placed in work experience in various loveLife initiatives for a	ACT	Ivational
	year. They provide peer education and support; represent the needs of young		
	people on the QI team; assist with quality assessments such as focus group		
	discussions and are involved in a range of outreach activities		

	Getting the basics right, working together	Technical Area	Site of implementation
51	The national loveLife media campaign along with the groundBREAKERs	A&Y	National
	outreach activities are significant adjuncts to the youth coming to the clinic. The		
	current Nakanjani campaign has created a demand for the loveLife brand		
	that is associated with the YFS clinics and community hubs		
52	The DoH is working closely with Imbhumbha ya Makhosikazi (wives of the	Cross Cutting	EC
	chiefs) to improve community level education and referral of sick children to		
	facilities. This seems to have increased service utilization in the few areas		
	where it is being implemented		
53	Mayihlasele Izazi Girls education/support groups for HIV prevention and	Women	MP
	speaking out about sexual assault		
54	WC has begun process of consultation with community organisations/	MNH	WC
	health committees to incorporate community voice in the 2016 provincial		
	health plan		
55	Dedicated CHW assigned to Mother-Baby Pair	MNH	KZN
56	Philani CHWs trained in cognitive-behavioural strategies to lower preterm	MNH	WC
	birth rates and risks		

3. Connecting the dots: Cascades and pathways and transport and referrals

Key components

Cascades and pathways, transport referrals

Overview of what the review found

There are several challenges with the referral services in the country. These include low coverage of emergency ambulances; the availability and accessibility of some referral services including transport from district-level facilities to referral centers, as well as the availability of transport for other district-level functions such as supervision, delivery of school health services and transport of laboratory specimens; and a poor feedback system between services. Transport to secondary and tertiary level hospitals is problematic, resulting in delays or non-arrivals; patients often return home with health conditions not being attended to until they have become worse, increasing the severity of the disease and treatment costs when the patient does arrive. Furthermore, there are inadequate linkages between clinics and the community. Once CHWs identify patients and refer them there is no feedback from the clinic about the status of the patient or schedule for community follow up.

In addition, the costs of emergency transportation remain a key determinant of healthcare access for many South Africans. Although primary health care should be available for free, and uninsured children under the age of six years are exempted from hospital fees, out-of-pocket payments have been made by 17% of uninsured children attending public hospitals and 8% of children attending a PHC clinic. Further, unaffordable transport obstructed immediate care for 18% of children under the age of six years, but for only 1% of insured persons based on data from 2011 (Harris et al. 2011)⁵.

The NDoH has made some progress in addressing these deficiencies across provinces with the rollout of mobile clinics to hard-to-reach areas. At the inception of the ISHP in 2012, especially equipped mobile health vehicles were procured for National Health Insurance (NHI) pilot sites to render services to schools in those districts.

Recommendations

• Map and define the referral system between facilities and refer down to the community/household level and schools through the ISHP, WBOTs and health facilities for continuity of services

⁵ Harris B, Goudge J, Ataguba JE, et al. Inequities in access to health care in South Africa. J Public Health Policy 2011;32(S1):S102-S123.

- · Build skills for Emergency Medical Services (EMS) –including triage, joint planning/review
- Ensure availability of transport i.e. ambulances at all times. If ambulance is unavailable, contract with local transport agencies and/or contracts in a designated catchment area and prioritise urgent referral cases
- Consider the expansion of 24-hour specialized emergency transport services for emergency obstetric and neonatal care to include paediatric care, particularly for the inter-facility transfer of critically ill children
- Maintain updated lists of referral transport options
- · Track progress using routine programme data (DHIS) along the continuum of care for women and children
- Ensure mother and baby are given care as a unit
- Improve fleet management and maintenance at a district management level for the transport of patients and specimens between institutions (i.e. facilities and laboratories).

Promising practices

	Cascades and pathways and transport and referrals	Technical Area	Site of implementation
1	Defaulter tracing register for immunizations	Under-5	NC
2	Tracer cards to follow up newborns	MNH	EC
3	Women enter raffle for booking before <20 weeks ANC	MNH	WC
4	Some referring clinics contact hospital by telephone to obtain specific appointment dates for women referred for specialized services to strengthen linkages	MNH	EC
5	MNCWH services use Community Care Givers (CCGs) optimally to track defaulters and establish communication with Operational Managers	Cross Cutting	KZN
6	Written referral system for mother from WBOTs to facility has been developed, including a formal down referral system from facility to WBOTs which uses pigeon holes for communication with CHWs	MNH	NC
7	Locally developed formal patient referral system linking PHCs to CHCs and to referral hospital in Kimberley, with written feedback on each patient from each level of referral	Cross Cutting	NC
8	Newborn retrieval teams are used to stabilize and transport newborns before referral	MNH	KZN
9	Long term follow up by dietician of kangaroo mother care (KMC) babies when discharged home	MNH	FS
10	Loan schemes or arrangements with local transport agents for low-cost emergency transport	Cross Cutting	NC
11	In Nigeria, a project worked with transport unions to provide reliable and affordable transport. A seed fund for the cost of fuel was provided, which was replenished with contributions from users to address patient cost barriers	Cross Cutting	International
12	A project in Sierra Leone provided radios to summon vehicles to take women to hospital in the case of obstetric emergency	MNH	International
13	PHCIS (Primary Health Care Information System) and PREMIS system Every person coming into any health facility gets a unique identifier number and a bar coded sticker, which goes onto the patient folder. It uses multiple information systems to track patients through electronic footprint enabling providers to see where they have been, what treatment they received. It provides detailed information on the patient, including pharmacy records	Cross Cutting	WC

Key Findings, recommendations and promising practices related to the thematic areas

Maternal and newborn health

The importance of quality care for women and babies has never been clearer. This year's global Every Newborn Action Plan and the forthcoming Maternal Health Action Plan have demonstrated that high coverage of care around the time of birth and care of small and sick newborns would save nearly 3 million lives (women, newborns and stillbirths) each year in 75 high burden countries around the world at an additional cost of only ZAR 11 per person. This would have a triple impact on investments – saving women and newborns and preventing stillbirths.

This review has identified 5 main recommendations that cut across maternal and newborn health and nutrition and align with existing recommendations including the push to accelerate progress ahead of the MDG deadline, and the impetus to improve health within the sustainable development goals.

These recommendations, with specific actions for various constituencies include

- 1. Integrate MNH services within the health system and with other sectors
- 2. Plan for and support assessment of maternal and newborn signal functions to provide a baseline for quality of care and inform rationalization of birthing units at clinics and CHCs
- 3. Focus on and prioritize quality of care, particularly at the time of birth and immediately after to maximize impact
- 4. Address delays in EMS transport and capacity which causes significant maternal and neonatal mortality and morbidity
- 5. Support further education and training at all levels

Topline recommendations and key actions by constituency

Recommendations for MNH are provided with key actions for decision makers at national level, district level, health professionals and associations and civil society, including families. The action is placed where most relevant for the decision-makers but many of the actions overlap actors. Where available, examples of 'promising practices' are mentioned.

0			1		
• un the and	National and provincial		Health professionals and		
n the and	level	District level	professional associations	Health Facility	Civil society
	Engage relevant	Strengthen and integrate all BANC	Partner with civil society	 Screen for gender- 	 Bring together a network
	departments outside	services at first contact: focus	in networking and call to	based violence at	of civil society actors to
	the health sector on	on screening for case-identification	action	first ANC visit and	align advocacy goals
with other sectors the call	the Call to Action for	and management of TB, syphilis,	 Develop formal statement 	follow referral plan	and mobilise action,
RMNCH		hypertension and anaemia. ANC	in support of task shifting	 Identify and develop 	including strengthening
Improve	 Improve guidelines 	booking should be done immediately	to other health worker	a support plan for	local structures (health
for early	for early postnatal	upon pregnancy confirmation. Fast-	cadres at community level	high-risk mothers and	committees) to identify
care including	cluding	tracking initiation of treatment of both	International Promising	newborns	adverse social
newborr	newborn care, family	TB and HIV in pregnant women must	Practice: Mozambique and	 Use raw data, not 	determinants, e.g.
planning	planning and maternal	be a priority	Malawi have formal task	rates to address the	teenage pregnancy
wellbein	wellbeing, nutrition,	WC Promising Practice (George):	shifting statements from	issue	and availability of
and mer	and mental health	Enter raffle for booking before <20	professional associations	 Write an action 	contraceptive services,
support		weeks ANC	NW Promising Practice:	using the 7-step	poor communications/
Budget 1	Budget for and recruit	Ensure Integrated Postnatal Care	Significant improvement in	implementation	roads/transport/medicines
provinci	provincial DHIS/PPIP/	for every Mother-Baby pair within	<20 week bookings through	plan with the DCST	supply
CHIP cc	CHIP co-ordinator.	3 days after delivery following	screening all women who	providing guidance	• Engage male and female
(Can be	(Can be done by	improved national guidelines. Ensure	have missed a period for	 Let the CEO be part 	youth advocates in
outreach	outreach/ regional	women are not discharged from	pregnancy	of the planning and	communities, especially
clinician)	(ر	facility without family planning		sign off on the plan	for teenage pregnancies
MP Promising	mising	method		 Do quarterly reviews 	 NGOs, CBOs and others
Practice	Practice: MNCWH	Ensure PMTCT and MCWH		of the plan and amend	should align data with
coordina	coordinator's role	plans, service delivery, and		as required	facilities they serve
has increased	reased	reports/monitors under the same			
account	accountability and	programmatic umbrella, using raw			
closed t.	closed the data gap	numbers as well as proportions			
through	through collection and	for monitoring and reporting services			
collation	collation of data from	 Empower communities by 			
facilities	σ	strengthening local structures and			
		task shifting			

			Actions by actor		
Recommendation	National and provincial level	District level	Health professionals and professional associations	Health Facility	Civil society
2. Plan for	Develop guidance	 Plan for quarterly support and 	 Produce Essential Steps 	Perform step	Advocate for standing
and support	on rationalization of	assessment of signal functions by	in the Management of	2 of the 7 step	agenda item regarding
assessment of	birthing units and	DCSI	Obstetric Emergencies	implementation plan	signal runctions and
maternal and	staffing (weighing	 Monthly reporting via maternal/ 	(ESMOE) self-study guide	 Send the results to 	EMS for hospital boards/
newborn signal	patient access to	perinatal mortality and morbidity	 Conduct in-service and 	the DCST	clinic committees
functions to	facilities, number of	(M&Ms) re: signal functions, stock	refresher training on		with updates back to
provide a baseline	deliveries), particularly	outs to district/province	partogram use, plotting and		communities
for quality of	where clinics are	LP Promising Practice: Specific	interpretation		NW Promising Practice
care and inform	delivering patients but	documentation and reporting of poor			(Letsopa Clinic): Admitted
rationalization of	are not open 24/7	management of APH, PPH as result			mothers are brought into
birthing units at	 Implementation 	of supply problems			discussions with clinic
clinics and CHCs	of reliable	 Promote and support 			committee regarding
	communication	betamethasone use at all clinics/			quality of care
	and feedback	CHC birthing units.			
	systems. Assess	 Provide additional resources 			
	betamethasone	(human, financial) to support and			
	availability and	supervise hospitals and primary level			
	SOP for nurses to	facilities			
	administer				
3. Focus on and	Appoint an	 Ensure tracking and monitoring of 	Develop and nurture	 Ensure that staff 	Ensure regular sessions
prioritize quality of	obstetrician at	quality indicators already defined	champions within	managing babies are	are held with health
care, particularly	national level in the	by the ministerial committees to get	professional associations	skilled and trained in	facility boards to raise
at birth and	maternity directorate	beyond coverage of care and ensure	 Adapt existing training 	HBB and MSSN	awareness of factors
immediately	to fill the currently	accountability	materials/briefing	 Aim for 80% coverage 	adversely affecting quality
after to maximize	vacant post	 Strengthen referral, feedback and 	documents on evidence for	of both HBB and	of care at birth
impact	Recommend	tracking systems - report in Maternal	effectiveness of mid-level	MSSN	 Increase awareness
	provincial maternal	/ Perinatal M&Ms	and community health	 Monitor and evaluate 	amongst health
	health posts	 Develop newborn care champions 	workers at scale in similar	the quality of care	facility boards, health
	(obstetrician or	at each level, especially MOUs	settings globally; and in	indicators as per	committees and the
	midwife) to provide	and District Hospitals with special	pilot sites within South	page 20 of the 7 step	general public of the need
	guidance on planning,	focus on interventions which require	Africa	implementation plan	for greater involvement
	budgets and	education and advocacy for uptake,			of mid-level workers and
	recommendations for	(e.g. KMC)			CHWs
	maternal health				

		call hat hat dar dar
	Civil society	• Advocate for a consistent quality of care message in the call to action campaigns that should run quarterly and in accordance with the national health calendar national health calendar
	Health Facility	
Actions by actor	Health professionals and professional associations	WC Promising Practice: Philani CHWs trained in cognitive-behavioural strategies lowered preterm birth rates and risks KZN Promising Practice: Home visits from CHW during pregnancy and postnatally linked women to facilities to improve postnatal care seeking and healthy behaviours including exclusive breastfeeding and was highly cost effective Promote harmonization of research to address the outstanding high impact questions
	District level	Ensure sufficient and adequately trained CHWs to undertake early postnatal home visits Ensure a training programme for ambulance staff on emergency Newborn Care KZN Promising Practice: Dedicated CHW assigned to mother-baby pair
	National and provincial level	 Highlight actions and timeline to achieve maternal and newborn quality of care indicators in national review report Support innovative quality of care pilot projects Regularly evaluate, document and circulate best practices within and outside of the country Encourage cross-country learning opportunities on quality of care Strengthen policy and strategic framework around community health workers in Bolivia, Colombia and Ecuador provide International Promising Practice: Community health workers in Bolivia, Colombia and Ecuador provide a more analogous health system compared to other African settings
	Recommendation	

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			Actions by actor		
			Actions by actor		
	National and provincial		Health professionals and		
Recommendation	level	District level	professional associations	Health Facility	Civil society
4. Address delays in	EMS to be	 Review call centre allocation 	Prioritize EMS delays for	 Keep an audit of the 	 Establish communication
EMS transport and	incorporated into	of emergency vehicles weekly	mothers and newborns as a	response time at	mechanism between
capacity which	DoH, not a stand-	(assess number of calls/area,	key professional issue	facility level	health manager and
causes significant	alone system	severity and response times)	KZN Promising Practice:	 Feedback regularly on 	facility board to convey
maternal and		 Dedicated obstetric ambulances 	Newborn retrieval teams	EMS problem cases in	any delays in EMS
neonatal mortality		to be used for obstetric care only	are used to stabilize and	weekly unit meetings	transport arrivals
and morbidity		 Monthly report to District/ 	transport newborns before	where the EMS are	
		Province:	referral	present	
		 EMS Weekly Reviews to be done 		 Best Practice at Brits 	
		by both DoH and EMS		hospital (not part of	
		 Complications and Deaths from 		review though)	
		M&Ms			
		 Staffing availability / vehicles in 			
		use, with plan to address staff			
		shortages / maintenance.			
		 Establish stronger feedback 			
		mechanism between tertiary			
		hospitals and lower levels of care			
		 Improve linkages between 			
		maternity waiting homes, and			
		facilities to improve access and			
		uptake. Where possible, identify			
		sources of support for provision of			
		meals			

			Actions by actor		
	National and provincial		Health professionals and		
Recommendation	level	District level	professional associations	Health Facility	Civil society
5. Support further	 Provide training 	 Support communities to identify and 	Ensure that neonatal	 Ensure that the 	 Promote idea that "MNCH
education and	on youth-friendly	respond to danger signs for mothers	nurses are supported to	national training HBB	is everyone's business"
training at all	maternity services to	and babies	learn and perform the	and MSSN has >80%	and that patients have the
levels	retain young women	 Provide training on youth-friendly 	basics right, which covers	coverage at facility	right to seek and receive
	in care	maternity services to retain young	the 8 high impact factors to	level	respectful, quality care
		women in care	reduce perinatal deaths	 Prioritise the midwives 	 Involvement of men
		 Rotation of advanced midwives 	 Ensure that pre-service 	in labour wards for	as partners in MCH,
		between hospitals and CHC/Clinic	curriculum for health	HBB and the nursery	promote early pregnancy
		birthing units to improve ESMOE	professionals includes	nurses for MSSN	identification, recognize
		skills	ESMOE-EOST		and respond to danger
		EC Promising Practice: Birthing unit			signs for mothers and
		for high-risk patients at regional			babies
		hospital managed by advanced			NW Promising Practice:
		midwives who are able to retain their			Traditional healers
		skills.			serving on hospital
		MP Promising Practice: Advanced			boards and being trained
		Midwife (Focal Nurse) permanently			on what care to provide
		assigned to birthing unit at CHC			(and not provide) to
		and not rotated in CHC in order to			pregnant women and
		provide expertise and training for			newborns
		other staff			

Under-5 child health

After remarkable reductions between 2006 and 2011 in under-5 and infant mortality, both rates stagnated in 2012. The achievement of MDG 4 by end-2015 is therefore unlikely. Case fatality rates for diarrhoea, pneumonia and severe malnutrition are decreasing but have not reached targets. There has been some improvement in exclusive breastfeeding rates at 14 weeks. Supplementary feeding is inadaquately provided for children who are failing to thrive. Routine immunization coverage remains sub-optimal in most districts. Delivery of other preventive strategies such as growth monitoring, vitamin A supplementation and deworming is also poor. IMCI has not been widely adopted as standard practice at all primary level facilities despite considerable investment in training. Increased coverage of ART for pregnant women has resulted in substantial reduction in HIV transmission at six weeks of age although longer-term (18 month) outcomes are uncertain and ART coverage in children remains low.

The review has identified some overarching recommendations that cut across under-5 child health and align with existing recommendations including the push to accelerate progress ahead of the MDG deadline, and the impetus to improve health within the sustainable development goals.

These recommendations, with specific actions for various constituencies include

- 1. **Service Delivery:** Identify and support a preferred model of service delivery for sick and well children at primary health care and hospital level
- 2. **Planning and budgeting:** Annual national, provincial and district health plans must include child health activities with targets and an associated budget
- 3. Norms and Standards: Establish human resources and paediatric equipment norms and standards
- 4. **Human Resources:** Decentralise HR management functions to district and hospital level, and ensure adequate supervision and mentoring
- 5. **Delivery of PHC re-engineering strategy:** Define the roles and responsibilities of WBOTs, DCSTs and school health teams in the provision of child health services
- 6. **Respond to data:** Establish provincial and district child health fora for the regular review of, and response to, district and hospital performance
- 7. **Communication:** Develop a national child health communication strategy directed both at health professionals and population level

Top line recommendations and key actions by constituency

Recommendations for under 5 health are provided with key actions for decision makers at national level, district level, health professionals and associations, and civil society, including families. The action is placed where most relevant for the decision-makers but many of the actions overlap actors.

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		Civil society	 Invite involvement 	of other government	sectors and	community	representative in the	district health forum	Strengthen	the community	400000000000000000000000000000000000000	component of	IMCI through	IMCI through involvement of	IMCI through involvement of WBOTs and CHWs	Component of IMCI through involvement of WBOTs and CHWs in implementing	IMCI through involvement of WBOTs and CHWs in implementing community IMCI	IMCI through involvement of WBOTs and CHWs in implementing community IMCI (c-IMCI)	IMCI through involvement of WBOTs and CHWs in implementing community IMCI (c-IMCI)	IMCI through involvement of WBOTs and CHWs in implementing community IMCI (c-IMCI) Include crèches, day care centres	IMCI through involvement of WBOTs and CHWs in implementing community IMCI (c-IMCI) Include crèches, day care centres and Grade R into	IMCI through involvement of WBOTs and CHWs in implementing community IMCI (c-IMCI) Include crèches, day care centres and Grade R into C-IMCI programme	IMCI through involvement of WBOTs and CHWs in implementing community IMCI (c-IMCI) Include crèches, day care centres and Grade R into C-IMCI programme to reach children	IMCI through involvement of WBOTs and CHWs in implementing community IMCI (c-IMCI) Include crèches, day care centres and Grade R into C-IMCI programme to reach children who are unavailable	IMCI through involvement of WBOTs and CHWs in implementing community IMCI (c-IMCI) Include crèches, day care centres and Grade R into C-IMCI programmet to reach children who are unavailable during home visits	IMCI through involvement of WBOTs and CHWs in implementing community IMCI (c-IMCI) Include crèches, day care centres and Grade R into C-IMCI programme to reach children who are unavailable during home visits Strengthen	IMCI through involvement of WBOTs and CHWs in implementing community IMCI (c-IMCI) Include crèches, day care centres and Grade R into C-IMCI programme to reach children who are unavailable during home visits Strengthen linkages between linkages between	IMCI through involvement of WBOTs and CHWs in implementing community IMCI (c-IMCI) Include crèches, day care centres and Grade R into C-IMCI programme to reach children who are unavailable during home visits Strengthen linkages between clinics and the	IMCI through involvement of WBOTs and CHWs in implementing community IMCI (c-IMCI) Include crèches, day care centres and Grade R into C-IMCI programme to reach children who are unavailable during home visits Strengthen linkages between clinics and the community through	IMCI through involvement of WBOTs and CHW% in implementing community IMCI (c-IMCI) Include crèches, day care centres and Grade R into C-IMCI programme to reach children who are unavailable during home visits Strengthen linkages between clinics and the community through clinic committees	IMCI through involvement of WBOTs and CHW% in implementing community IMCI (c-IMCI) Include crèches, day care centres and Grade R into C-IMCI programme to reach children who are unavailable during home visits Strengthen linkages between clinics and the community through community through clinic committees as a platform for	IMCI through involvement of WBOTs and CHW% in implementing community IMCI (c-IMCI) Include crèches, day care centres and Grade R into C-IMCI programme to reach children who are unavailable during home visits Strengthen linkages between clinics and the community through clinics and the community through clinic committees as a platform for highlighting gaps	IMCI through involvement of WBOTs and CHWs in implementing community IMCI (c-IMCI) Include crèches, day care centres and Grade R into C-IMCI programme to reach children who are unavailable during home visits Strengthen linkages between clinics and the community through clinic committees as a platform for highlighting gaps and providing	IMCI through involvement of WBOTs and CHWs in implementing community IMCI (c-IMCI) Include crèches, day care centres and Grade R into C-IMCI programme to reach children who are unavailable during home visits Strengthen linkages between clinics and the community through clinic committees as a platform for highlighting gaps and providing feedback for taking
		Health Facilities	 Enforce "every day is 	an immunization day"	philosophy	 Demand Road to 	Health booklets at	every visit and insist	that health care	workers fill them	 Conduct nutritional 		assessment of	assessment of every child at every	assessment of every child at every visit, and ensure	assessment of every child at every visit, and ensure an appropriate	assessment of every child at every visit, and ensure an appropriate response, including	assessment of every child at every visit, and ensure an appropriate response, including food supplementation	assessment of every child at every visit, and ensure an appropriate response, including food supplementation (where necessary)	assessment of every child at every visit, and ensure an appropriate response, including food supplementation (where necessary)	assessment of every child at every visit, and ensure an appropriate response, including food supplementation (where necessary) • Establish an 'IMCI excellence'	assessment of every child at every visit, and ensure an appropriate response, including food supplementation (where necessary) • Establish an 'IMCI excellence' accreditation system	assessment of every child at every visit, and ensure an appropriate response, including food supplementation (where necessary) • Establish an 'IMCI excellence' accreditation system • Institutionalise a	assessment of every child at every visit, and ensure an appropriate response, including food supplementation (where necessary) • Establish an 'IMCI excellence' accreditation system • Institutionalise a "red flag" system of	assessment of every child at every visit, and ensure an appropriate response, including food supplementation (where necessary) • Establish an 'IMCI excellence' accreditation system • Institutionalise a "red flag" system of identifying critically ill	assessment of every child at every visit, and ensure an appropriate response, including food supplementation (where necessary) • Establish an 'IMCI excellence' accreditation system • Institutionalise a "red flag" system of identifying critically ill children in hospitals	assessment of every child at every visit, and ensure an appropriate response, including food supplementation (where necessary) • Establish an 'IMCI excellence' accreditation system • Institutionalise a "red flag" system of identifying critically ill children in hospitals who need to be	assessment of every child at every visit, and ensure an appropriate response, including food supplementation (where necessary) • Establish an 'IMCI excellence' accreditation system • Institutionalise a "red flag" system of identifying critically ill children in hospitals who need to be reviewed at night or	assessment of every child at every visit, and ensure an appropriate response, including food supplementation (where necessary) • Establish an 'IMCI excellence' accreditation system of Institutionalise a "red flag" system of identifying critically ill children in hospitals who need to be reviewed at night or over weekends by a	assessment of every child at every visit, and ensure an appropriate response, including food supplementation (where necessary) • Establish an 'IMCI excellence' accreditation system of institutionalise a "red flag" system of identifying critically ill children in hospitals who need to be reviewed at night or over weekends by a doctor	assessment of every child at every visit, and ensure an appropriate response, including food supplementation (where necessary) • Establish an 'IMCI excellence' accreditation system of institutionalise a "red flag" system of identifying critically ill children in hospitals who need to be reviewed at night or over weekends by a doctor			
Actions by actor	Health professionals and	professional associations	 Support IMCI-trained 	nurses to remain in the	paediatric service and	practice IMCI where this is	not happening	 Expect doctors and 	professional nurses to	use national (or provincial,	if applicable) reference	+0000000000000000000000000000000000000	guidelines in management	guidelines in management of common conditions	guidelines in management of common conditions Improve linkage and	guidelines in management of common conditions Improve linkage and collaboration between	guidelines in management of common conditions Improve linkage and collaboration between CHWs and clinic staff to	guidelines in management of common conditions • Improve linkage and collaboration between CHWs and clinic staff to ensure functioning referral	guidelines in management of common conditions • Improve linkage and collaboration between CHWs and clinic staff to ensure functioning referral chain and continuum of	guidelines in management of common conditions • Improve linkage and collaboration between CHWs and clinic staff to ensure functioning referral chain and continuum of care (especially c-IMCI)	guidelines in management of common conditions Improve linkage and collaboration between CHWs and clinic staff to ensure functioning referral chain and continuum of care (especially c-IMCI) Institute measures and	guidelines in management of common conditions Improve linkage and collaboration between CHWs and clinic staff to ensure functioning referral chain and continuum of care (especially c-IMCI) Institute measures and procedures that ensure	guidelines in management of common conditions Improve linkage and collaboration between CHWs and clinic staff to ensure functioning referral chain and continuum of care (especially c-IMCI) Institute measures and procedures that ensure accountability from support	guidelines in management of common conditions Improve linkage and collaboration between CHWs and clinic staff to ensure functioning 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Actio		District level	Strengthen the implementation of	IMCI (through in- service training,	supervision, mentoring and	evaluation)	Improve vehicle fleet management	and maintenance at district	management level	Expand 24-hour specialised	emergency transport services for	emergency obstetric and neonatal		care to include paediatric care,	care to include paediatric care, particularly for the inter-facility	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children	care to include paediatric care, particularly for the inter-facility transfer of critically ill children
		National and provincial level	• Identify and declare 5-10	priority objectives and	activities within the current	strategic plan	Develop a national	consensus on whether IMCI	is a prescribed, preferred or	a discretionary option	Define IMCI's role in the	management of children	,	arriving for well-baby	arriving for well-baby services (e.g. immunization)	arriving for well-baby services (e.g. immunization) • Provincial head offices must																		
		Recommendation	1. Service delivery		Identify and support	a preferred model of	service delivery for	sick and well children	at primary health care	and hospital level									·	-			-	·	·			·	·	·	<u>.</u>	·		·

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	Civil society																																	
	Health Facilities	 Revise guidelines and 	strategy to ensure	testing for HIV of all	sick children 0-5 years	accessing health care	 Focus efforts on 	minimising postnatal	HIV transmission	secondary to	breastfeeding,	by ensuring ART	provision	 Establish mechanisms 	to more readily	identify the estimated	50% of infants who	are HIV-infected but	not on ART	 Identify undiagnosed 	HIV positive children	older than 18 months	 Increase access to 	higher levels of care	for children who	require additional	or more specialised	care but who cannot	access it either	because of the	dysfunctions in the	system or lack of	space for them at the	next level of care
Actions by actor	Health professionals and professional associations																																	
1	District level																																	
	National and provincial level																																	
	Recommendation																																	

		Acti	Actions by actor			
			Health professionals and			
Recommendation	National and provincial level	District level	professional associations	Health Facilities	Civil society	
2. Planning and	Annual provincial health	Annual district health plans must		 Authorise hospital 	Allow civil society	
budgeting	plans must have a section	have a section on child health,		managers to run their	access to all health	
	on child health, indicating	indicating priority programmes/		own hospitals and	plans and budgets,	
Annual national,	priority programmes/	interventions, with targets		be held accountable	and encourage	
provincial and district	interventions, with targets			for this without	active discussion	
health plans must				undue interference	and critical feedback	
include child health				from head offices,		
activities with targets				according to agreed		
and an associated				business, budget and		
budget				performance plans		
				 Base hospital 		
				organisational		
				structures on clear		
				operational units.		
				A unit such as		
				paediatrics should		
				have clear lines		
				of authority and		
				accountability with silo		
				disintegrated functions		
				 Specifically define and 		
				increase expenditure		
				within hospital		
				budgets for paediatric		
				care		

		Acti	Actions by actor		
			Health professionals and		
Recommendation	National and provincial level	District level	professional associations	Health Facilities	Civil society
3. Norms and	 Develop a set of core 	 Implement norms and standards 	 Doctors and professional 	 Expect each facility to 	 Encourage
standards	minimum standards for the	 Implement national or provincial (if 	nurses should be expected	be clearly aware of its	civil society
	health care of children in	available) reference guidelines in	to use national (or	own compliance with	organisations to
Establish HR and	clinics, CHCs, emergency	management of common conditions	provincial, if available)	HR and equipment	critically engage
paediatric equipment	units and wards in public		reference guidelines in	norms	in the process of
norms and standards.	and private hospitals		management of common	 Expect each facility to 	defining norms
	 Resource the office 		conditions	have a plan as to how	and standards,
Encourage wider	of health standards			it intends on meeting	and in evaluating
use of protocols and	compliance to develop a			norms and standards	compliance with
guidelines.	national repository of norms,			 Paediatric ward or 	these at all levels of
	standards and guidelines			section to be staffed	the health system
	 Support the same office to 			by professional nurse	
	oversee the development			at all times	
	and implementation of more				
	effective and affordable				
	service, quality and clinical				
	care guidelines				
	 Establish HR norms and 				
	standards for WBOTs,				
	DCSTs and school health				
	teams				

	Civil society																											
	Health Facilities	Achieve the recommended	starring norms of health facilities for	specific critical skills (paediatricians,	doctors, nurses, lab		 Minimize staff rotations amongst 	health facilities																				
Actions by actor	Health professionals and professional associations	Identify and implement policies and legal systems	required to extend and indemnify scope	of practice for nurses, clinical associates and	community health workers, and motivate professional	bodies such as nursing,	nealth professional and pharmacy councils to	accept the need for the	change with respect to	scope of work and/or task	 Expand task shifting/ 	sharing, training and	accreditation of different	cadres of facility and	community based health	workers to deliver the	services required	Develop a comprehensive MNCWH-N curriculum that	can be integrated into pre-	service training of nurses	and midwives to build their	capacity in MNCWH-N	 Review the training strategy 	and develop a national	guideline for coordination	of training related to child	health (including HR	issues)
Acti	District level	Support districts to manage their own HR needs	Conduct a rapid situation analysis to evaluate the existing HR capacity for	 MNCWH and N services Adequate supervision and mentoring 	is required as a follow-up to training to ensure effective implementation of	services	 Develop the WBOT support system to allow community-based frontline 	health workers to help "plug the	holes" in the MNCWH and N	cascade and support caregivers and families outside of the clinic setting	Employ nurse auxiliaries to assist	with managing vaccine supply and	maintaining cold chain	 Consider introducing targeted 	incentive systems (financial or	non-financial) to reduce attrition and	improve performance											
	National and provincial level	Decentralise HR and equipment management	runctions to district and hospital level where this is	not happening Make the necessary political	and financial commitments to assess current	staffing levels, determine	appropriate staffing levels and take budgetary and	policy action to address	gaps, including:	o establishment of	 filling of vacant positions, 	 ensuring that health 	workers are consistently	paid	 Increase the capacity of pre- 	service training institutions	and facilitate increased	enrolment to address the	of health professionals	(doctors, nurses,	midwives, pharmacists, lab	technicians, etc.)						
	Recommendation	4. Human resources	Decentralise HK management	functions to district and hospital level,	and ensure adequate	mentoring																						

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	Civil society	
	Health Facilities	
Actions by actor	Health professionals and professional associations	
'	District level	
	National and provincial level	 Forge ways to retain trained staff within MNCWH and N, such as agreements not to transfer newly trained staff for a minimum period of time Commission an analysis of current systems for management and deployment of health professionals, including criteria for deployment, performance management, training and continued learning, focusing specifically on the human resource needs for a fully functional MNCWH and N system Expand the regulatory framework to include more support cadres, such as clinical associates, counsellors, peer supporters, mentor mothers, and expert clients Strengthen management and supervision, update performance management and performance evaluation systems and reward mechanisms to recognize not only good clinical practice but also compassionate and responsive care
	Recommendation	

		Acti	Actions by actor		
			Health professionals and		
Recommendation	National and provincial level	District level	professional associations	Health Facilities	Civil society
	Provide decentralised				
	authority to recruit and				
	supervise employees,				
	change deployment				
	practices to match individual				
	skills and experience to the				
	needs of each health facility				
	Provide support systems				
	for health workers ("caring				
	for carers") that provides				
	psychosocial support as				
	well as other specialised				
	clinics that allow health				
	workers to receive services				
	in a confidential space,				
	separate from their clients				
	 Implement standardised 				
	employment and				
	remuneration mechanisms				
	for WBOTs				

		Acti	Actions by actor		
			Health professionals and		
Recommendation	National and provincial level	District level	professional associations	Health Facilities	Civil society
5. Delivery of PHC	 Define the roles and 	Organise and co-ordinate WBOTs	 Recognize the identity and 	 Organise and co- 	 Ensure active
re-engineering	responsibilities of WBOTs,	activities and support their ability to	role of CHWs as important	ordinate WBOTs	involvement of
strategy	DCSTs and school health	deliver basic MNCWH and N services	contributors to managing	activities and support	communities to
	teams in provision of child	through training, supervision,	a child at community level	their ability to deliver	ensure support
Define the roles and	health care	mentoring, equipment, etc.	and increase coordination	basic MNCWH and	to promote
responsibilities of	 Construct a clearly defined 	 Adopt the guidelines as 	and communication with	N services through	use of WBOTs
WBOTs, DCSTs and	scope of practice; CHW and	recommended by NDoH in the	them.	training, supervision,	by community
school health teams in	WBOTs tasks need to be	'Community Care givers Manual	Review current ISHP	mentoring, equipment,	members; and
the provision of Child	clarified including protocols	on maternal, newborn, children	school health staff skills	etc.	promote referrals
Health services	for structured household	and women's health' nationally	mix and task allocations as	 Strengthen links 	and linkages for sick
	visits and outreach services	and ensure uniformity in its	limited number of full-time	between school health	children between
	 Redefine roles and task 	implementation	dedicated ISHP staff are	teams and existing	the community and
	allocation of school health		employed across provinces	PHC services at	clinics
	staff to ensure effective			facility	
	use of available skills and				
	competencies				
	 Strengthen links between 				
	school health teams and				
	existing PHC services at				
	facility level				
	 Define prescribed model of 				
	service delivery of sexual				
	and reproductive health				
	services to school-aged				
	children				
	 Systematically review the 				
	district clinical specialist				
	team initiative and provide				
	guidance on how their				
	function within districts				
	should be organised and				
	optimised				

		Civil society	 Invite other 	government sectors	and community	representatives	to take part in	the district and	provincial child	health forums																
		Health Facilities	 Monthly mortality 	audits made	compulsory at hospital	level, preferably using	cPIP	 Monthly review 	of dashboard	data, exhibition of	performance to the	public (on waiting	area noticeboards, for	example)	 Integrate child 	PIP into quarterly	improvement	processes at hospital	and district level	 Review facility level 	data collection	practices and	implement data	validation and	improvement	processes
Actions by actor	Health professionals and	professional associations	 Train health workers in 	basic data interpretation																						
Acti		District level	 Establish a district health forum for 	the quarterly review of and response	to child mortality data; hospital	based workload, morbidity and	mortality indicators; and PHC child	health programme indicators such	as PMTCT, EPI or nutrition.																	
		National and provincial level	 Establish a provincial 	child health forum for the	quarterly review of, and	response to, district and	hospital performance data	based primarily on child	dashboard indicators	 Strengthen M&E system for 	quality data submission at	all levels	 Regularly update data 	and feedback toall levels	(community, facility, district,	province and national)										
		Recommendation	6. Respond to data		Establish provincial	and district child	health fora for the	regular review of,	and response to,	district and hospital	performance															

		Actic	Actions by actor		
			Health professionals and	441	-
7. Communication	Identify specific key	Ensure availability of all the relevant	Encourage professional	Simplify the	Link with
	messages for child health	child health guidelines and protocols	associations to engage in	information	community-based
Develop a national	• Ensure children (5-10) are	at all facilities and that staff are	the national communication	disseminated to	organization for the
child health	included in the development	adequately trained and competent to	strategy development	lower levels by	implementation of
communication	of key messages	implement guidelines	 Expect professional 	translating policies	the communication
strategy directed	 Determine and prioritize 		associations to be partners	and guidelines into	strategy
both at health	national level activities		in delivery of the strategy	protocols or SOPs,	 Recruit mothers
professionals and at a				and preferably	and caregivers into
population level				complement these	organised support
				with visual aids such	groups as part of
				as wall charts that are	the delivery strategy
				easily accessible	
				 Simplification in 	
				content and layout	
				of guidelines, as	
				well as re-orienting	
				guidelines for multi-	
				sectorial issues (such	
				as nutrition) along a	
				life-cycle continuum,	
				rather than by	
				intervention	
				 Develop 	
				implementation	
				guides, such as	
				toolkits, checklists	
				and job aids to guide	
				health workers in the	
				delivery of behaviour-	
				based interventions	

Women's health

Statistics South Africa 2013 mid-year population estimates report that South Africa has a total population of approximately 53 million people, 51% of which are female. There are approximately 14,670,000 women of reproductive age, making up 28% of the total population. HIV-positive status in the 15-49 years age group is 18.8%, with females 1.6 times more likely than males to be HIV positive. This difference is more pronounced in the 15-24 year age group, with 2.9% of men and 11.4% of women testing HIV positive. The women's health pillar within the MNCWH and N strategic plan deals with contraception, termination of pregnancy, adolescents, cervical screening and gender based violence. A separate working group and assessment was formed for adolescent health.

The review focused on the following areas, as reflected in the Strategic Plan: (i) Contraception; (ii) Termination of pregnancy; (iii) Cervical screening; (iv) Gender based violence and post rape care; and (v) Nutrition in relation to women's health. The review has identified some overarching recommendations that cut across women's health and align with existing recommendations including the push to accelerate progress ahead of the MDG deadline, and the impetus to improve health within the sustainable development goals.

These include

- 1. Develop and implement a defined package of integrated women's health services
- 2. Review women's health data sets to ensure more effective monitoring, to identify gaps and improve service delivery.
- 3. Improve referral pathway and service provision for cervical screening- from primary level to referral centre
- 4. Expand access and reduce waiting times for TOP
- 5. Develop a comprehensive operational implementation plan for the Contraception and Fertility Planning Policy
- 6. Completion of policies and guidelines (accompanied by dissemination, training and change management)
- 7. Improved access and quality of care for GBV and post rape care

Topline recommendations and key actions by constituency

families. The action is placed where most relevant for the decision-makers but many of the actions overlap across actors. Examples of promising practices are provided in the women's Recommendations for women's health are provided with key actions for decision makers at national level, district level, health professionals and associations, and civil society, including health best practices addendum (one pager series).

			Actions by actor		
			Health professionals and		
Recommendation	National and provincial level	District level	professional associations	Health Facilities	Civil society
1. Develop a	 Develop guidelines on an 	 Implementation of 	 Assist with the development 	 Assess opportunities for 	 Strengthen public-private
defined package	integrated package for	women's health card	of an integrated package of	integration of various	partnerships in areas
of integrated	women's health care, with	 Determine the 	training, with modules and	components of women's	where the public sector is
women's health	targets and standards of care;	percentage of facilities	accreditationwith further	health.	unable to address unmet
services	indicating opportunities for	that provide the full	education institutions	 Have Women's 	needs for safe and legal
	integration at different levels	range of women's	(Nursing colleges, medical	Health Wellness	TOP services or where
	of care: for services including	health care, as deemed	schools) and regional	Days – especially to	there are delays
	HIV, CFP, TOP, cervical and	appropriate to level	training centres	target women who	 Promote awareness
	breast cancer; sexual assault	of care; identify gaps	 Training needs analysis 	are not pregnant or of	about women's health
	/GBV	in service provision –	should be conducted for	reproductive age	and wellness services,
•	 Revise Women's health card 	these activities should	women's health	 Utilize waiting rooms for 	together with the women's
	to reflect this package of care;	form part of the District	 Ensure pre-service and 	the promotion of different	health card
	popularize health card, and	Health Plan	in-service training for all	aspects of women's	 Develop a simple
	emphasize the importance of	 Appointment of MNCWH 	aspects of the women's	health	document with key
	Women's Health	and N/women's health	health package	 Promote use of Women's 	women's health
•	Ensure appointment of	coordinators		Health Card	messages for civil society
	MNCWH and N/women's	 Identify integrated 			organizations and WBOTs
	health coordinators	package of training,			 Outreach services to
•	 Develop integrated package 	with modules and			women's meetings/
	of training with Regional	accreditation			structures/church groups
	training centres with modules				etc.
	and accreditation				

Health professionals and provincial level District level District level District level Contract le				Actions by actor		
Review overall monitoring/data and provincial largets se per national programme. Contraception: The women's health provincial largets as per national and provincial largets as per national programme and provincial largets as per national programme; staff and data capturers are programme; reflect monitoring for the introduction of contraception monitoring for the introduction of create simplified women's health register of contraception monitor percentage in expanded method of Develop women's health register of contraception monitor percentage in expanded method of Develop women's health register of contraception monitor percentage in expanded method of Develop women's health register of contraception monitor percentage in expanded method of Develop women's health register of contraception monitor percentage in expanded method of Develop women's health register of contraception monitor percentage in expanded method of Develop women's health register of Conducts and monitor percentage in expanded method of Develop women's provision Establish and Conduct and per personal monitor percentage in expanded and method of Develop women's personal monitor percentage in expanded method of Develop women's personal				Health professionals and		
Review overall monitoringdata sets in the analyse and a dashboard contraceptive implants of cont	Recommendation	National and provincial level	District level	professional associations	Health Facilities	Civil society
sets for the women's health programme and provincial targets as per national programme. Contraception: Improve centralised Improvements Im	Review data sets	Review overall monitoring/data	 Set district based 		 Strengthen engagement 	 Engage with NGOs,
contraceptor important larges for monitor percentage changes in expanded method changes for monitor percentage changes for monitor percentage changes in expanded method changes for monitor percentage changes in expanded method changes for monitored monitored monitored changes for	for more effective	sets for the women's health	targets as per national	staff and data capturers are	and interaction with data	partners, clinic health
Contraception: Improve centralised monitoring for the introduction of contraceptive implants of contraceptive indicators (currently tracepts for circuity of a contraceptive indicators (currently tracepts for circuity of a contraceptive implants of the quality of data collated detained control in expension of contraceptive implants accreening register and monitored outcomes of falled screening register and monitoring and quality of data collated coutcomes of falled screening register and monitoring and quality of data collated coutcomes of falled screening and institute measure to consider surveillance of concert and concert and institute measure to consider surveillance of concert and institute measure to consider surveillance of concert and institute measure to consider surveillance of concert and institute measure to concert and institute measure to concert and institute measure to concer	monitoring, to	programme	and provincial targets	trained in understanding the	by staff	committees and WBOTs
register and monitoring methods: Improve centralised the women's health systematic data and programme, reflect monitoring for the introduction of contraceptive implants of contraceptive implants Set targets and a dashboard of contraceptive implants to monitor percentage women's health register to monitor percentage women's health register of monitor percentage women's health dashoard key indicators (currently indicators courrently indicators (currently indicators courrently indicators (currently indicators courrently indicators (currently indicators contraception only CYP and cervical addiescents of care coverage) - Emergency contraception only CYP and cervical addiescents of data (e.g. data collated cervical screening especial controllers surveillance of and interest of conditioning and quality of age disaggregated data - Establish a screening register or expecting supervision on or vaccinations and institute measure to close gaps	identify gaps and	Contraception:	for key aspects of	data sets; target setting and	 Set facility-based targets 	about targets and to
systematic data and monitoring for the introduction trees in the Annual of contraceptive implants in the contraceptive implants of contraceptive implants in the contraceptive implants of contraceptive increasing method in the care coverage) Set targets and a dashboard contraceptive implants in the care in the Annual District Health register and monitor percentage contraception contraception indicators (currently data; audits to check the quality of data; audits to check the quality of data; audits to check and contraception of contraception in the care of data for quality indicators currently contraception in the care of data for quality indicators (currently contraception in the care of data for quality in that can be linked to cancer registry to better understand currents and capacity on the contraception or vaccinations and data collation, the use of data to clinications and institute measure to close gaps	improve service	 Improve centralised 	the women's health	using data to improve gaps	 Provide regular feedback 	strategize ways to meet
implants District Health Plan. Satishoard a dashboard a dashboard and adhievements and achievements and achievement a	delivery	systematic data and	programme; reflect	in service delivery	to all staff; use simple	targets
a dashboard a create simplified on the development and achievements and achievements women's health register women's health register women's health register asing on bevelop women's health register asing on cancer coverage) Increation on monitoring and capacity on the acsorements and cancer coverage and cancer coverage and cancer coverage and cancer coverage and cancer coverage) Increation on monitoring and quality of data collation, the use of data to identify gaps and institute measure to close gaps Increase simplified and activity of data collation, the use of data to identify gaps and institute measure to close gaps Increase simplified and activity of activity and cancer coverage) Increase simplified and activity of data collation, the use of data to identify gaps and institute measure to close gaps		monitoring for the introduction	these in the Annual		visual aids to monitor,	 Provide regular feedback
a dashboard e and achievements and achievements brutage women's health register women's health dashboard key asing new cusing on only CYP and cervical of the data for cervical est for cervical est for cervical est for carcer of data to cancer of a streening medication of data to close gaps and institute measure to close gaps and institute measure to close gaps and institute measure to close gaps and achievements and capacity on the customer of close gaps and institute measure to close gaps		of contraceptive implants	District Health Plan.	building on the development	track targets, gaps	to community about
anded method method women's health register and carbon women's stablish asing new indicators (currently asing new cusing on indicators (currently indicators coverage) asing new only CYP and cervical attaception and cepternine reasons for cervical at cancer coverage and capacity on the centing register are of data to cancer collated at cunderstand and capacity on the centing register are of data to cancer of data to identify gaps and institute measure to close gaps			Create simplified	of simple graphs to track	and achievements	selected indicators –
asing method enethod been by menning asing new indicators (currently assing new indicators (currently asing new cusing on any CYP and cervical cancer coverage) asing new indicators (currently and cervical cancer coverage) appearation and capentine reasons for improvements and caperation and caperation and caperation and caperation and caperity on the cervical store cancer coverage) and caperation on monitoring and quality and caperation on monitoring and institute measure to close gaps		to monitor percentage	women's health register	priority indicators	(graphs, posters with QI	linked with campaigns,
sasing new indicators (currently assing new only CYP and cervical cancer coverage) straception traception at traception traception the determine reasons for the determine reasons for the data and capacity on the data for cancer coverage) strengthen training and capacity on the use of data to identify gaps and monitoring and quality of data to identify ages and institute measure to close gaps said institute measure to close gaps said institute measure to close gaps raining register assistance assistance of the control of the close gaps raining register assistance of data to identify gaps raining register and collation, the use of data to identify gaps raining register assistance of data to identify gaps raining register assistance of data to identify gaps raining register and institute measure to close gaps		changes in expanded method	 Develop women's 	 Ensure supervisors are 	interventions)	use simple visual aids
asing new indicators (currently data; audits to check cusing on only CYP and cervical cancer coverage) traception • Conduct audit to determine reasons for of determine reasons for nitored intored i		mix provision. Establish	health dashboard key	trained in M&E interpreting		to monitor, track targets,
cusing on only CYP and cervical cancer coverage) traception traception otured in the mitored nitored nitored otors of FP, designated TOP sites not being operational graphods; Review the quality of data (e.g. data collated for post rape care) ets for cervical ets for cervical otors of data (e.g. data collated for post rape care) ets for cervical otors of data for quality improvement runderstand otors of data for quality improvement cunderstand otors of data for quality data collation, the use of data to identify gaps and institute measure to close gaps		targets for increasing new	indicators (currently	data; audits to check		gaps and achievements
traception - Conduct audit to determine reasons for designated TOP sites not being operational smethods; he data (e.g. data collated for post rape care) ets for cervical ets for cervical sening register runderstand ed screening monitoring and quality improvement supprovement of supervision on monitoring and quality data collation, the use of data to identify gaps and institute measure to close gaps		FP acceptors focusing on	only CYP and cervical	the quality of data; and		
traception characteristics of the determine reasons for designated TOP sites not being operational symethods; here data (e.g. data collated for post rape care) ets for cervical Strengthen training and capacity on the use of data for quality improvement runderstand supervision on monitoring and quality data collation, the use of data to identify gaps and institute measure to close gaps		adolescents	cancer coverage)	giving feedback to staff		
adesignated TOP sites not being operational grapheds; ted data ted data for post rape care) ets for cervical ets for cervical ets for cervical runderstand ed screening llance of of data to identify gaps and institute measure to close gaps		 Emergency contraception 	 Conduct audit to 	about trends, gaps and		
nitored stors of FP, g methods; ted data ets for cervical • ening register ed to cancer r understand ed screening llance of orts		needs to be captured in the	determine reasons for	improvements		
ortors of FP, g methods; ted data ets for cervical ening register ed to cancer r understand ed screening llance of orts		register and monitored	designated TOP sites			
ets for cervical ets for cervical ets for cervical ed to cancer runderstand ed screening llance of orts		 Add: new acceptors of FP, 	not being operational			
ted data ets for cervical ening register ed to cancer r understand ed screening llance of orts		clients switching methods;	 Review the quality of 			
ets for cervical • ening register ed to cancer r understand ed screening llance of		age disaggregated data	data (e.g.data collated			
Review the targets for cervical screening Establish a screening register that can be linked to cancer registry to better understand outcomes of failed screening or vaccinations Consider surveillance of vaccinated cohorts		Cervical cancer:	for post rape care)			
screening Establish a screening register that can be linked to cancer registry to better understand outcomes of failed screening or vaccinations Consider surveillance of vaccinated cohorts		 Review the targets for cervical 	 Strengthen training 			
Establish a screening register that can be linked to cancer registry to better understand outcomes of failed screening or vaccinations Consider surveillance of vaccinated cohorts		screening	and capacity on the			
that can be linked to cancer registry to better understand outcomes of failed screening or vaccinations Consider surveillance of vaccinated cohorts			use of data for quality			
registry to better understand outcomes of failed screening or vaccinations Consider surveillance of vaccinated cohorts		that can be linked to cancer	improvement			
outcomes of failed screening or vaccinations Consider surveillance of vaccinated cohorts		registry to better understand	 Strengthened 			
or vaccinations Consider surveillance of vaccinated cohorts		outcomes of failed screening	supervision on			
Consider surveillance of vaccinated cohorts		or vaccinations	monitoring and quality			
			data collation, the use			
and institute measure to close gaps		vaccinated cohorts	of data to identify gaps			
close gaps			and institute measure to			
			close gaps			

			Actions by actor		
			Health professionals and		
Recommendation	National and provincial level	District level	professional associations	Health Facilities	Civil society
	TOP:				
	 Establish sentinel sites to 				
	monitor contraception before				
	and after TOP				
	Ensure TOP data is				
	disaggregated by age				
	 Improve TOP data to inform 				
	better planning and provision				
	of TOP services				
	- Classification of data in terms				
	of the gestational age by				
	weeks and method				
	- Record complication from				
	unsafe, illegal or self-induced				
	abortions and disaggregate				
	from miscarriage complication				
	 Record deaths from unsafe 				
	abortions				
	Post rape care:				
	 Review the quality of data 				
	(e.g.data collated for post				
	rape care)				

			Actions by actor			
			Health professionals and			
Recommendation	National and provincial level	District level	professional associations	Health Facilities	Civil society	
3. Improve referral	 Research and consider 	Improve linkages and	 Improve quality of screening 	 Improve quality of 	 Increased community 	
pathway and	alternative approaches such	access to care within	through: training, supervision	screening through	education on the link	
service provision	as 'screen and treat'	district through:	 Consider the cost 	training; supervision	between cervical cancer	
for cervical	 Explore visual inspection with 	- Routine screening	effectiveness of training	 Improve quality of 	and HPV infection and	
screening- from	acetic acid (VIA)	at PHC level as per	medical officers at larger	screening through:	the relationship between	
primary to referral	 with cryotherapy as an option 	DoH guidelines to be	clinics to perform colposcopy	training, supervision	secondary prevention	
centre	 Provide guidance to ensure 	monitored against	and LEEP	and calculate the cost of	(screening) and primary	
	that screening is still	established targets	 Training of district clinic 	improved spatulas, for	prevention (vaccines);	
	prioritised despite vaccine	- Backlogs for	support teams in the	example, the 'broom'.	regarding campaigns and	
	program (will ensure that	colposcopy, LEEP or	management and treatment	Compare costs of	outreach activities, raise	
	unvaccinated/older women	cryo and other further	of abnormal pap smears	improved spatulas with	awareness concerning	
	will be picked up in future	need to be mapped and		the cost of repeat smears	the need for screening	
	years)	documented		and risk of loss to follow-	and follow up on	
		 Training of district 		dn	abnormal pap smears	
		clinic support teams in		 Improve linkages and 		
		the management and		access to care within the		
		treatment of abnormal		district through:		
		pap smears		- Routine screening at		
				PHC level as per DoH		
				guidelines, monitored		
				against established		
				targets		
				- Backlogs for colposcopy,		
				LEEP or cryo and other		
				services need to be		
				mapped and documented		

			Actions by actor		
Recommendation	National and provincial level	District level	Health professionals and professional associations	Health Facilities	Civil society
4 Increased access	Strengthen management	• Strengthen	Strengthen management	Healthcare providers	• Community outreach
		management support	support for TOT . Hickard	silodid be elicodiaged/	WDOTe to editions
reduced waiting	a strategy for training in	IOI IOF. IIIIDIGIILA	values cialification and	supported by	WBO IS to educate
times for TOP	values clarification, attitude	strategy for training in	attitude transformation in	management to	community on:
services	transformation and 'health	values clarification and	further education training	attend TOP values	Prevention of
	workers for change' – for all	attitude transformation	institutions as part of SRHR	clarification and attitude	unintended
	levels of health providers	 for all levels of health 	 Include TOP into medical 	transformation workshops	pregnancy, emergency
	including management	providers including	and nursing school	Ensure pregnancy	contraception
	 Consider ways to expand 	management	curriculum	screening and testing is	 Importance of early
	access and provision of	 Train appropriate 	 Train doctors in second 	available at facility; early	detection of pregnancy;
	TOP services for example	members of district	trimester TOP management	detection; counselling on	counselling on
	re-examine standards	clinic support teams	 Participate in training in 	alternatives to TOP	alternatives to TOP and
	underpinning designated	to support clinical	values clarification and	 Ensure there are referral 	rights linked to TOP
	sites; strengthen public-	management of TOPs	attitude transformation – for	systems to designated	 Work with supportive
	private partnerships in areas	 Review percentage 	all levels of health providers	sites with minimal delays	NGOs
	where the public sector is	of designated sites	including management	in accessing TOP to	
	unable to address unmet	functioning; monitor	 Ensure all TOP healthcare 	reduce second trimester	
	need for safe and legal TOP	caseloads; waiting	providers are able to provide	TOPs	
	services or where there are	times; delays in access	all contraceptive methods		
	delays; encourage integration	to services and develop	including IUD and implants		
	of package of women's health	measures to deal			
	services (see 1)	with gaps in service			
	 Provide guidance for 	provision			
	expanding medical abortion	 Ensure all TOP sites 			
	services to all provinces	have full methods and			
		mix of contraception			
		available, with			
		staff trained on all			
		methods,an emphasis			
		on choice and informed-			
		decision-making			
		 Establish MOUs with 			
		private providers/			
		partners where there is			
		limited access for TOPs			

			Actions by actor		
			Health professionals and		
Recommendation	National and provincial level	District level	professional associations	Health Facilities	Civil society
5. Ensure	 Develop a comprehensive 	 Ensure National CFP 	 Healthcare providers at 	 Health care providers 	 Family planning
the revised	operational implementation	policy and service	all levels of care develop	contribute to the	campaign promoted
Contraception and	plan which draws together	delivery guidelines and	competencies in provision	development of an	through community
Fertility Planning	different initiatives currently	clinical guidelines are	of all methods, with	integrated operational	health workers, partners,
Policy is being	being undertaken into a	available at all facilities	an emphasis on newly	plan, and participate	NGOs, WBOTs and clinic
implemented and	comprehensive plan, to	 Provide input into 	introduced LARC methods	in the implementation	outreach
monitored	include: training, supervision,	the development of	(implants and Cu IUDs);	thereof	 Informed choice,
	mentorship; implementation	a comprehensive	balanced counselling; and	 Ensure national CFP 	information about
	of implants and IUDs; the	operational plan;	all other methods in the CFP,	policy and service	different methods, and
	national family planning	ensure sub-districts;	including male and female	delivery guidelines	dual protection should be
	campaign; quality and	frontline health workers	condoms. Ensure cyclical	and clinical guidelines	promoted to communities
	standards of CFP services;	contribute to the plan	refresher courses	available at all facilities	 Information dissemination
	M&E and redefining data sets	 Oversee the 	 Systems of mentorship 	 Targets should be set at 	should be conducted to
	for the CFP programme	implementation of	and supervision need to	facility level	promote female condoms
	 Provide a forum to review 	the comprehensive	be strengthened; to ensure	 Both contraception and 	
	indicators and targets for CFP	operational	adequate competencies	planning for healthy	
	 Improve national female 	implementation plan	for implant and Cu IUDS	conception should be	
	condom programmatic	once developed	training standardised	emphasised to health	
	coordination	 Develop a cyclical 	 Training and information 	workers/patients	
		training for new methods	to be provided to health	 Stock management 	
		and in-service refresher	workers about female	systems for all methods	
		training on CFP;	condoms - use, choice,	and equipment needs	
		standardise assessment	allergies, Iubrication options	to be strengthened to	
		of competencies		prevent stock outs	
		 Strengthen and 		 Information, education 	
		monitor systems		and communication	
		for contraceptive		material on CFP should	
		commodity supplies and		be provided	
		equipment			
		 District to coordinate 			
		and guide the			
		implementation of			
		the family planning			
		campaign			

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			Actions by actor		
			Health professionals and		
Recommendation	National and provincial level	District level	professional associations	Health Facilities	Civil society
		 Guidance and support 	 Strengthen supportive 	 Facilities provide the 	
		to be provided to RTCs	supervision visits (post-	interface between the	
		regarding the selection	training: 6 weeks post	community and the health	
		criteria of participants,	training to ensure quality of	service to implement the	
		site readiness	service delivery) counselling,	family planning campaign	
		assessment, creating	infection prevention and	at facility and community	
		adequate demand for	control measures, actual	level; maximize on	
		practicum and adequate	insertion/removal of	opportunities for the	
		supply of commodities	implants, availability of	promotion of CFP in clinic	
			commodities, accurate data	waiting areas	
			collection of all contraceptive	 Promotion, discussion, 	
			methods, contraceptive	counselling and provision	
			uptake; identifying	of female condoms	
			challenges and quality	should be conducted at	
			improvement action plans	facilities	
			with service providers		

			Actions by actor		
		- -	Health professionals and		;
Recommendation	National and provincial level	District level	professional associations	Health Facilities	Civil society
6. Completion of	 Finalise and launch sexual 	 Oversee implementation 	 Strengthen training on post- 	 Ensure that the sexual 	 Ensure that key elements
policies and	assault/post rape care policy	of operational plan to	rape support and forensic	assault policy is available	of the policies are
guidelines	and guidelines	disseminate, implement	nurse training	at all facilities	communicated to the
(accompanied by	 Coordinate development 	and monitor post-	 Strengthen capacity of 	 Ensure that systems are 	community
dissemination,	of an operational plan to	rape care policy and	healthcare providers to	developed to set targets	 Ensure that communities
training	disseminate, implement and	guidelines	provide cervical screening	and monitor the provision	are made aware of their
and change	monitor post rape care policy	 Oversee implementation 	and cervical cancer clinical	of the full package of	rights and where and
management	and guidelines	of operational plan to	management appropriate to	sexual assault/post-rape	how to seek help for
	 Finalise and launch cervical 	disseminate, implement	levels of care.	care, including ensuring	their health in relation to
	cancer policy and guidelines	and monitor care policy		that effective referral	sexual assault/post rape
	 Coordinate the development 	cervical cancer and		and quality of care is	care
	of an operational plan to	guidelines		monitored	 Ensure that communities
	disseminate, implement and			 Ensure that the cervical 	are made aware of the
	monitor cervical cancer policy			cancer policy is available	importance of prevention,
	and guidelines			in all health facilities	follow up of results
				 Systems should be 	and retention in care if
				developed to set targets	receiving treatment
				and monitor the provision	
				of cervical screening and	
				management	
7. Improved access	 National audit of availability of 	 Support the audit 	 Train local staff to provide 	 Where there are gaps in 	 Ensure that the
and quality of care	Thuthuzela centres or other	to determine the	services	the provision of dedicated	community is made
for GBV and post-	dedicated centres needs to be	availability and gaps		post-rape care support	aware of the location of
rape care	conducted in order to identify	in GBV/post-rape care		centres, ensure identified	post-rape care centres
	gaps in access	services		facilities can render	and the nature of services
		 Identify gaps in service 		services and referral	provided
		provision		mechanisms are in place	

Women's Health: Key recommendations and action points by level of care

Key: National (N) Provincial (P); District (D); Hospital (H); Community Health Centre (CHC); Clinics (PHC); Community (Com)

Key recommendation Women's health	
Develop a defined package of integrated women's health services, highlighting opportunities for	N, P,D
programmatic integration. Coupled with this, re-introduce a common women's health card reflecting	
integrated services (national has developed such a card) – needs to be utilised	
Key recommendations: Contraception	Level of care
Availability of contraceptive services: According to the MNCWH and N Strategic Plan (2012-2016) Strategics 2.8.6 identify the following objectives: Ingresses the % of PHC facilities which	N, P, H, CHC, PHC
2016) Strategies 2 & 6 identify the following objectives: Increase the % of PHC facilities which provide the full range of services outlined in the PHC package and decrease the percentage of PHC	PHC
facilities which experience stock-outs of essential drugs. Up to date data needs to be collated on the	
following:	
Percentage of facilities that provide a full range of contraceptive methods	
Stock-outs of contraceptive commodities to align supply and demand	
An integrated strategic and operational plan with time lines and targets – for the	N, P, D
implementation of the CFP Policy and Service Delivery Guidelines: to include – The National	
Family Planning Campaign, training, curriculum revision and provision, monitoring and evaluation	
 with targets and refined indicators; priorities such as contraceptive and fertility planning services 	
for HIV positive women; models and systems of integration, rights (e.g. informed decision making,	
contraceptive and fertility choice, informed sterilization); commodity supply; community outreach	
strategies.	
Training: A sustained and cyclical programme of training for contraception and fertility planning,	N, P
including methods as appropriate to levels of care, with a focus on building capacity for mentors/	
supervisors for implant and Cu IUD training. Also need training on the key issues identified in the CFP Policy and Service Delivery Guidelines e.g. other methods, integration, fertility and health	
conception counselling and balanced counselling. Guidance and support to Regional Training	
Centres (RTC) in preparation: selection criteria of participants, site readiness assessment, creating	
adequate demand for practicum and adequate commodities supplies.	
Strengthen and expand National Family Planning Campaign: There was very little awareness	Leadership from
about the campaign when the midterm review assessment was done, need to popularise messages,	N, all levels
engage communities. Need provincial and district targets which go beyond numbers trained in	involved
implants. Proposals to reintroduce contraception motivators; more presence in clinic waiting rooms	
recommended.	
Distribution of CFP policy: Make National CFP Policy and Service Delivery Guidelines and	P
Clinical Guidelines available at all facilities	
Improve data collation and monitoring: Improve centralised systematic data and monitoring for	N, P, H, CHC,
introduction of contraceptive implants. Set targets and a dashboard to monitor percentage changes in expanded method mix provision. Emergency contraception peeds to be continued in the register.	PHC
in expanded method mix provision. Emergency contraception needs to be captured in the register and monitored. Add: new acceptors, clients switching methods; age disaggregated data (especially	
adolescents).	
Demand creation on EC: improve demand for EC and use it as an entry point for the provision of	D, CHC, PHC
contraceptives	<i>B</i> , 0110, 1110
Key recommendations: TOP	
An integrated strategic and operational plan with time lines and targets – for the strengthening	N, P, H, CHC,
of TOP services	PHC
Training: Attitude change: A strategy for training in values clarification and attitude transformation	Leadership N;
- for all levels of health care providers, including management; Include TOP into medical and	implementation
nursing school curriculum; train doctors in second trimester management. SRHR course to be	P and D;
developed that includes a continuum of services (TOP, IUCD insertion, contraception etc)	

Medical abortion: The feasibility of rolling out medical abortion in all 9 provinces and monitoring	N, P, H, CHC
acceptability and impact. The effect that medical abortion may have on provider willingness is also a	
key research area which requires a more in-depth understanding. An audit to determine reasons for	
designated TOP sites not being operational	
TOP and HIV: Further research and guidelines for the provision of TOPs for HIV positive women	
- best protocols? MVA or MA? Provision of antibiotics? Implications of these guidelines if status	
unknown?	
Expand access: Consider ways to expand access and provision: e.g. re-examine ideas	N, P, D, H
underpinning designated sites; Strengthen public-private partnerships in areas where the public	
sector is unable to address unmet need for safe and legal TOP services or where there are delays.	
Provide same day service for first trimester to reduce second trimester TOPs	
Provision of post abortion contraception: Ensure TOP services are able to provide on-site post	H, CHC, PHC,
abortion contraception. If not possible, ensure that referrals are made and clients are encouraged to	Com
be initated onto a method.	

A priority action: Complete and implement the following policies: Cervical screening, breast cancer and GBV & sexual assault policies. For the future, the MNCWH and N Strategic plan needs to include the following additional women's health issues:

- · Fertility planning
- Breast cancer: are we seeing an emerging epidemic e.g. 100 patients per day at HJH including Ca and TB, need standardised screening and increase access to treatment,
- STIs
- HSV2 note ANC data
- · Obesity and women's health: NCDs, cancers

Overall, cross cutting recommendations:

- · Update and release pending policy revisions
- Implement change management with new policies and programmes, with the associated health systems to support implementation and clear quality of care standards.
- Newly trained staff require supervision, mentorship and support
- Data is not a bureaucratic requirement data need to assist in planning, identifying gaps and monitoring and evaluation.

 Need to service, include critical data to assist in programmatic monitoring and accountability.
- Dashboards a success build and expand to strengthen programmes
- More work required to identify priority areas for SRH integration, more guidance defining an essential package of womens health services beyond reproductive health.
- WBOTs provide an excellent opportunity to promote key women's health issues, need to include a simple document with key messages.

Adolescent health

The population between ages 10-24 years of age is estimated to make up one-third (30.4%) of the total population according to 2011 mid-year population estimates. The size of this population in itself indicates the need for the prioritization of adolescent and youth health. This places an increasingly heavy responsibility on the health and education sectors to ensure that adolescents and young people are adequately equipped with knowledge and information about sexual and reproductive health and that the provision of dolescent- and youth-friendly services SRH services is enhanced. Many young people in South Africa face various life changing challenges such as teen pregnancy, HIV, GBV, drug and alcohol abuse, fuelled by complex and interconnected social determinants such as high risk sexual practices, poverty and unemployment, socioeconomic inequalities, stigma and limited access to adolescent friendly health services among others. These can have serious implications for their health, wellbeing and developmental outcomes. Although non-communicable diseases are relatively uncommon in adolescents, the increasing prevalence of high risk factors such as over-nutrition, sedentary lifestyles and substance abuse among young South Africans is set to fuel the ongoing increase in the prevalence of lifestyle diseases.

The review has identified five overarching recommendations that cut across adolescent and youth health and align with existing recommendations, including the push to accelerate progress ahead of the MDG culmination point in 2015, and the impetus to improve health within the context of other sustainable development goals.

These recommendations, with specific actions for various constituencies include

- 1. Finalise and disseminate the current draft of the Adolescent and Youth Health Policy
- 2. Strengthen and expand adolescent and youth programmes, including
 - Scale up the implementation of the ISHP package beyond screening to include all defined services
 - · Strengthen referral systems between the ISHP and PHC teams
 - Review and disseminate an adolescent and youth health service package aligned to the core AYFS standards
 - Institutionalise a fast tracking system for adolescent and youth i.e. happy hour, evening clinics, adolescent and youth targeted services
 - Strengthen implementation of evidence informed community-based ASRH interventions i.e. parent-child, school governing bodies, traditional leaders, faith-based organisations, and local government engagement
 - Review and confirm departmental structure for integrated planning and implementation of adolescent and youth health programmes, specifically ISHP, MNCWH, HIV/AIDS and STIs, and including the appointment of adolescent and youth focal points at all levels
- 3. Implement adolescent and youth dual protection Social Behaviour Change Communications (SBCC), including
 - · Designing a mobile app linking adolescent and youth to available SRHR services nationally
 - Developing a dual protection SBCC programme that integrates interpersonal communication and social media
 - Set targets at all levels for priority services for adolescents and youth, in particular reducing unmet need for family
 planning among youth, HCT, TOP and tailored services for young Lesbian, Gay, Bisexual, Transgender and Intersex
 (LGBTI) people
- 4. Ensure inclusion and disaggregation of adolescent and youth health indicators in the DHIS
- 5. Establish an adolescent and youth advisory panel for the NDoH to facilitate effective youth participation and engagement in programming, implementation and monitoring

Topline recommendations and key actions by constituency

			Actions by actor		
Recommendation	National and provincial	District level	Health professionals and	Health facilities	Civil society
1. Finalise and	Provide leadership in	 Sensitise districts to the key 	Sensitise health professionals	Sensitise health	Sensitise civil society
disseminate the	finalising the draft policy	elements of the adolescent	and professional associations	facilities to the key	partners to the key
current draft	 Provinces to endorse 	and youth health policy	to the key elements of the	elements of the	elements of the
adolescent and	the policy		adolescent and youth health	adolescent and youth	adolescent and youth
youth health	 Dissemination of the 		policy	health policy	health policy
policy	finalized policy (all levels				Create demand around
	and all stakeholders)				key components of the
2. Strengthen and	Undertake an	Ensure that referral	Ensure that human resource	Ensure that referral	Ensure that provincial and
expand adolescent	assessment of where	mechanisms between the	gaps of well-trained school	mechanisms between	district mechanisms are in
and youth	topics covered in	ISHP and hospital/ clinic	health nurses, health promoters	the ISHP and hospital/	place to facilitate strong
programmes,	the life orientation	based SRHR services for	and specialists such as	clinic based SRHR	collaboration with civil
including:	programme at primary	adolescents and youth are	dieticians, audiologists and	services for adolescents	society and community
 Scale up the 	and secondary school	clearly defined in policies	optometrists are addressed	and youth are	based organisations
implementation of	level overlap with	and SOPs	 Ensure that school health nurses 	operational	so that the ISHP can
the ISHP package	health education	 Ensure that all ISHP 	receive the national training		be more effectively
beyond screening to	components of the	data are captured in the	course for school health nurses,		implemented
include all defined	ISHP and determine	DHIS retrospectively per	together with resource manuals		Collaboration with
services	ways to streamline	district, and where this is	and job aids		community based
 Strengthen referral 	and harmonise	not happening provinces	 Ensure the provision of age 		outreach teams, for
systems between	these to strengthen	should provide adequate	appropriate HIV and sexuality		example ward based
the ISHP and PHC	comprehensive	reasons and propose	education and services in both		teams, peer educators
teams	sexual education, and	solutions	education and health facilities,		and groundBreakers, to
Review and	avoid unnecessary	 Strengthen referrals 	and that they are delivered in		serve as health promoters
disseminate an	duplications	between schools and	a non-judgemental, gender		allowing health care
adolescent and		health facilities for	responsive and supportive		workers to focus on
youth health service		continuity of services	environment as a priority for		service delivery
package aligned			adolescent girls		
to the core AYFS					
standards					

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			Actions by actor		
Recommendation	National and provincial level	District level	Health professionals and professional associations	Health facilities	Civil society
 Institutionalise fast 	Development	 Strengthen the capacity of 			Explore the use of the
tracking system	of standardised	Thuthuzela care centres			media and social media
for adolescent and	information, education	located in district health			(especially online and
youth i.e. happy	and communication	facilities to ensure that			on mobile phones) for
hour, evening	materials aligned to	they are fully capacitated			providing information as
clinics, adolescent	the package of service	to manage sexual			a means of promoting
and youth targeted	both for the learner as	violence cases involving			and influencing the health
services	part of empowerment	adolescents in an age			seeking behaviour of
Strengthen	for demand generation	appropriate manner			adolescents and youth
implementation of	and harmonised				
evidence informed	communication for the				
community based	peer educators and				
ASRH interventions	health care workers				
i.e. (parent-child,	 Ensure that specialised 				
school governing	ISHP mobiles (park				
bodies, traditional	homes) that are being				
leaders, faith based	procured to for the NHI				
organisations,	districts are expanded				
local government	beyond NHI districts				
engagement)	 Ensure expansions to 				
	the ISHP programme				
	are designed with				
	adolescents in				
	mind, e.g. ensuring				
	adolescents have				
	access to information				
	and services that deal				
	effectively with issues of				
	confidentiality, privacy				
	and informed consent				

	Civil society		Collaboration with community based outreach teams, for example ward based teams, peer educators or groundBreakers, to serve as health promoters allowing health care workers to focus on service delivery
	Health facilities		Strengthen referral facilities or specialty clinics for particular groups such as children and adolescents, especially those with complicated medical cases
Actions by actor	Health professionals and professional associations		Synergies between directorates responsible for AYFS, ISHP and mental health should be strengthened so that the different programmes address adolescent and youth mental health challenges in a streamlined and coordinated manner
	District level		Ensure that district level policies and strategies highlight the need for AYFS and SRHR services to be youth friendly and embrace confidentiality and privacy. Expand access to quality HIV prevention services, including HCT, STI treatment and dual method contraception (via sitelevel and referral services) targeting adolescents. Strengthen and facilitate inter-sectorial collaboration between the DoH, the DBE and the NYDA to promote AYFS.
	National and provincial level	The ISHP and the AFYS should have Non-Communicable Diseases (NCD) prevention and control plans integrated into their annually reviewed strategic plans Ensure that PHC, AYFS and ISHP packages of services include screening for domestic violence and child abuse, counselling and referral to Thuthuzela care centres and mental health services	• The implementation of the AYFS programme within the re-engineering of PHC and the ISHP requires further evaluation to ensure adequate scale up and good communication between programmes • Strengthen and facilitate inter-sectorial collaboration between the DOH, the DBE and the NYDA to promote AYFS • Initiate a ministerial committee on adolescent and youth Services
	Recommendation	departmental structure for integrated planning and implementation on adolescent and youth health programmes, specifically ISHP, MNCWH, HIV/ AIDS and STIs, and including the appointment of adolescent and youth focal points at all levels	

			Actions by actor		
	National and provincial		Health professionals and		
Recommendation	level	District level	professional associations	Health facilities	Civil society
	 Improve infrastructure 	Identify PHC facilities with	 Work with clinic operations 	All PHC facilities should	 Strengthen and support
	at PHC level to deliver	infrastructure needs for	managers and district managers	have nurses who are	clinic committees,
	AYFS services that	prioritization	to ensure that facilities providing	trained, sensitized	CBOs and community
	comply with the	Accelerate the	Adolescent and Youth Friendly	and capacitated to	structures to ensure the
	minimum standards	implementation of AYFS in	Services are open during times	manage HIV-positive	sustainability of AYFS in
	 Institutionalize AYFS 	all PHC facilities	that are convenient for youth	adolescents in a	PHC facilities
	coordination among		and adolescents such as late	gender-responsive	 Ensure community
	departments and		afternoon, evenings and/or	manner, including those	outreach activities
	partners forum for		weekends	requiring treatment	encourage and motivate
	collaborative planning,		 Develop mechanisms to assist 	 Set up youth friendly 	young people to access
	implementation,		facilities to fast track adolescents	zones within facilities	health care services using
	monitoring and reporting		in school uniforms and those	that can provide	referrals
	of A&Y interventions		referred from ISHP services are	tailored and confidential	
	 Develop and pilot a 		fast tracked for service delivery.	services to adolescents	
	new strategic approach			and young people	
	to strengthen AYFS.			 Identify "youth 	
	Emphasis should be			champions" (PHC	
	on improving access			nurses) who can	
	to SRH service needs			provide leadership	
	that are private, by			within the facility for the	
	competent and friendly			provision of AYFS	
	(non-judgemental and				
	respectful) staff, with				
	comprehensive SRH				
	information, reliable				
	supply of drugs and				
	equipment, youth				
	participation should be				
	encouraged, including				
	ability to provide				
	feedback about user				
	friendliness of services				
	via SMS or online, as				
	well as multi-sectorial				
	linkages and continuous				
	evaluation				

			Actions by actor		
Recommendation	National and provincial level	District level	Health professionals and professional associations	Health facilities	Civil society
				Promising practice: Pathfinder programme	
				currently implements	
				youth friendly PMTCT services in five	
				provinces, including	
				HIV counselling and	
				increased access to	
				contraceptive services	
				for young women.	
				Pathtinder also	
				AYFS providers and	
				ongoing mentorship and	
				supervision to ensure	
				quality service provision	
				to young people	
				 Ensure that facilities 	
				providing adolescent	
				and youth friendly	
				services are open	
				during times that are	
				convenient for youth	
				as late afternoon.	
				evenings and/or	
				weekends	
				 Ensure facilities have 	
				mechanisms in place	
				to fast track service	
				delivery for adolescents	
				in school uniforms and	
				those referred from	
				ISHP services	

			Actions by actor		
	National and provincial		Health professionals and		
Recommendation	level	District level	professional associations	Health facilities	Civil society
3. Implement	 Ensure on-going and 	 In collaboration with civil 	 Strengthen biomedical, values 	 Health facilities in all 	 Health authorities at all
adolescent	innovative SBCC	society partners and	clarification and ethical decision-	provinces/districts	levels work with CSO
and youth dual	interventions for	education and social	making training programmes for	should be sensitised	service providers to
protection social	adolescents and youth	development colleagues,	nurses, community care givers	to the AYFS process	deliver integrated and
behaviour change	are prioritised in national	district health teams	and other health care providers	and encouraged to	aligned services for
communication,	and provincial Annual	should begin to look at	in the provision of tailored SRH	engage in training and	adolescents and youth
including:	Performance Plans	comprehensive SBCC	services to key populations,	accreditation processes	 Where feasible
		programmes to address	including young sex workers,		create delivery
Designing a		critical issues, in particular	IDUs and LGBTI adolescents		synergies between
mobile app linking		teenage pregnancy and	and youth		traditional and medical
adolescent and		GBV			approaches to Medical
youth to available		 Develop and implement 			Male Circumcision
SRHR services		a mental health service			interventions
nationally		delivery platform based			 NCD support groups
 Developing a 		on community and district			should be formed (with
dual protection		based models to ensure			help from NGOs) that will
SBCC programme		that prevention, promotion,			support and assist people
that integrates		treatment and rehabilitation			already living with chronic
interpersonal		services meet the needs			diseases to remain
communication and		of adolescents and young			healthy
social media		people			
 Set targets at all 					
levels for priority					
services for					
adolescents and					
youth, in particular					
reducing unmet					
need for family					
planning among					
youth, HCT,					
TOP and tailored					
services for young					
LGBTI people.					

			Actions by actor		
	National and provincial		Health professionals and		
Recommendation	level	District level	professional associations	Health facilities	Civil society
4. Inclusion and	 The DHIS indicators 	 Districts must prioritise 	 Sensitisation of all health 	 Data collection tools 	 CSOs working in
disaggregation	and other key national	the collection of DHIS	professionals and professional	and systems at	collaboration with DoH
of adolescent	indicators should be	indicators and other key	associations to the value and	facility level should be	adolescent and youth
and youth health	reflecting trends in the	national indicators that	usage of age disaggregated	streamlined to allow	health initiatives should
indicators in the	10 - 24 age group	reflect trends in the 10 - 24	data for evidence based decision	for the collection and	align their indicators and
DHIS	 National, provincial and 	age group	making and service provision for	collation of DHIS-	data collection tools as
	district level monitoring		adolescents and youth	related data with	far as possible with DoH
	and evaluation			comprehensive age	systems
	mechanisms should			disaggregation	
	be able to track the				
	resources allocated to				
	adolescent and youth				
	sexual and reproductive				
	health and rights				
	 There should be a 				
	stronger emphasis on				
	revisions to the DHIS				
	to track the quality				
	and number of young				
	people reached with a				
	range of key services,				
	including family				
	planning, reproductive				
	health, maternal and				
	child health and HIV/				
	STI/TB services. Ideally				
	and where feasible				
	indicators should be				
	disaggregated into age				
	bands 10-14, 15-19 and				
	20-24				

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			Actions by actor		
	National and provincial		Health professionals and		
Recommendation	level	District level	professional associations	Health facilities	Civil society
5. Establish an	 The DoH, through the 	 Ensure that all provinces 	 Ensure that health professionals 	 Ensure that adolescent 	 Ensure that civil society
adolescent and	adolescent and youth	have representation on	associations have representation	and youth health focal	organisations working
youth advisory	health sub-directorate,	the adolescent and youth	on the adolescent and youth	points at facility level	in the sector have
panel for the	should facilitate the	advisory panel, including	advisory panel	have representation	representation on the
NDoH to facilitate	establishment of an	participation by young		on the adolescent and	adolescent and youth
effective youth	adolescent and youth	people themselves		youth advisory panel	advisory council
participation and	advisory panel that will				
engagement in	include participation				
programming,	by young people				
implementation	themselves				
and monitoring					

Nutrition

While there have been substantial strides made in addressing maternal and child health ooutcomes over the last few years, the recent 2012 South African National Health and Examination Survey (SANHANES) found that on the child nutrition front, South Africa has made no progress since 2005 with still around 1 in 5 (21.6%) children age 0-5 years stunted, while only 7.4% of children aged 0-6 months were exclusively breastfed. For the purpose of this review, the nutrition component only focused on exclusive breastfeeding, Mother-Baby Friendly Initiative (MBFI) and in-patient management of severe acute malnutrition. Sadly, South Africa is not progressing well towards the MNCWH and N targets; moreover, despite a well-established body of evidence South Africa is not implementing what is known to work, as clearly demonstrated in the deteriorating child nutrition indicators. While underweight children are no longer of public health significance in South Africa, both stunting and childhood obesity have increased. Furthermore, South Africa does not currently have a comprehensive implementation plan to address either of these conditions.

The review has identified some overarching recommendations that cut across all the components of the MNCWH strategic plan.

These recommendations, with specific action for various constituencies include

- 1. Update the current Severe Acute Malnutrition (SAM) in-patient guidelines with the latest WHO, 2013 Technical update
- 2. Build the capacity of all health workers in the promotion of exclusive breastfeeding and to support mothers through the continuum of breastfeeding from 0-2 years
- 3. Develop a policy and implementation plan to address overweight and obesity across the continuum of care
- 4. Develop an HR structure for nutrition programming with an accountability framework especially in view of the current DoH/Health Professions Council of South Africa (HPCSA) deliberations regarding the involvement of mid-level worker in nutrition services
- 5. Review the relevance of VAS in the context of food fortification programmes

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Topline recommendations and key actions by constituency

		Actions by actor	ctor	
			Health professionals and	
Recommendation	National and provincial level	District level	professional associations	Civil society
1. Update the current	 Ring-fence and allocate a budget 	 Map and define the referral system 	 Train and implement the SAM 	 Map and define the referral
SAM in-patient	for therapeutic nutrition products	between facilities and down referrals	guidelines in all hospitals and	system between facilities and
guidelines with the	 Develop a comprehensive M&E 	to the community/household level	PHC	down referrals to the community/
latest WHO, 2013	framework for SAM along the	Promising practices:KZN has	 Train health workers on 	household level
Technical update	continuum of care including case	provincial integrated management of	the identification, correct	
	identification, rehabilitation and	malnutrition which is supported with	classification and management	
	case-fatality	capacity development, monitoring and	of acute malnutrition at all	
		mentorship.	hospitals and PHC facilities	
		KZN has documented implementation		
		in the district of Uthungulu and this		
		can be used for benchmarking		
2. Build the	Mainstream MBFI into the South	Develop appropriate complementary	 Develop and fast track capacity 	
capacity of all	African newborn care plan.	feeding guidelines and job-aids	development programmes	
health workers	Promising Practice: KZN MBFI	Promising Practice:In KZN growth	for frontline health personnel	
in exclusive	Implementation program	monitoring is a non-negotiable for child	on the promotion of exclusive	
breastfeeding	 Review and refine the 	health and successful task shifting has	breastfeeding and support of	
promotion,	DHIS indicator for exclusive	been undertaken by moving growth	mothers	
counselling (NOT	breastfeeding	monitoring to Phila Mntwana centres	 Develop and implement pre- 	
breastfeeding	Promising Practice: KZN has also	by well-trained mid-level workers or	and-in-service training on basic	
education) and to	validated their DHIS exclusive	CHWs	child nutrition for all health	
support mothers	breastfeeding at DPT3 indicator		personnel servicing children	
through the	with a community-based survey			
continuum of	 Review and refine the DHIS 			
breastfeeding	data elements for child nutrition			
	indicators			
	 Develop appropriate 			
	complementary feeding guidelines			
	and job-aids			

		Actions by actor	ctor	
			Health professionals and	
Recommendation	National and provincial level	District level	professional associations	Civil society
3. Develop a policy	Operationalize the nutrition			
and implementation	roadmap into the next MNCWH			
plan to address	and N Strategy			
overweight and	 Urgently review South Africa's 			
obesity across the	position on childhood obesity			
continuum of care	with appropriate inter-sectorial			
	implementation plan with			
	accountability framework			
4. Develop an	Set norms and standards for			
HR structure	nutrition services			
for nutrition	 Clearly define the cadre of staff 			
programming with	needed to successfully design and			
an accountability	implement nutrition programmes			
framework	 Clearly establish an integrated 			
especially in view	programme structure for			
of the current	successful implementation			
DoH/HPCSA	 Urgently review the possibility 			
deliberations	of task-shifting for child growth			
regarding the	monitoring and decision			
involvement of mid-	process for appropriate nutrition			
level workers in	intervention			
nutrition services				
5. Review the	 Review the delivery platform for 			
relevance	VAS			
of Vitamin A				
Supplementation				
(VAS) in the context				
of food fortification				
programmes				

Research agenda

Maternal and newborn health

It is recommended that further research be undertaken to systematically assess issues not addressed by the field visits, using a representative sample of districts and various levels of the health system. While this is a necessary component of the final evaluation at the end of the current strategic planing 2016, it is required now in order to adequately identify gaps and accelerate progress.

Recommendations for further research include

Data gaps

- There has been massive progress and opportunities for triangulation of data with the DHIS but limitations remain in terms of quality and use of data locally. Questions include: what methods are most effective for ensuring that high quality data for maternal and newborn health are collected and used to improve care? Can indicators be further standardised to allow for greater comparability across sources?
- There is a lack of awareness or misinterpretation of data amongst end users. For instance, what is the minimum dataset required in order to limit data collection fatigue, but allow for optimum analysis of service delivery? How can the visual management of data be improved suggest the creation of a "dashboard" of graphs to make interpretation of the minimum dataset accessible to frontline staff and management, making programme/facility analysis simple so the information can be used for improvement.
- Limited population-based/community coverage data to track high level indicators. For example, how many babies are born in hospital and discharged early, only to die at home? There is an urgent need for a high quality population-based household survey with plans for a follow up survey using a similar methodology in three to five years to track these deaths in the short term. In the long term, the vital registration system must be strengthened and linked to the CHW network in order to gather and track population-based data that will be transmitted to the central database. Research is needed on the feasibility of this and other approaches.

Demand gaps

- While represented in its own pillar, the 'community voice' still seems silent. The strategy appears policy/district/facility-driven at this stage and this is represented in the district health plans. How can communities become more engaged and aware of NDoH commitments and activities? As WBOTs are increasingly rolled out, what is their specific role in drawing out this 'community voice' and what structures can be utilised? How can the linkages between CHWs and clinic committees be strengthened and improved?
- South Africa has many policies, programme and strategies in place that include best practices for nutrition, yet nutrition indicators remain alarmingly low. More insight is needed around what inter-sectoral solutions are needed to operationalise these best practices and to monitor and evaluate programmes. Who are the key people to champion nutrition at all levels of health services?
- What factors are driving adolescent pregnancy and what are the specific barriers to accessing care (from contraception through pregnancy, childbirth and postnatal)? What are specific strategies to reach these young women?

Diffusion and dissemination gaps

It is unclear how much awareness and ownership exists for the MNCWH and N strategy, national norms and standards,
as well as data and indicators collected at district and facility level. Some districts/facilities are better than others in this
regard. This is an important area to be explored further and followed up with an aim towards improving sensitisation
and increasing ownership of the national strategy and its core activities.

Women's health

1. Contraception

- Lack of contraceptive prevalence data since DHS 2003 (contraception prevalence rate primary indicator of the Strategic Plan M&E framework)
- Lack of data on additional relevant targets such as provision of services at all levels of care and the incidence of drug stock outs
- Limitations of Couple Year Protection Rate (CYPR) used as a proxy indicator of programme coverage but cannot account for patterns of use; quality of care; no implants; no FC
- · Variations in CYP: why? Contributing factors
- Patterns of use: Lack of research on discontinuation and method switching (Baumgartner et al. 2007, Beksinska et al. 2001, Smit and Beksinska 2013)
- Dual protection? important but condoms use complex MC distribution figures may be misleading since without enduser data the extent of their use as a contraceptive method or for dual protection is unknown
- Patterns of method use in SA: Build on existing knowledge and do more research in relation to client demand and use
 of methods; Adherence, method switching and discontinuation
- Emergency Contraception: Barriers to effective use of EC; accurate data collection.

2. TOP

- Based on the desk review and the literature consulted, there is an urgent need to remove barriers for facilities with shortages of TOP providers and non-operational, designated facilities due to other operational challenges. To this end the following requires further research:
- The extent of illegal abortion providers in all provinces.
- A needs analysis regarding scale up for training of TOP providers and the provision of values clarification and attitude transformation.
- Monitoring of health care providers who are trained but object to providing TOP services on the basis of conscientious
 objection due to religious or moral grounds. What element of service delivery do they provide? The impact of
 conscientious objection on the quality of the service offered particularly whether proper and thorough pre-procedure
 and post-abortion family planning counseling is taking place.
- The feasibility of rolling out medical abortion in all 9 provinces and monitoring acceptability and impact. The effect that medical abortion may have on provider willingness is also a key research area which requires a more in-depth understanding. Reasons for designated TOP sites not being operational.
- · Age disaggregated TOP statistics.
- · Sentinel sites to monitor pre and post abortion contraceptive provision and counselling and quality of care.
- Further research to provide evidence-based guidelines for the provision of TOPs for HIV positive women.

3. Cervical cancer

- How often we should screen HIV + women? Does CD4 count or viral load make a difference in screening frequency?
- · How can decreased LEEP effectiveness in HIV+ women be addressed with possible adjuvant therapies?
- If a woman has HSIL dysplasia should she start ARVs if CD4 count is above 350? There is some evidence that ARVS
 may slow progression and may be useful.
- Should we treat any HPV infected, HIV positive woman with cryo, even with no current lesion? Studies are ongoing, but more assessment may be needed.
- · Should we treat CIN 1 in HIV infected women? (studies ongoing)
- How can we optimize sensitivity and specificity using VIA so that 'screen and treat' may be possible?

- How can HPV DNA testing be optimally deployed in urban settings, rural settings?
- · Prioritise introduction of low cost POC HPV tests.
 - Study the role of HPV vaccinations in: Young women newly diagnosed with HIV
 - o HIV positive, HPV negative adolescents (Immunogenicity, duration of immune response)

4. Post sexual assault

- Assess current accessibility and quality of post sexual assault and PEP services at all levels. Includes assessing
 package of care (rape kits, HIV PEP medications, STI medications and emergency contraception medications, privacy
 for examination and counselling)
- Assess whether clinical settings not currently providing sexual assault services are providing referrals to settings where
 appropriate services are available and the accessibility of these services.
- Interrogate current data: Gaps/inaccuracies in the interpretation of data sets; data management around sexual assault reporting and provision of PEP (see: Dashboard indicators HIV, AIDS and STI programme.Reporting period: 1 April 2011 to 30 September 2013; Table 8: Sexual assault prophylaxis rate (%)DHIS (26 February 2014)

Sexual assault prophylaxis rate (%)

Province	Target FY2013/14	FY2011/12	FY2012/13	FY2013/14	Progress
Eastern Cape	70	109.1	520.8	58.7	
Free State	70	51.7	54.4	56.3	
Gauteng	70	63.1	131.2	62.1	
KwaZulu-Natal	70	44.9	42.7	45.2	
Limpopo	70	64.5	69.5	70.6	
Mpumalanga	70	58.4	60.3	64.9	
North West	70	70.4	73.4	69.1	
Northern Cape	70	89.8	85.2	97.1	
Western Cape	70	58.4	Not available	50.7	
National	70	61.4	80.8	57.5	

5. Nutrition

Future research targeting strategies to improve nutritional quality of diets of women is recommended. This includes:

- The link between women's nutrition and health consequences, so that political commitment to support an action agenda can be secured.
- The feasibility of screening for high blood pressure at 20 years of age, particularly in obese women, with guidelines
 to assess frequency linked of level of risk. The early initiation of healthy lifestyle promoting behaviours can ameliorate
 most risk factors for hypertension and cardiovascular diseases. Studies of the most cost-effective interventions and
 ways to promote participation in such interventions should be on the research agenda.
- Future research targeting strategies to improve nutritional quality of diets of women is justified. Attention needs to be
 directed at the link between women's nutrition and health consequences, so that political commitment to support an
 action agenda can be secured

Child health

- Basic epidemiological research to define the extent of the burden, the relative risks of factors that cause disease and the efficacy of available interventions
- · Barriers to the practice of IMCI at clinics by IMCI trained nurses
- Perception and awareness of mothers/caregivers/community on well baby/preventive child health services (do they
 value the importance of bringing a child for immunization/vitamin A/deworming/)
- Determinants of the failure to initiate ART in children
- · Research on health policy and systems
- A comparison of three systems of child heath delivery at primary health care clinics; integrated sick and well child care based on IMCI, vertical (separate) sick and well child care services
- · Improving the quality of supervision and mentoring offered to staff delivering child health services
- Can a system for engagement with, and response to, dashboard indicator data at clinic, hospital and district level change child health outcomes?
- Research on improving existing interventions
- Effectiveness of district clinical specialist teams (ward based outreach teams, school health teams) in improving child health outcomes
- · Using the Road to Health booklet as a vehicle to optimize delivery of child health services
- · Research to develop new interventions
- · A model of delivery of child health interventions by the ward based outreach team (school health team, DCST)
- Delivery of a child nutritional programme including the identification and management of moderate malnutrition and stunting at a primary health care and community level

Under-5 nutrition

- Urgently review South Africa's position on childhood obesity with an appropriate inter-sectorial implementation plan with an accountability framework
- · Review the relevance of VAS in the context of food fortification programmes
- Evaluation of whether the nutrition agenda in South Africa should look beyond child survival to address an already established paediatric obesity epidemic and increasing NCDs

Adolescents

- Research about personal and professional attitudes of individuals who are currently working in abortion service provision
 needs to be a focus area. The WHO found that there are complex reasons behind health care providers' decision not
 to be involved in ToP⁶. Attitudes, experiences and psycho-social needs of health care providers need to be explored
 because they affect access and provision of abortion services
- · Research about illegal abortion and how this affects adolescents
- Research should also focus on encouraging communities to accept and talk about youth SRH and rights. PHC should
 also be encouraged to be open, friendly and embrace issues of privacy, rights of youth and confidentiality. Such
 research should be conducted in collaboration with partners who are already working with communities; loveLife,
 Pathfinder etc.
- What is the current value add of the involvement of CBOs within the ISHP delivery process? To what extent are they involved and how sustainable is their involvement?
- What is the operational and capacity strength of the school-based support team (SBST), which is tasked with ensuring that all components of the ISHP are provided to all learners and that data is efficiently collected?

⁶ WHO Social Science Policy Brief

- What is the operational and capacity strength of the school health team based at a PHC facility and tasked with providing services to learners who will have been referred, plus follow-up?
- What is the operational and capacity strength of the district-based support teams who are tasked with developing an implementation plan with clear objectives that should be integrated into the district health plan? To what extent should this team also conduct an audit of the existing capacity to deliver ISHP?
- Is there a way of monitoring the implementation of the SRH package of services through ISHP to determine services
 offered versus adolescents and youth needs, disaggregated by type i.e. contraception, HCT, STIs etc.?
- Innovative research is needed for understanding and influencing the macroeconomic and social determinants of NCDs and exposure to NCDs risk factors. Research should also focus on promotion of healthy lifestyles, cost-effectiveness best-buys, medicines and vaccines
- A research agenda that focuses on the continuous evaluation of the content of the mental health policy should be supported and funded, its implementation, and the implications it has for adolescents and young people, as well as how it is integrated into other public health programmes should be examined

SECTION 5

Promising practices in MNCWH and N



One of the objectives of the mid-term review was to identify emerging and promising practices from the field specific to the key interventions for improving MNCWH and N outcomes for potential replication and scale up across the country. These practices were initially identified in the desk review phase and some were verified during the field visits. In some cases, further promising practices were identified during the field visits themselves and were documented for further follow up. All are presented in the tables below.

Overall, the term "promising practice" for the purposes of the report representsinnovative strategies that have been used to improve the efficiency and effectiveness of MNCWH and N service delivery. It is important to note that the practices listed have been implemented on varied scales, ranging from small-scale interventions in single facilities to NGO funded programmes. Rigorous assessment and documentation is required for their possible replication.

How to use the tables

The tables present the practices by technical area. They are further categorized according to one of nine key components or enablers listed below:

- Target setting
- Data management
- Communication
- Infrastructure, drugs, equipment
- · Human resources (quantity, capacity), supervision and mentoring
- Referrals
- · Service delivery platforms linked with communities
- · Cascades and pathways
- Transport

The place that the practice occurs (province, national, international) and level of implementation (community, facility, hospital, district etc.) are included. If the practice has been formally documented, the publication reference or source of further information is listed.

Finally, the practices are linked to one of three topline recommendations given in the report, namely

- 1. Know your issues, track your response, we are accountable: Target setting linked to dashboards and communication strategies linked to these targets (include issues like equity, targets for multi-sectoral work etc.)
- Getting the basics right, working together: Infrastructure, drugs, equipment, human resources, service delivery platforms, supervision and mentoring systems, staff capacity and competency, attitudes, following guidelines and protocols, prioritization, costing and involving communities
- 3. Connecting the dots: cascades and pathways and transport and referrals Cascades and pathways, transport referrals

Promising practices: Maternal and neonatal health

Topline recommendation area	3	೯	2	2		2	2	2	2	ന
Publication or further sources										
Activity	EC Province developed and is using tracer cards to follow up newborns	Long term follow up by dietician of KMC babies when discharged home to ensure continuity of care	DHA desk at the hospital that is responsible for ensuring vital registration at birth	Admitted mothers are brought into discussions with clinic committee regarding quality of care	The newly opened maternal section at Brits hospital has institutionalized the process on feeding back on adverse events by having a multi-disciplinary meeting every Monday morning involving ambulance, EMS, obstetrics, paediatrics and nursing	Advanced midwife (focal nurse) is permanently assigned to birthing unit at CHC and not rotated in CHC in order to provide expertise and training for other staff. This ensures a competent, senior person/advanced midwife anchors programme implementation and does not rotate	In some facilities, a dedicated nurse supports and promotes EBF and provides support to women with premature newborns	Scheduled 2 week induction programme is provided which includes a 20 hour MBFI course conducted regularly for new staff to bridge aspects not covered in general pre-service training	Milk banks	Some referring clinics will contact a hospital by telephone to obtain specific appointment dates for women referred for specialized services in order to strengthen linkages
Level of implementation	Facility	Community	Hospital	Facility	Hospital	Facility	Facility	Facility	Hospital	Facility
Site of implementation	EC	FS	MN	MN	ΜN	MP	EC	WC	WC	EC
Key Component (Enabler)	Cascades and pathways	Cascades and pathways	Cascades and pathways	Cascades and pathways	Data management	Human resources (quantity, capacity), supervision and mentoring	Human resources (quantity, capacity), supervision and mentoring	Human resources (quantity, capacity), supervision and mentoring	Infrastructure, drugs, equipment	Referrals
#	-	7	т п	4	2	9	7	ω	6	101

Topline recommendation	3 area	N	رح .
Publication or further sources		http://www.rmchsa. org/momconnect/	le Roux, I. M., et al. (2013). Outcomes of Home Visits for pregnant mothers and their infants: A Cluster Randomized Controlled Trial. AIDS, 27(9), 1461-1471
Activity	Written referral system for mother from WBOTS to facility; formal referral system from facility to WBOTS. Communication is facilitated using pigeonholes in clinics for WBOTS to access referral information	MomConnect is an NDoH initiative to use SMS technology to register every pregnant woman in South Africa. Once registered the system will send each mother pregnancy stage-based messages to support her and her baby during the course of her pregnancy, childbirth and up to the child's first birthday. The system will also be used to provide feedback (rating, compliments and complaints) about public health services to a central communication centre. From there individual specific information, education and communication messages will be sent out to meet the health needs of pregnant women more promptly	Philani Project aimed to improve maternal skills and achieve positive outcomes for pregnant mother and infants from low-income households through a strategy of home visits by trained paraprofessional 'mentor mothers'. These mentor mothers were provided training, materials and skills to address major community health challenges, especially maternal and newborn health health challenges, especially maternal and newborn health. They provided support and skills to mothers within their daily lives to implement the recommendations received at clinics. Each at-risk mother received a minimum of four visits during pregnancy and four visits post-partum. Philani project mainly focused on HIV (PMTCT), foetal alcohol syndrome, nutrition support, birth preparedness for pregnant women, reproductive health and mental and physical health during pregnancy. Promising improvements in breastfeeding practices, adherence to ART, newborn birth weight and nutritional outcomes have been described with fewer episodes of diarrhoea in infants. The project emerges as an example of best practice from South Africa both in terms of 'task shifting' (from doctors/nurses to community health
Level of implementation	Multiple levels	Multiple levels	Community
Site of implementation	NC	Multiple Provinces	O _N
Key Component (Enabler)	Referrals	Service delivery platforms linked with communities	Service delivery platforms linked with communities
#	7	12	6

Topline recommendation area		8
Publication or further sources	Rotheram-Borus, M. J., le Roux, I. M., Tomlinson, M., et al. (2011). Philani Plus (+): A Mentor Mother Community Health Worker home visiting program to improve Maternal and Infants' Outcomes. Prevention Science, 12(4), 372-388	Berry L. et al. South African Child Gauge 2013. Children's institute and the University of Cape Town. http://www. ci.org.za/ depts/ci/pubs/ pdf/general/ gauge2013/ SouthAfrican ChildGauge2013.pdf
Activity	Additional components of key child health practices including immunization, nutritional counselling for complementary feeding, identification of sick children at a community level (community based IMCI) and influencing the family's health care seeking behaviours could be included in mentor mothers training packages so that they can equip mothers with skills and knowledge about child health practices during home visits	Yakhumndeni Mentor Mother Project operates in Endumeni Local Municipality, in KZN and consists of mentor mothers trained by the Philani child health and nutrition project to do house to house and follow up visits to screen, refer, support, monitor and advise. These mothers screen expectant mothers and malnourished young children within neighbourhoods regarded as vulnerable. They are equipped with precision medical scales, mid-upper arm circumference (MUAC) tapes, cord care and rehydration kits. Caregivers and expectant mothers are advised about nutrition and how to access local services and resources. Linkages are maintained with government via a local project leader who participates in a local task team for operation 'Sukuma Sakhe'. The project still needs to be evaluated for its effectiveness and potential effect on improving child health outcomes
Level of implementation		Community
Site of implementation		N N N
Key Component (Enabler)		Service delivery platforms linked with communities
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Topline recommendation	8	2	2	2
Publication or further sources	Andreson, J. et al. (2013). Infant Feeding Buddies A Strategy to Support Safe Infant Feeding for HIV-Positive Mothers. Journal of Human Lactation, 29(1), 90-93.			
Activity	Infant feeding Buddies (PATH) Home based EBF support programs have been shown to be beneficial for HIV positive mothers. Women in South Africa need extra support to overcome challenges related to adhering to whichever option they chose—formula feeding or EBF A pilot study was conducted in Eastern Cape in 2010 which involved selection of a buddy by HIV-positive mothers who could support them in adhering to their chosen method of safe feeding just as ARV buddies, was a successful strategy for supporting drug adherence in many HIV care and treatment programs. These infant-feeding buddies would accompany the HIV-positive mothers on routine prenatal and post natal clinic visits and PMTCT counselling sessions on safe infant feeding. Buddies supported mothers by reminding them of proper feeding instructions, encouraging them to persevere, offering concrete physical assistance, helping them face stigma and gossip, and acting as educators or mediators with the mothers' families The study concluded that buddies are an effective source of infant feeding support for HIV-positive women in South Africa, although further evaluation is required. Infant feeding buddies can potentially be developed to provide support for child health practices at a community level	WC has begun process of consultation with community organisations/ health committees to incorporate community voice in 2016 provincial health plan	Dedicated CHW assigned to mother-baby pair for follow up and linkages to the health system	Philani CHWs are trained in cognitive-behavioural strategies which lowered preterm birth rates and risks
Level of implementation	Community	Community	Community	Community
Site of implementation	O O	MC	NZX V	MC .
Key Component (Enabler)	Service delivery platforms linked with communities	Service delivery platforms linked with communities	Service delivery platforms linked with communities	Service delivery platforms linked with communities
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Topline recommendation area	ε	п
Publication or further sources		RANGEL_ENREF_99Samai O, Sengeh P. 1997. Facilitating emergency obstetric care through transportation and communication, Bo, Sierra Leone. International Journal of Gynaecology and Obstetrics 59: S157-64.
Activity	Newborn retrieval teams are used to stabilize and transport newborns before referral	A project in Sierra Leone provided radios to summon vehicles to take women to hospital in the case of obstetric emergency
Level of implementation	Multiple levels	Multiple levels
Site of implementation	KZN	International
Key Component (Enabler)	Transport	Transport
#	19	50

Promising practices: Child health

#	Key Component (Enabler)	Site of implementation	Level of implementation	Activity	Publication or further sources	Topline recommendation area
_	Cascades and pathways	NC	Facility	Defaulter tracing register for immunizations		3
7	Cascades and pathways	EC	Province	Provincial birth registration forms implemented to avoid using the RTHC as an identity document to obtain birth certificates, social grants		2
е	Human resources (quantity, capacity), supervision and mentoring	KZN	Multiple levels	Zoe life works in KZN to assist the DoH in adaptation of WHO computerized IMCI-ICATT package training (4 days) (Zoe life). Zoë-Life has developed IMCI work-aids to assist healthcare workers to understand and implement the algorithms using colourful and simple graphics and workflows. They have developed graphic based algorithms that assist nurses and doctors to remember the complex processes more easily.	http://zoe-life.co.za/ imci-cimci-i-catt/	7

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Topline recommendation area			
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Publication or further sources		Tomlinson, M. (Ed.). (2013). Caring for the caregiver: A Framework for Support. Cape Town: Children's Institute University of Cape Town	Tomlinson, M. (Ed.). (2013). Caring for the caregiver: A Framework for Support. Cape Town: Children's Institute University of Cape Town
Activity	The organization provides c-IMCI training to community CCGs or CHWs, teachers and community-based organisations, and provides ongoing support and mentorship to empower families and communities. C-IMCI trained CCGs teach households about key family practices for child health including how to treat infections and when to refer a child on to a clinic or hospital. They have also developed an c-IMCI work-aid to equip community workers to share their knowledge with families and teachers. This includes enabling CCG's and Early Childhood Development (ECD) facilitators to assess nutrition, supply Vitamin A and deworming medication and identify most at risk children. The programme has shown better outcomes in terms of reduced childhood diseases and better management at a community level	Khululeka Community Education Development Centre offers services such as a pre-school enrichment programme (20 week-long workshop over two years), a family home visiting programme (8 or more visits twice a month) focusing on access to social grants, health and nutrition and caregiver support, and an infant and toddler support programme for caregivers of children aged 0 – 6 years (weekly group sessions for between 16-19 weeks)	The Early Learning Resource Unit (ELRU) Family and Community Motivator Programme is being implemented in North West (2011-13) and consists of 20 home visits taking place twice a month, monthly workshops with other caregivers and informal playgroups. The programme provides information on accessing social grants, creating safe stimulating and healthy environments for children and an opportunity for the motivator and caregiver to play with the child using locally made toys. In recent evaluations, both Khululeka and ELRU programs were found to improve parenting, caregiver coping, affectional care, language stimulation and improving safety and hygiene at home
Level of implementation		Community	Community
Site of implementation		Multiple Provinces	××
Key Component (Enabler)		Service delivery platforms linked with communities	Service delivery platforms linked with communities
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Topline recommendation area	νi
Publication or further sources	Sivhaga, K., Hlabano, B., & Odhiambo, P. O. (2012). Using Partnership Approach to reduce Mortality and Morbidity among children under five in Limpopo province, South Africa. The Pan African Medical Journal, 13(Supp 1)
Activity	Partnership approach to link C-IMCI with child survival project in Limpopo. Global evidence shows that community based health care systems (services and outreach) and participation are the basis of addressing health barriers. Emphasis on partnership alliances has become more and more critical in recent times because it enables each partner to bring their comparative advantage on the table to improve program quality and reach African Medical and Research Foundation (AMREF) implemented a model of Linking Communities with District Health System (LIDS) in Limpopo from 2008-2011 through the Makhuduthamaga child survival project to strengthen the partnership alliances and increase community participation and ownership? This approach linked families to health services in a participatory and user-friendly way. The project was implemented through a partnership model that included government departments (DoH, DSD, SAPS, SASSA, DHA), NGOs, CBOs, Makhuduthamaga local municipality - community structures. AMREF trained a group of CHWs, project steering committee members, child care forums on c-IMCI (content of the training included identification of the sick child, knowledge of 17 key family practices and the referral systems) and they received certificates of attendance as a way of motivating them and recognising their key role in addressing child health problems. CHWs visited households on a daily basis and educated mothers of children under five, caregivers/others who remained with the child about the importance of understanding 17 key family practices. Child care forums under the chair of a social worker ensured that under-5 children receive government services such as child support grant and foster care grant to those who qualified
Level of implementation	Community
Site of implementation	<u>교</u>
Key Component (Enabler)	Service delivery platforms linked with communities
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^{7 (}Sivhaga et al., 2012)

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Key Component (Enabler)	Site of implementation	Level of implementation	Activity	Publication or further sources	Topline recommendation
			The project showed improved child health outcomes such as reduced diarrhoea and pneumonia incidence, increased immunization and vitamin A coverage and improved practice of facility and community based IMCI. The model can be potentially replicated and scaled up at higher levels following further evaluation		area
Service delivery platforms linked with communities	2	Community	Project included a sampaign as part of creating ren in an under resourced nunity report backs brought ant officials and civil society mand for documents, grants, nunity became more active ren and government services	Biersteker L. (2012). Early childhood development services: Increasing access to benefit the most vulnerable children. In Hall K, Woolard I, Lake L & S. C (Eds.), South African Child Gauge 2012. Cape Town: Children's Institute, University of Cape Town. Retrieved from http://www.ci.org.za/depts/ci/pubs/pdf/general/gauge2012/sa_child_gauge2012.	Ν

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Topline	recommendation area	2	←
Publication or	further sources		Stephen, C. R., Bamford, L., & Patrick, M. (Eds.). (2011). Saving children 2009: Five years of data: A sixth Survey of Child Health Care in South Africa. Pretoria: Medical Research Council http://www.childpip. org.za
Activity		Malamulele Onward is a NPO that focuses on improving the quality of life for children with cerebral palsy living in remote rural areas in the EC, LP, and KZN (Malamulele Onward). Malamulele Onward works to improve access to rehabilitative health services for hard to reach communities through outreach programs. Their services include providing therapy, supporting hospital staff in improving service efficiency and the training of mid-level workers and parents on providing care to children with cerebral palsy. Most recently a mother-to-mother support and training programme has been introduced. Programme success has been demonstrated by improvements in children's functional abilities and in mothers' mental health and sources of support	The Child Health Care Problem Identification Program (CHIP) assesses the quality of care children receive in South African hospitals through the process of death auditing. The programme provides the structure and tools for careful review of in-hospital paediatric deaths by ensuring that all deaths are identified, assigning a cause to each death, determining the social, nutritional, HIV context and determining modifiable factors in the caring process for each child who died. Health workers collect and enter data onto the Child PIP software program. The data is then analysed at local level, but also sent to a national database. Using this information, interventions at local, provincial and national level, can lead to improvements in quality of care and ultimately to a reduced case mortality among children. The decline in the in-hospital mortality rate from 5.0 deaths/100 admissions to 2.9/100 admissions between 2008 and 2011 represents a 42% reduction, and a significant change in outcome for children admitted to hospital. This finding indicates that attention to local modifiable factors can result in improved quality of care
Level of	implementation	Community	Hospital
Site of	implementation	Multiple Provinces	Multiple Provinces
Key Component	(Enabler)	Service delivery platforms linked with communities	Data management
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Topline recommendation area	
Publication or further sources	Sabin, L., Tsoka, M., Brooks, M. I., & Miller, C. (2011). Measuring vulnerability among orphans and vulnerable children in rural Malawi: Validation study of the Child Status Index tool. JAIDS Journal of Acquired Immune Deficiency Syndromes, 58(1), e1-e10 http://www.cpc.unc.edu/measure/tools/child-health/child-status-index http://
Activity	Child Status Index (Zoe Life) Assessment tool for vulnerable children including comprehensive needs assessments, goal directed action plans, management strategies for monitoring wellbeing of child. The CSI uses data for programmatic and child health decision making at local government and program level
Level of implementation	Community
Site of implementation	N KZN
Key Component (Enabler)	Data management
#	10

Promising practices: Women's health

#	Key Component (Enabler)	Site of implementation	Level of implementation	Activity	Publication or further sources	Topline recommendation area
~	Cascades and pathways	FS	Facility	Some facilities have a fast lane for issuing contraceptives		2
2	Cascades and pathways	Multiple Provinces	District	Public-Private Partnership (PPP) referral agreements to ensure timely access to services		2

Topline recommendation area		2	2	2	2
Publication or further sources		Desmond Tutu HIV Foundation, Western Cape Department of Health and the University of Cape Town's School of Public Health and Family Medicine			
Activity	Marie Stopes South Africa (MSSA) entered into public private partnerships (PPP) with the Eden district in the Western Cape and with selected hospitals in Ethekwini and Ugu districts of KZN to provide TOP services in both of these districts and also to provide post-abortion family planning services in Eden district. The available data suggest that the PPP model with MSSA has alleviated the overburdened public sector and most public sector TOP procedures have been shifted to the MSSA clinics	Desmond Tutu family planning & HIV integration The family planning integration into HIV care and treatment Services (FPI) project aims to increase the uptake of effective family planning (FP) services and improve contraceptive coverage to reduce unmet FP needs, and the number of unintended pregnancies among people living with HIV in the Western Cape. Through intensive workshops, onsite mentoring and support and distribution of educational materials, the FPI project is enabling doctors, nurses and NGO counsellors at HIV treatment and wellness clinics to address clients' FP needs during routine HIV consultations, thereby ensuring integration of the two services for the benefit of the client	Enrolled nurse trained in family planning and taking of pap smears working under supervision of a registered nurse. Sometimes left to run the clinic and train other students and enrolled nurses	Cervical Cancer Screening In Northern Cape, a CHC promotes Sunday as cervical screening day	Mayinlasele Izazi Girls education/support groups for HIV prevention, speaking out about sexual assault
Level of implementation		Multiple levels	Facility	Facility	Multiple levels
Site of implementation		O _M	GР	NO	MP
Key Component (Enabler)		Human resources (quantity, capacity), supervision and mentoring	Human resources (quantity, capacity), supervision and mentoring	Service delivery platforms linked with communities	Service delivery platforms linked with communities
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Promising practices: Adolescent and youth health

#	Key Component (Enabler)	Site of implementation	Level of implementation	Activity	Publication or further sources	Topline recommendation area
~	Cascades and pathways	LP	Facility	Fast queue for adolescents & flexible/extended hours		2
7	Cascades and pathways	NC	Facility	Youth are coming to facilities for adolescent services after 18:00 when most adult clients have left		2
က	Cascades and pathways	National	Multiple levels	Pathfinder International collaborate closely with provincial and district health officials as well as health facility leadership to support the implementation of comprehensive adolescent and youth friendly services as a means to addressing unmet needs for contraception, reduce HIV transmission and offer treatment and support to young people living with HIV		2
4	Cascades and pathways	Multiple Provinces	Multiple levels	The DBE working with a range of CSO partners have researched and targeted the challenge of teenage pregnancy and associated health and psycho-social issues (Eastern Cape, KwaZulu-Natal)		0
2	Cascades and pathways	FS	Province	Free State was the first province to offer stand-alone AYFS for HIV treatment		2
9	Cascades and pathways	KZN	Facility	The Adolescent (ALHIV) Transition Clinics at KwaMashu CHC & PMMH		2
7	Communication	National	Community	Soul City programmes focusing on adolescent and youth SRH issues through TV, radio and print media;		2
ω	Communication	National	Multiple levels	A Speak Out handbook for learners has been developed on how to prevent sexual abuse in public schools. It is designed to help young people handle sexual abuse or any unwanted sexual encounters while at home or at school. Furthermore, a learner-focused website was developed to assist young people with knowledge on the prevention and reporting of sexual abuse		2

Topline recommendation area	2	0	2	~
Publication or further sources			http://www. lovelife.org.za/ corporate/lovelife- programmes/ community-hubs/	
Activity	The Reducing Maternal and Child Mortality in South Africa through Strengthening Primary Health Care Programme (RMCH) in partnership with South African Red Cross KZN have hosted a number of learning workshops on teenage pregnancy. These included a closed forum of local youth aimed at gathering their perspectives on the challenges of accessing maternal and child health care services along the continuum of care. Key findings included youth preference for peer education as a means of getting information on family planning, the need for improved peer learning for parents and caretakers, the value in harnessing friendship networks to improve teen demand for services as well as the need to address specific gender issues including gender-based violence, sugar daddies and the pressures faced by boys to be sexually active as well as pay "damages" when they impregnate a young girl	GroundBREAKERs is a youth development programme funded by loveLife, which is coordinated with the DSD and DoH. groundBREAKERs are young people, aged 18-25, who are placed in a work experience in various loveLife initiatives for a year. They provide peer education and support; represent the needs of young people on the QI team; assist with quality assessments such as focus group discussions, and are involved in a range of outreach activities	The national loveLife media campaigns, along with the groundBREAKERs outreach activities, are significant adjuncts to the youth coming to the clinic. The current Nakanjani campaign has created a demand for the loveLife brand that is associated with the YFS clinics and community hubs	RMCH have developed a matrix of risk and protective factors for adolescent pregnancy in South Africa that can be used by service providers and provides a quick overview of some of what is known about these risk and protective factors in relation to adolescent pregnancy in the South African context
Level of implementation	Multiple levels	Community	Multiple levels	Multiple levels
Site of implementation	KZN	National	National	National
Key Component (Enabler)	Service delivery platforms linked with communities	Service delivery platforms linked with communities	Service delivery platforms linked with communities	Human resources (quantity, capacity), supervision and mentoring
#	6	0	1	15

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Promising practices: Nutrition

#	Key Component (Enabler)	Site of implementation	Level of implementation	Activity	Publication or further sources	Topline recommendation
						area
~	Cascades and	Multiple	Multiple levels	KZN and NW have been able to integrate nutrition in child health and		2
	pathways	Provinces		function as components of one programme		
2	Cascades and	KZN	Facility	In KZN growth monitoring is a non-negotiable for child health and		2
	pathways			successful task shifting has been undertaken by moving growth		
				monitoring to Phila Mntwana centres by well-trained mid-level		
				workers or CHWs		
3	Cascades and	International	National	Brazil and Mexico have best practices to bench mark against with		2
	pathways			respect to regulatory systems for the food industry and an ecological		
				approach to preventing and managing childhood obesity		

Promising practices: Cross-cutting

Key Component (Enabler)	Site of implementation	Level of implementation	Activity	Publication or further sources	Topline recommendation area
Referrals	NC	Facility	Locally developed formal patient referral system linking PHCs to CHCs and to referral hospital in Kimberley, with written feedback on each patient from each level of referral		ဧ
Referrals	NC	Facility	Patients from farms for referral to Kimberley are provided with overnight lodging facilities for early morning transfers		8
Transport	S S	Multiple levels	Loan schemes or arrangements with local transport agents for low-cost emergency transport	Tlebere P, Jackson D, Loveday M et al. (2007) Community-based situation analysis of maternal and neonatal care in South Africa to explore factors that impact utilization of maternal health services. Journal of Midwifery and Women's Health 52, 342–350.	ಣ

Topline recommendation area	ო	2	
Publication or further sources	Shehu D, Ikeh AT, Kuna MJ. Mobilizing transport for obstetric emergencies in north-western Nigeria. International Journal of Gynaecology and Obstetrics 1997; 59 Suppl 2:S173-80	Department of Human Settlements (Kwa Zulu Natal). Operation Sukuma Sakhe Guidelines. http://www.kzndhs.gov.za/Portals/0/docs/OSS.pdf	
Activity	In Nigeria, a project worked with transport unions to provide reliable and affordable transport. A seed fund for the cost of fuel was provided, which was replenished with contributions from users to address patient cost barriers	In 2011 KZN's flagship programme Operation Sukuma Sakhe (OSS) was launched as a 'whole of Government approach' by the Department of Human Settlements KZN. It focuses on five critical areas, spelling out every initiative and how it links to initiatives being implemented by the different sector departments and the spheres of government. Therefore delivery of services is required through partnership with community, stakeholders, and government "War rooms" were set up to facilitate OSS. War rooms are integrated service delivery structures that comprise government, municipality, community-based organisations (CBOs), business, police, teachers and other stakeholders at ward level. An independent chairperson is elected to head up the war rooms. They identify problems within a particular ward and establish which services (education, health etc.) are required to address the problems and provide feedback to the community	In 2013, child and maternal health was made a priority for the KZN provincial government. Following this, the DoH in partnership with the Office of the Premier embarked on an initiative towards the establishment of child community diagnostic centres - called Phila Mntwana centres- in the entire province. These wellness centres serve as health promotion and disease prevention sites for children in the community and are linked to OSS
Level of implementation		Multiple levels	
Site of implementation	Inter-national	N N N N N N N N N N N N N N N N N N N	
Key Component (Enabler)	Transport	Cascades and pathways	
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Level of implementation
To bring child health care services closer to the people, these centres are based at ward level to ensure the provision of immediate interventions and referral of cases that require further interventions to public health facilities. They are operational on a daily basis and are manned by community caregivers. They provide preventive and promotional services, assisted by mobile clinics and family health teams on several occasions. The Phila Mntwana centres serve to provide the community leadership and war room members with a simple diagnosis of the status of the children in the community, so that corrective measures may be taken when necessary. It also provides a mechanism to monitor the nutritional and health status of all children under 5 years at community level on a monthly basis. They improve access to preventative health services. Each Phila Mntwana centre is linked to a local PHC facility or mobile team
The 'Phila Mntwana' initiative and high level engagement of leaders e.g. Mayor is a champion of the Phila Mntwana Initiative. The establishment of Phila Mntwana centres in the province to provide services including growth monitoring, screening of malnutrition supply of vitamin supplements, promotion of breastfeeding, TB screening, HIV/AIDS support, defaulter tracing, and diarrhoeal interventions
Minimising of waiting times for chronic medication repeat scripts: patients hand in scripts; clerks trace files; registered nurse dispenses and the clients collect the following day without standing in a queue

Topline recommendation area	2	2
Publication or further sources	Documenting Good Practices in the Public Health Sector of South Africa: From Policy to Practice. Health Systems Trust. 2013. http://www.hst.org.za/publications/documenting-good-practices-2013	Rispel L. Molomo B. Dumela S. Pretoria: Human Sciences Research Council; 2009. South African case study on social exclusion; p. 33.
Activity	Patient Complaint Response System. In response to the lack of coordination in existing complaint system and inability to address patients' complaints in a systematic and efficient manner, the Gauteng DoH established a 24 hour toll free call centre in 2009. The centre aims to improve the quality of care in health facilities and create an awareness of patients' rights. The toll free number is publicized through posters in health facilities. The call centre is equipped with trained staff including retired nurses and supervisors. Each complaint undergoes a systematic investigation, which is documented and a report on the outcome of investigation is communicated to the complainant. In the case of a serious adverse event (SAE), such as the loss of life, the call centre initiates an investigation via the Quality Assurance (QA) manager of the relevant institution. The department claims increased patient awareness and access to information	BANA PELE (intersectoral initiative DoE, DoH, SAPS, DSD, partners) hold meetings on a quarterly basis, discuss how each stakeholder can contribute to reduce the burden of diseases in children under 5 years (similar to Phila Mntwana in KZN)
Level of implementation	Facility	Province
Site of implementation	д	GP
Key Component (Enabler)	Communication	Communication
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Topline recommendation area			
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Publication or further sources	Documenting Good Practices in the Public Health Sector of South Africa: From Policy to Practice. Health Systems Trust. 2013. http://www.hst.org.za/publications/documenting-good-practices-2013		
Activity	The Queue Marshall programme has assisted in improved service delivery by reducing patient waiting times at Zola Community Health Centre in Soweto, Gauteng. The queue marshalls are recently graduated community matriculants who showed interest in the health sector. They underwent a 2-day intensive training, which included instructions on Batho Pele principles and the Patients' Rights' Charter. They performed a range of duties including welcoming patients and directing them to appropriate departments, working at help desks and attending to patients' complaints, controlling and maintaining order in waiting areas, monitoring waiting times and resolving conflicts. Other methods used along with this intervention included an improved triage system and better signage The introduction of queue marshalls reduced average patient waiting times and improved patient satisfaction. The programme has the potential for improving quality of MNCWH and N services at health facilities and generates employment for people between 16-24 years of age	Advances in training methodologies: Distance Learning IMCI (d-IMCI) and IMCI Computerized adaptation and Training Tool (ICATT)	Staff motivation and retention through use of recognition awards, certificates, etc.
Level of implementation	Facility	Multiple levels	Facility
Site of implementation	O O D	National	EC
Key Component (Enabler)	Human resources (quantity, capacity), supervision and mentoring	Human resources (quantity, capacity), supervision and mentoring	Human resources (quantity, capacity), supervision and mentoring
#	10		12

Topline recommendation area	7	2	2
Publication or further sources	http://www.vodacom.com/com/ aboutus/partnersinhealth		
Activity	The stock visibility solution enables nurses at 680 clinics in KZN to manage the availability of chronic medication and avoid stock-outs. The stock visibility solution gives the DoH the ability to see where there are stock-outs on any medication and the new mobile-enabled system enables the department to create a JIT (just in time) supply of medications at these clinics. This is a first for the DoH through the Vodacom Foundation	Part of the broader Ndabezitha Programme, which is an initiative led by the NPA Sexual Offences and Community Affairs Unit, the Ndabezitha Izimbizo Project is a public awareness and legal education initiative aimed at empowering rural communities on the issues of domestic violence. It aims not only to bridge the gap in service provision between urban and rural communities, but also between men and women, and boys and girls. Through the programme, traditional leaders are also trained and sensitised and safety plans and public awareness-raising campaigns have been developed	The DoH is working closely with <i>Imbhumbha</i> ya Makhosikazi (wives of the chiefs) to improve community level education, referral of sick children to facilities and this seems to have increased service utilization in the few areas where it being implemented
Level of implementation	Facility	Community	Multiple levels
Site of implementation	N Z X	NZN NZ	EC
Key Component (Enabler)	Infrastructure, drugs, equipment	Service delivery platforms linked with communities	Service delivery platforms linked with communities
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Key Component Site of Level of Activity (Enabler) implementation	Level of implementation		Activity		Publication or further sources	Topline recommendation
						area
Data management FS Multiple levels Advanced Incident Management System (AIMS) The AIMS programme is a web-based system The AIMS programme is a w	Multiple levels		Advanced Incident Management Syster The AIMS programme is a web-based sys		Documenting Good Practices in the Public Health Sector of South	-
Introduced in 2008 for monitoring, analysing, reporting and managing problems that range from near misses	Introduced in 2008 for monitoring, analysi analysi analysi and managing problems that range from i	Introduced in 2008 for monitoring, analysi and managing problems that range from i	Introduced in 2008 for monitoring, analysi and managing problems that range from i	ng, reporting near misses	Africa: From Policy to Practice. Health Systems Trust. 2013. http://	
to sentinel events across the entire spectrum of	to sentinel events across the entire spec	to sentinel events across the entire spec	to sentinel events across the entire spec	strum of	www.hst.org.za/publications/	
healthcare. In 2008, the system was implemented in	healthcare. In 2008, the system was im	healthcare. In 2008, the system was im	healthcare. In 2008, the system was im	plemented in	documenting-good-practices-2013	
24 healthcare facilities in the Free State, extended	24 healthcare facilities in the Free Sta	24 healthcare facilities in the Free Sta	24 healthcare facilities in the Free Sta	ate, extended		
to all 31 hospitals in 2010, and finally included nine	to all 31 hospitals in 2010, and finall	to all 31 hospitals in 2010, and finall	to all 31 hospitals in 2010, and finall	y included nine	http://www.isofthealth.com/en/	
CHCs and five EMS stations in 2011	CHCs and five EMS stations in 201	CHCs and five EMS stations in 201	CHCs and five EMS stations in 201	_	Solutions/HospitalsandClinics/	
					AIMS.aspx	
The software was originally developed in Australia and	The software was originally develo	The software was originally develo	The software was originally develo	ped in Australia and		
aims to improve quality of health services and reduce	aims to improve quality of health s	aims to improve quality of health s	aims to improve quality of health s	ervices and reduce		
incidences due to adverse events. It encourages an	incidences due to adverse events.	incidences due to adverse events.	incidences due to adverse events.	It encourages an		
environment where staff members feel comfortable	environment where staff member	environment where staff member	environment where staff member	s feel comfortable		
reporting service delivery errors. All FS DoH	reporting service delivery errors.	reporting service delivery errors.	reporting service delivery errors.	All FS DoH		
personnel can report problems by making a phone call	personnel can report problems by	personnel can report problems by	personnel can report problems by	/ making a phone call		
(on speed- dial at all health facilities) to the call centre.	(on speed- dial at all health facilit	(on speed- dial at all health facilit	(on speed- dial at all health facilit	ies) to the call centre.		
The incidents reported include accidents, occupational	The incidents reported include ac	The incidents reported include ac	The incidents reported include ac	cidents, occupational		
issues, blood safety, clinical management, nosocomial	issues, blood safety, clinical mana	issues, blood safety, clinical mana	issues, blood safety, clinical mana	agement, nosocomial		
infection, medical equipment pathology, security, etc.	infection, medical equipment path	infection, medical equipment path	infection, medical equipment path	ology, security, etc.		
The system has been effective in managing patient	The system has been effective in m	The system has been effective in m	The system has been effective in m	lanaging patient		
safety and reducing adverse events at health facilities.	safety and reducing adverse event	safety and reducing adverse event	safety and reducing adverse event	s at health facilities.		
It can potentially contribute to improving child health	It can potentially contribute to imp	It can potentially contribute to imp	It can potentially contribute to imp	roving child health		
outcomes if caregivers utilize the system	outcomes if caregivers utilize the	outcomes if caregivers utilize the	outcomes if caregivers utilize the	system		

Topline recommendation area	m	₩
Publication or further sources		
Activity	PHCIS (Primary Health Care Information System) and PREMIS system. Every person coming into any health facility gets a unique identifier number. The system creates an algorithm to find the person or assigns a new patient number. It also creates a bar coded sticker which goes onto the folder. It uses multiple information systems to track patients through electronic footprint enabling providers to see where they have been, what treatment they received. It provides detailed information on the patient, including pharmacy records	Data harmonisation project trying to link all different data systems in the province – created a way of linking monthly data dumps using the unique identifier – also works on an algorithm basis
Level of implementation	Multiple levels	Facility
Site of implementation	WC	WC
Key Component (Enabler)	Cascades and pathways	Data management WC
#	17	8

CONCLUSIONS

The review findings highlight the need for a Call to Action: To end preventable maternal, newborn, child and women's health deaths in South Africa.

The MDGs have set ambitious targets and all sectors need to work together to achieve, or get as close as possible to the targets set. This means that government, private sector, civil society organizations and communities will need to come together to address gaps and challenges in organizational effectiveness, functional effectiveness and political effectiveness. Furthermore, efforts should be placed on reaching every women and every child by bringing promising practices to scale, as well as addressing the action points identified during the review and the all district workshops.

SECTION 6

Annexures



ANNEXURE I: SAMPLING FRAMEWORK

Step 1

Selection of districts was done by scoring performance against the countdown indicators from DHIS selection of better performing and under-performing district per province.

Based on the above, the following districts were selected

Province	District I	District 2
Eastern Cape	Nelson Mandela Bay	Amathole
Free State	Thabo Mofutasanyane	Lejweleputswa
Gauteng	Johannesburg	Sedibang
Gauteng	Tshwane	
KZN	Ugu	Zululand
KZN	eThekwini	Uthukela
MP	Greater Sekhukune	Vhembe
NC	J T Gaetswe	Pixley ke Seme
NW	Ngaka Modiri Molema	Bojanala Platinum
WC	Overberg	Eden

Step 2

Selection of facilities was based on better performing and underperforming mix per district.

Hospitals selection based on performance for select indicators - still birth rate; early neonatal mortality rate; case fatality pneumonia, diarrhoea and SAM.

CHCs and Clinics initial screening done by headcount to remove facilities with lower head counts.

Performance assessed for five indicators: ANC attendance before 20 weeks, EBF at 14 w PCR+ at 6 weeks, cervical screening and measles drop out.

For each district, one hospital and a linked clinic, as well as one CHC and one PHC need to be selected.

For the underperforming district, selection to identify:

- 1. Underperforming hospital
- 2. Average performing CHC
- 3. Better performing PHC clinic

For the better performing district, selection to find:

- 1. Better performing hospital
- 2. Average performing CHC
- 3. Underperforming PHC clinic

For hospitals five indicators to be analyzed for the selection:

- 1. Stillbirthrate
- 2. Early neonatal mortalityrate
- 3. Case fatality rates for pneumonia
- 4. Case fatality rates for diarrhea
- 5. Case fatality rate for severe acute malnutrition

Each indicator was scored as follows: Score -1 if below district average, + 1 if above and zero if on average.

Choose hospital with lowest scores for underperforming districts and highest scores for better performing. Please send through the first 3 hospitals (As we may need to adjust based on geographical access etc.)

We will liaise with the hospital/district to get the linked clinic.

For CHCs and clinics: need medium to large clinics so screen first with headcount and remove the small clinics and CHCs. Then choose five indicators one from each component and apply same criteria and scoring:

- 1. Attendance at ANC before 20 weeks
- 2. EBF at14 weeks
- 3. PCR Positive at 6weeks
- 4. Cervical screening
- 5. Measles drop out

For each of the above indicators we are using the district performance to judge the performance as better/under/average
At least three clinics and three CHC selected in each category, these were then finalized based on geographical access etc.

ANNEXURE 2: LIST OF PARTICIPANTS

2.1 Steering committee members

Name	Organization
Yogan Pillay	NDoH
Peter Baron	NDoH
Gugu Ngubane	RMCH
Shuaib Kauchali	RMCH
Sanjana Bhardwaj	UNICEF
Latasha Treger	UNICEF
Pearl Holele	NDoH
Nonhlanhla Dlamini	NDoH
Navchaa Suren	UNFPA

2.2 Thematic working groups

2.2.1 Maternal and newborn health

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Gilbert Tshitaudzi		NDoH
Mary Mogashoa		CDC
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Johann Jerling		NWU
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Name	Organization
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Johann Jerling		NWU
Sanjana Bhardwaj		UNICEF
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Sarah Rohde		UNICEF
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2.3 Provincial field review leads and co-leads

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	Co-lead	Lebogang Schultz	UNFPA
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	Co-lead	Natasha Rhoda	RMCH
	Co-lead	Himani Pandya	WITS
Free State	Lead	Chantell Witten	UNICEF
	Co-lead	Sharlene Govender	I Tech
		Roshnee Ramswamy	UNICEF
KwaZulu Natal	Lead	Dorothy Mbori-Ngacha	UNICEF
	Co-lead	Tlangelani Shilubane	UNFPA
		Mercy Kamupira	WHO
Mpumalanga	Lead	Kenau Swart	CDC
	Co-lead	Kenanao Mothloiwaco	UNICEF
Limpopo	Lead	Nkhensani Mathabathe	UNAIDS
	Co-lead	Lore Classens	UKZN (20000+)
Northern Cape	Lead	Haroon Saloojee	WITS
	Co-lead	Melanie Pleaner	WITS RHI
North West	Lead	Habib Somanje	WHO
	Co-lead	Joan Littlefield	USAID
Western Cape	Lead	Adegboyega Tunde	WHO
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2.4 Admin support team

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2.5 Review design, report collation and finalisation

Thematic team leads

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Melanie Pleaner	Women's Health	WRHI
Tlangelani Shilubane	Adolescent Health	UNFPA
Philip Brown	Adolescent Health	HDA
Johann Jerling	Nutrition	NWU
Chantel Witten	Nutrition	UNICEF

ANNEXURE 3: MTR TERMS OF REFERENCE

MID-TERM REVIEW OF THE NATIONAL STRATEGIC PLAN FOR MATERNAL, NEWBORN, CHILD AND WOMEN'S HEALTH AND NUTRITION (MNCWH AND N) 2012 - 2016 AND IMPLEMENTATION OF THE CARMMA IN SOUTH AFRICA

1. Background

South Africa is committed to working towards achieving the Millennium Development Goals 4 and 5 to reduce maternal newborn and child mortality. The national MNCWH and N 2012-2016 strategic plan launched in 2012 has shared objectives with the Campaign on accelerated reduction of maternal newborn and child mortality in Africa (CARMMA).

The National MNCWH and N strategy 2012-2016 and South Africa's response to the CARMMA campaign outline key strategies and targets for the country. There have been substantial strides made in addressing maternal and child health outcomes over the last few years. The country has dramatically scaled the HIV/ART programme with increasing numbers of women reached through the PMTCT programme and more numbers of HIV positive children receiving treatment. These efforts have likely contributed to increased life expectancy, but more still needs to be done to reduce avoidable causes of death of mothers and children.

The National Department of Health is commissioning a mid-term review of the maternal, newborn, women and child health and nutrition programmes in the health sector in 2014. The review will be conducted under the leadership and overall coordination/management of the NDoH drawing on technical experts and financial resources from multiple development partners in MNCH and nutrition, globally, regionally and in country. These include the UN agencies in the country, USG agencies, DFID, Gates, etc.

The review will evaluate implementation progress against 8 strategic pillars of the MNCWH and N strategy and CARMMA objectives; identify and analyse critical factors of success, best practices and lessons to the effective delivery of the plan. The review will also support drawing up a list of implementation recommendations to assist provinces and districts for the 2015-2016 Annual Performance Plans (APP) and District Health Business Plans to include specific activities for MNCWH & N and look forward at opportunities and challenges to implementation that will inform the next 5 year strategic plan of 2017-2021.

2. Policy Context

The review will consider the strategic plan within the context of other relevant national health policies such as the Negotiated Service Delivery Agreement for Health (NSDA), PHC re- engineering policy, the new Contraceptive and Fertility Planning Policy, Infant and Young Child Feeding Policy, Medium Term Strategic Framework (MTSF) 2009-2014, to improve the health profile of all South Africans and the Strategic Plan of the National Department of Health, which is aimed at creating a well-functioning health system, the Road Map for Nutrition in South Africa.

The extent to which established institutional structures enable effective coordination between these different policy documents and strategies will also be assessed so as to contribute to a comprehensive coordinated national framework.

¹ CARMMA: Campaign for Accelerated Reduction for Maternal and Child Mortality in Africa 2013-2017. The review will also look at the interventions outlined in the Countdown to MDG report for South Africa (Feb 2014). A further list of relevant and related policies is attached in Annexure 3.

3. MNCWH&N Strategy Overview

Vision: Accessible, caring, high quality health and nutrition services for women, mothers, newborns and children

Mission: To reduce mortality and to improve the health and nutritional status of women, newborns and children through promotion of healthy lifestyles and provision of integrated, high quality health and nutrition services.

Overall goals:

- To reduce the maternal mortality ratio and neonatal, infant and child mortality rates by at least 10% by 2014²
- · To empower women and to ensure universal access to reproductive health services
- To improve the nutritional status of all mothers and children 8 key strategic pillars within the MNCWH and N Strategic Plan
 - a. Addressing inequity and the social determinants of health
 - b. Development of a comprehensive and coordinated framework for provision of MNCWH & N services
 - c. Strengthening community-based MNCWH & N interventions
 - d. Scaling-up provision of key MNCWH & N Interventions at PHC level
 - e. Scaling-up provision of key MNCWH & N Interventions at district hospital level
 - f. Strengthening the capacity of the health systems to support the provision of MNCWH & N services
 - g. Strengthening human resource capacity for delivery of MNCWH & N services Strengthening systems for monitoring and evaluation of MNCWH & N interventions and outcomes

4. Scope of the Review

The review will focus on health sector related MNCWH and nutrition related programme activities at community, facility, district, provincial and national levels. The review will build on the work done for the Countdown to MDG 4 and 5 report of the National Department of Health, February

2014 and focus on issues critical to effective delivery of high impact MNCWH and nutrition services. It will assess progress made against specific targets, identify challenges, lessons and best practices for potential replicability and scale up as well as identify approaches to support delivery of integrated quality care to improve MNCWH and nutrition outcomes. It will also inform the planning and budgeting for the 2015/2016 budget cycle. Additionally, this review will critically analyse and update the guiding principles and critical success factors identified in the Strategic Plan, determining whether these remain critical and identifying any additional success factors that need to be prioritised.

As this review is being conducted at the mid-point of the Strategic Plan, it will be a process review, rather than an impact evaluation. A detailed methodology is presented below; however the scope of work will be addressed in two phases, with an initial **desk review** and **key informant consultations** followed by a more **in depth implementation assessment** involving visits to all provinces, selected districts and facilities.

The review will use both existing data sources and targeted field visits to assess implementation of the strategy at community, facility, district, provincial and national levels. It will provide an overview of performance against key programme elements in the four identified technical working groups on **maternal and newborn health**, **Infant and U5 Child Health**, **Adolescent and Youth Health and Women's Health** (listed in Annex 1) and will assess progress against the MNCWH&N

² As assessed by the National Health Data Advisory and Co-ordination Committee (HDACC) in the Report of 2011. HDACC considered a 10% reduction in mortality of all these rates was feasible by 2014.

and CARMMA dashboard indicators (attached as Annex 2), where data is available. A key function of the review will be to assess whether the monitoring and evaluation framework intended to be a key part of the Strategy has been taken forward and seek to identify additional monitoring and evaluation requirements in order to maximise learning from the on-going implementation of the plan.

The review will assess the stewardship of the plan and key institutional structures that support the implementation of plans at sub national levels including promoting approaches to address the broader determinants of health.

Limitations in scope

The MNCHW and Nutrition programme includes a wide range of strategic areas and over 50 priority actions. It will not be possible for the study to comprehensively evaluate progress against all of the priority actions, however, the desk review will focus on reviewing various activities that effectively illustrate key implementation challenges, and should use case histories to illustrate areas of success and areas of on-going challenge for delivery of the plan.

5. Objectives of the review: Key objectives:

- i. To review progress towards achieving the targets to date as outlined in the MNCWH and N strategy 2012-2016 (8 strategic pillars) and CARMMA (6 strategic objectives) focusing on high impact but poorly implemented interventions (reviewing the ones outlined in the Countdown to MDG 4 and 5 report for South Africa (Feb 2014) but not limited to these alone). The key elements of success and barriers to progress will be identified and the stewardship functions and institutional structures supporting implementation mapped and recommendations made to maximise high level coordination in support of delivery.
- ii. To identify key implementation challenges on the ground including the human resource capacity for implementation of the Strategy, considering staffing numbers and distribution, training and continuing professional development, and to consider the sustainability of current capacity building initiatives and how these might be institutionalised in future, including a broader consideration of the role of professional bodies, such as academia (medical and nursing schools), professional accreditation bodies (HPCSA and Nursing Boards), professional societies (South African Society of Obstetric and Gynaecology and South African Paediatric Association), and Unions (SAMA, and DENOSA, etc), among others, in supporting capacity building of key skills and competencies. Assess the impact of challenges on quality, access, service utilization and coverage issues leading to specific time bound actions towards achieving expected results
- iii. To conduct in-depth analysis of critical systemic bottlenecks (barriers to access) reducing effective coverage of high impact interventions and to evaluate the quality and effectiveness of MNCWH and N services and the extent of the evidence base, evaluation findings and confidential review findings from the three ministerial committees informing recommendation and action to improve quality. The review will also consider the implications of other relevant health policy priorities that are informing and shaping service delivery, such as primary health care re-engineering and how this might maximise effective use of available HR capacity.
- iv. To identify best practices and lessons learnt from the field specific to the key interventions for improving MNWCH and nutrition outcomes for potential replication and scale up across the country
- v. To assess the current level of technical assistance and support for the implementation of the strategy, identifying priority areas for on-going technical support.
- vi. To assess the extent to which the existing indicators and systems for monitoring and evaluation are helping inform plan implementation, suggesting any necessary improvements to strengthen the M&E system.

6. Expected Deliverables

The expected deliverables of the review are:

- 1. A detailed desk review report synthesizing current data and reports on the implementation of the MNCWH and N strategy outlining the priority bottlenecks for implementation of high impact interventions in four technical areas, namely, Maternal and newborn health, under-5 child health, adolescents and women's health.
- 2. Field Report summarizing the in-depth assessment of systemic bottlenecks across the 9 provinces district, provincial and national level report, based on facility visits, stakeholder consultations and key informant interviews which explore in greater depth the issues and best practices identified during the desk review.
- 3. Set of case studies/best practices which illustrate successes and challenges in strategy implementation to inform future planning
- 4. Final report per technical area highlighting key bottlenecks, best practices with clear set of recommendations towards achieving the expected targets.

The review is proposed in three phases between March and July 2014:

A. Desk review:

The scope of the desk review will include review of existing documents and data relevant to the objectives to assess the extent to which the MNCWH and N and CARMMA Strategic Objectives have been taken forward; evaluate the quality of the Provincial Annual Performance Plans (APP) and District Health Plans (DHP) to assess inclusion of MNCWH and N key priority interventions and plans; evaluating progress from existing data (dashboards) of elements that are underway, and identifying barriers and constraints to implementation through key informant interviews. Findings of the desk review will inform development of field tools and further inform key questions to be answered during field visits.

The desk review will be completed in four technical areas (Maternal and newborn health, under-5 child health, women's health and adolescents) against targets and against the 8 strategic pillars in the MNCW and N Strategy.

Specific areas of focus within the four technical areas are:

- To understand the stewardship and governance structures that support policy and programme implementation as well as considering the contribution of development partner funded support.
- Assess the institutional structures to support integrated planning, which bring together health services, school services, ward based services, nutrition and women's empowerment interventions
- Complete a broad resource allocation/gap analysis of the provision of MNCWH and N services.
- Identify issues emerging from related programme reviews, surveys and assessments that may be funded directly by development partners. Documents to be reviewed include:
 - o National policy and programme documents (Annexure 4 provides links to some)
 - o Progress reports: provincial quarterly reports, District quarterly reviews
 - Provincial Annual Performance Plans and District health plans (DHP). A more detailed methodology accompanies this ToR as supplementary document in annexure 5
 - o Survey reports and research papers,
 - Reports of the three Ministerial Committees ("Saving Mothers, Saving Babies, and Saving Child Reports")
 - Media reports (where relevant)
 - o Any other data sources.

Key steps:

- 1. Identify Technical leads and finalize membership of the technical teams for each programme component:
 - The technical lead supported by a team of 10-15 members' together form the Technical Team. These members will be drawn from various partner organizations as well as experts in the field. The composition of the technical teams will be finalized by the technical lead working closely with the DoH.
 - Each technical team will have a co-lead from the DoH and will be supported financially (as per need) from a lead partner organization. (A table that gives further details on the Technical Teams (TT) is attached as an annex.)
- 2. Agree on scope and steps for desk review: A workshop will be held at NDOH on the 11th April 2014 to brief all technical teams on the TOR and expectations from the teams and to agree on the desktop method, reporting template, etc.

Proposed steps for the desk review:

- i. Understanding the progress towards reaching the targets as outlined in the MNCWH and N strategy 2012-2016 for their programme component area at national and for each of the nine provinces by analyzing key indicators.
- ii. Key indicators to understand the progress will be agreed on jointly with the DoH. The indicators will be a mix of impact (eg, MMR, NMR etc) and process indicators (as per the strategy document). It is proposed to review the 18 interventions as outlined in the Countdown to MDG 4 and 5 report of the DoH, February 2014, and the corresponding DHIS indicators agreed by the DoH and track progress over the last 2 years for each of them. The TT may review additional indicators based on the felt need and relevance for their respective programme areas.
- iii. Through the process of the review of data, patterns/trends on progress or lack of progress will be identified, and narrowed down to district level in each province. The exercise should result in a list of districts (and where possible facilities) where progress has been made and where there is lack of progress (or a downward trend).
- iv. The next step will entail getting a better understanding of the underlying factors that will help to explain the above variation. Key areas to be looked at include, Human Resource (numbers, capacities), Systems like referral/transport, Leadership and management, Community involvement, Financial etc. Root cause analyses that also detect the soft issues.
- v. In areas where progress has happened, the desk review process will look in depth at how the particular problem was addressed looking at four areas (enabling environment, quality of services, supply and demand) including an understanding of what were 6 possible leverage points used (example peer recognition, accreditation, direct supervision and command, partner support).
- vi. In areas where there is lack of progress, the desk review process will look at common threads of issues/barriers identified in national reports (Saving mothers, other surveys, the HIV/TB/PMTCT review etc), and in what degree these are relevant to the particular case at facility/district level under review.

Agree on expected results at the end of the desk review Report back date to NDoH: 9th May 2014. The report from the desk review for each technical area will share:

- · Understanding of the progress in key indicators at national, provincial level
- · List of districts (facilities) where progress is seen and where there is lack of progress
- In cases where progress has happened and where there is lack of progress analysis of underlying factors, with key recommendations for further exploration during the field visit
- · Clear recommendations for which areas/factors need to be explored further during the field visit.

B. Field Visits

The field visits will be used to collect information from health workers, facilities, district and provincial managers. Where community consultations have been undertaken on related MNCWH and N issues, these will be analysed in order to determine the need for any additional community level consultation. Facilities will be visited to observe the provision of services with particular emphasis on the key strategic pillars under the four technical programme areas being assessed in this review.

National consultation with national stakeholders, provincial managers and supporting development and implementing partners will be held in mid-May 2014 and field work is anticipated to be conducted between 17 and 27 of June 2014.

Provincial level: All 9 provinces will be visited and interviews will target provincial programme managers and key

stakeholders identified with the provinces.

Districts: At least two districts will be selected for site visits through agreed criteria by the review technical working group, but will ensure a mix of rural, urban/peri-urban, high/low disease burden; strong/weak performers; etc. In each district at least four **facilities** (including a regional, district hospital, community health centre (CHC) and PHC clinic) will be visited to observe the services and interview users and providers. KZN is proposed to select 4 districts of 11 and GP 3 districts to accommodate the vastness of these provinces. The other 7 provinces will select 2 districts each, making a total of 21 districts that will be part of the review.

Provincial and district feedback

A feedback session with all districts in the province will be organized at the end of the field visit in each province. Findings from the field visits as well as an understanding of key bottlenecks in each district and priority actions will be completed and included as part of the final report.

Key Steps for the Field Visits

This phase will have six components:

2a. Validation of the desk review findings

Date: 13 and 14th May 2014

The findings of the desk review will be shared with the key stakeholders from national and provincial levels in a two days meeting. (Participation from all 9 provinces – MNCH managers).

This will help in validating the desk review findings with practitioners from the field and further help in narrowing the focus for further in depth analysis during the field review.

Before the commencement of the field visits there will be a national interprovincial meeting where the MCWH managers from the provinces, implementing partners & developmental partners will attend. The objectives of this meeting are to inform attendees on the findings of the desktop review presented and discussed as per TT divisions. Based on these discussions; agreement on areas of focus for the field visits and recommendations on the districts to be visited.

On returning to their provinces, managers to ensure that their provinces and districts are ready for the visits.

2b. Finalization of the sampling frame and 2c. Finalization of the field visit tools Date: 15 and 16th May 2014

The sampling frame will be drawn from the desk review with a list of districts and facilities to be visited based on the list where progress has been made and where there is lack of progress. We will use MCWH dashboard over time; district hospital mortality data over time as proxies for progress.

The field tools will be finalized drawing from the list of key questions from the desk review.

It is proposed that the field visit will be a mix of quantitative and qualitative methods, which includes focus group discussions with senior managers/CEOs etc, as well as facility visits to get field level data.

2c. Field - testing of the tools and finalization of tools Date: 27, 28 and 29 May 2014

A two days visit to a selected district for field - testing the tools. A sub-team from the desktop review panel will be nominated to complete the piloting of the tools in a district.

This will be followed by a one day debrief at national level with the technical leads and lead partner organizations to finalize the tools based on the feedback.

2d. Finalization of the teams for the field visits Dates: 19th May to 30th May 2014 There will be 22 teams for the field visits. These are:

National -1 team, NW, WC, MP, EC, FS, NC, LP -2 districts each = 14 teams GP: 3 districts = 3 teams KZN: 4 districts = 4 teams Total = 22 teams Each team will be composed of six persons:

- 1. Team leader
- 2. Deputy team leader
- 3. Team members 4 persons at least 1 member will be from NDoH and 1 member from provincial DoH, 2 members from partner organizations

The team leaders and deputy team leaders will be drawn from the technical teams (persons based in South Africa from partner organizations).

Total persons needed for the field visit: 22 teams * 6 persons per team = 132

Persons from partner organizations: 88 (will be at least 22 from within country as team leaders and 66 can be from within country or outside)

Persons from NDoH = 22 Persons from Provincial DoH = 22

The finalization of teams will be coordinated by the secretariat – RMCH supported by UNICEF and approved by the steering committee for the review.

Invite letters to team members to be sent out by the secretariat and confirmation of participation received by 30th May.

6th June 2014: meeting of team leaders and presentation to Steercom; plans for field visits.

2e. Field visits

Dates: 17th to 27th June 2014: The proposed field visit schedule is as follows:

17th June, Tuesday:

Introduction and briefing meeting 830 hrs to 1400 hrs at NDoH

Field teams depart for the respective provinces: 1400 hrs onwards

Please note: Team members to arrange their own travel to the provinces (tickets/accommodation/meals).

The vehicle/s hire at the provincial level for the field visits will be coordinated by the Secretariat for the review.

Each field review team is expected to stay at a common venue (list of venues to be shared by the Secretariat for the provincial headquarters and the district – based on the selected districts). A conference/meeting room to be arranged for each team to work on the provincial report on 21st and 22nd June.

A team will be assigned to interview NDOH officers as an additional "field visit".

18th June, Wednesday: at provincial headquarters

Meeting with the HOD and briefing with the provincial team -0830 1030 hrs Stakeholder consultations at provincial level – 1100 to 1330hrs (to arrange at provincial offices or a conference room based on availability).

The stakeholder consultations will be better defined after the desk review (including numbers and types of consultations and participants).

The teams for each province (namely 2 teams for the 7 provinces, 3 teams for GP, and 4 teams for KZN will be together till this point)

18th **June**, **Wednesday pm**: teams travel out to districts – teams split up and each team travels to the respective district as per the agreed sampling frame

Field visits to facilities including district offices based on the agreed sampling frame. This will be province specific and each province will have a specific plan.

19th Thursday and 20th June, Friday: field visits to sites/consultations 21St June, Saturday and 22nd June, Sunday: Report writing

All district teams come together at the provincial headquarters to collate findings and work together to finalize the provincial report as well as specific technical area reports.

23rd June, Monday and 24th June, Tuesday: Feedback and planning workshops All districts in the province come together for a two days workshop to receive the feedback from the review, understand the findings and agree on next steps/action.

These workshops will be conducted at the provincial head quarters, and venue/accommodation for participants will be arranged by the Secretariat for the review.

Field review teams travel back to Pretoria on 24th June, Tuesday, after 1600 hrs.

25th and 26th June, Wednesday and Thursday: Finalization of report at national level

The review team members from partner organizations (88) and DoH colleagues (22) come together for 2 days to share findings from the field visits and collate findings.

Oversight to the final collation of the report to be provided by UNICEF supported by the 4 technical leads and the lead partner organizations (UNFPA and USAID).

27th June, Friday: Presentation of the preliminary report

Report back to NDoH - steering committee and key stakeholders of the final report of the review.

This will collate the desk review and the field - visit findings.

C. Report and action plan:

The final phase of the review will include the finalization of report with key actions and best practices including wide dissemination with all stakeholders and agreement on key action points at field level including scaling up best practices.

UNICEF will support the final coordination and collation of the report. This will be a full report bringing together the desk review and the field review findings with specific recommendations (evidence based, time bound and linked to specific results).

The final report will be formally presented to the NDoH in August 2014.

7. Organisation and management

The Review is being carried out under the overall direction of the Deputy Director- General, Strategic Programmes, Dr Yogan Pillay. A Steering Committee is established for oversight and technical leadership and comprises of senior managers of development partner organizations and NDOH programme managers from the four key programme areas.

7.1. Project Management

RMCH program will serve as the secretariat for the review. This will be supported by UNICEF. The logistics support will be provided by a specific agency/institution identified for the same with overall coordination provided by NDoH.

7.2. Project Steering Committee

The Steering Committee will be responsible for the overall oversight in the planning, coordination and execution of the Review. It will also be responsible for taking forward implementation of the recommendations of the review. The Committee is chaired by Deputy Director-General Dr Yogan Pillay, assisted by Chief Directors of relevant Clusters in the NDOH. UNICEF will support the steering committee in the design and implementation of the review. Other members will include major MNCWH&N partners in the country identified by the DOH. The Steering Committee will send out invitations to external review members to participate in the review technical working groups that have been identified.

7.3 MNCWH and N Review Technical Working Teams

The main technical working group comprises NDOH Programme Managers and all the development partners including UNICEF, UNFPA, UNAIDS, USAID, CDC, WHO, DFID, etc.

There are five technical working sub-groups, the membership of which will be approved by the Steering Committee. Technical leads of each technical working group will be nominated by Dr Pillay assisted by development partners and do not necessarily need to be from the department. Each group will have an NDOH programme manager representative. The technical working groups are namely:

- i. Maternal and Newborn Health: Led by UNICEF, Dr Pearl Holele (NDOH) and Dr Lesley Bamford (NDOH)
- ii. Infant and Child Health (Under-1 and Under-5, excluding Newborn health): Led by UNICEF and Dr NonhlanhlaDlamini (NDOH)
- iii. Adolescent and Youth Health: Led by UNFPA and Lindiwe Dladla (NDOH)
- iv. Women's health: Led by USAID/CDC and Nat Khaole (NDOH)

v. **Nutrition:** led by UNICEF and Dr Nonhlanhla Dlamini (NDoH) HIV/AIDS will be represented in all five technical areas since it is cross cutting. **Time lines:**

A. Preparatory phase: February/March2014

- · Finalise TOR of the review
- · Conduct the stakeholder meeting
- · Formulate the working group
- B. Finalise the methodology for MTR: Mid February to mid-March 2014 Identify technical leads for the technical working groups
- C. Drafting of project plan: February/March 2014
- Develop Gantt Chart
- · Budget/Costed estimates of activities

D. Desktopreview:MarchtomidMay2014

- Complete a desk review (literature review/data analysis etc) for each intervention that focuses upon the human resources, key supplies, access, utilisation, continuity of care, quality of care bottlenecks that have the potential to reduce coverage and effective coverage in each province. Important sources of information will include the HMIS, PiPP, MMRs etc
- DDG to inform NHC Tech of the review Letters to inform provincial HODs
- Draft methodology for DR
- · Share examples of HIV/TB desktop review
- Review data collection and collation
- · Data analysis and report writing
- Conduct national consultations of provincial stakeholders to agree on results of desk review and identify the most critical bottlenecks and best practices that need further analysis/fact finding at field level
- · Finalise desktop review report

E. Prepare for Field Visit - May 2014

- District preparation for review
- Communication: Letter to HD by YP
- Workshop to finalise data tools and sampling area for the review (for example, transportation and referral system; motivation and performance of health workers; supervisory system etc)
- · Get authorisation from NDoH
- · Constitute assessment teams and nominate team leader
- Develop district visit schedules (When, who, and where)

F. Field work/Data Collection: June 2014

- · Finalise tools for field review for systematic review of systems that underlie potential bottlenecks
- · Printing of data collection tools
- · Pre-testing data collection instrument
- · Finalisation of data collection tools and system to be used
- Field visits
- Conduct provincial feedback meetings presenting key findings including potential of introduction/scale up of innovations to address key bottlenecks

 National dissemination of the review findings after the field visits: Agree on key action points at field level including scaling up best practices

G. Final Report and action plan: July to August 2014

Finalisation of report

H. Recommendations/Plan of action: August/September 2014

Presentation and dissemination with all stakeholders

8. Resources

The resources for the Review will be provided as in-kind contribution from development partners. UNICEF and DFID to support project management. Additional resources will be used directly by other development partners to provide TA for desk review and field work and to finance field work. UNICEF, USAID, CDC, WHO and UNFPA have expressed interest and pledged support.

9. Development Partner Contributions to the Strategic Plan

Some elements of the Strategic Plan are supported or financed by Development Partners (including UN agencies, US Government agencies, the UK's Department for International Development and the European Union). Not within the scope of this review, but other future evaluations that might be considered include:

- A separate evaluation to be conducted to assess the contribution of donor funded programmes. The purpose is to assess whether donor funded project and programme support are aligned with national priorities, effectively building national capacity and sustainable beyond the current phases of donor funding. The evaluation will also assess the financial contribution of current externally funded programmes as part of an overall evaluation of likely future additional resource needs to fill the funding gap for full delivery of the National Strategy.
- A review of school health implementation since the national launch of the ISHP policy in October 2012 which has impact
 on MNCWH outcomes as it relates to Adolescent and youth health, early childhood development and U5 child health
- Review of the national DCST programme implementation
- · Costing of MNCWH&N plan and building an investment case for SA

10. Post Review Plan

- The Steercom will present the findings and recommendations to the NHC
- NDOH will respond to each finding and recommendation and provide an action plan that will be communicated back to the national MNCWH forum for provincial programme managers and plan district based dissemination plan to communicate these

Annexure 1:Terms of Reference: MNCWH&N Strategic Plan Review:Technical Working Groups

Four groups: Maternal and newborn health, Under 5 child health, adolescents and women's health and nutrition

A. Scope of Work

The TWG will complete the desktop review and support the field visits and finalization of the final report.

Key tasks include:

- Assessment of the MNCWH&N strategy and CARMMA, and the Countdown interventions, guided by the strategies on key focus areas in each technical working group
- Looking at existing data from 2012-2014 to assess status of implementation, use DHIS data, 3 Ministerial Committees,
 Save the mothers and children reviews, and any other survey, APP and DHP to assess the quality of plan and coordination framework to include key MCH priorities to reduce maternal and child mortality
- · Assessment of what was done and how well or badly was it done coverage and quality
- Assessment of what was not done and give detail of why and recommend how it can be done; Diagnose the problem
 and analyse it
- · Using the bottleneck analysis framework used previously in the PMTCT programme evaluation
- Evaluating what is working and how can it be scaled up. Is the strategy we have able to make us reach the targets and what should be done to improve this?
- Each group to look at the continuum of care to connect and link dots/gaps
- Evaluating health system enablers and bottlenecks, reviewing the WHO Health System Framework's 6 building blocks.
 This will require engagement with other national clusters and directorates such as DHS and PHC services (Jeanette Hunter) and Hospital Services (Terence Carter)
- Analysing and making recommendations to change/ improve the service delivery platform Planning for discussion forums of technical groups: to discuss what works and what needs to be done differently to make change. Share a modelling tool or recommendations to assist districts on what needs to be done differently to move things

B. Key Issues to bead dressed in each technical work stream by the technical working groups

Desktop Review

- Use existing data, reports and previous research to assess status of maternal newborn and child health, progress of implementation of key elements under each technical programme area, identify key bottlenecks and key success factors
- · Identify best practices or case studies already reported to improve outcomes in each technical area
- · Identify areas for further in-depth analysis for the field work interviews and observations

Progress on 8 Strategic Pillars of the MNCWH and H strategy

- Identify the extent to which each element has been prioritised to date. Document progress against indictors where possible and identify barriers and challenges to implementation.
- Assess the extent to which stewardship functions recognise and support progress on all strategic areas, and whether
 the balance between health system objectives and broader health determinants has been realised.
 Identify major challenges and opportunities to achieving the Strategy and any implications for other key policies, such as
 Primary Health Care Re-engineering and the Road Map for Nutrition. Human resource capacity of implementation
 - Identify key cadres of staff and competency sets necessary for implementing the strategy and their distribution at various levels of the health service. Consider whether effective delivery of the strategy requires redistribution of skills and responsibilities with reference to health service restructuring and primary care re-engineering
- Identify examples of good practice in human resource management and deployment which illustrate how different staffing structures can impact on service delivery particular attention should be given to identifying how to maximise every districts capacity to deliver the 7 signal functions for 24 hour Emergency Obstetric Care
- To consider the role of the Health Professional Council of South Africa, Medical boards and other professional bodies
 role in support of the Strategy through accreditation and support of professional training on MNCH. Discuss with key
 stakeholders frameworks form reinforcing professional accountability and continuing professional development and the
 scope for making aspects of MNCH training mandatory.

Quality and effectiveness of MNCWH and N services

- Assess quality assurance processes operational at key levels of service delivery this should include levels of training
 and mechanisms to support continuing professional development, provincial and district level Human Resource
 planning and systems in place for maintaining clinical standards from a service delivery perspective.
- To look at monitoring and supervision functions and the effectiveness of DCSTs in supporting quality of care

Communication of Policies and Strategy Objectives

- Assess the extent to which Strategy Objectives have been communicated to and are understood at different levels of the health services – looking at process of cascading policy 17 priorities and supporting documentation and guidelines which reinforce strategy implementation
- Consider the role of national, provincial and district levels in agreeing and promoting strategy objectives, and how to maximise national delivery of the plan given the level of autonomy of the Provinces in determination of provincial level priorities

Levels of Technical Assistance

- To assess the level of technical capacity required at national, provincial and district level in order to support implementation and mechanisms for bringing in additional capacity, as needed
- Consider the level of technical assistance currently provided by direct commissioning by NDOH, and by development partners and identify areas of priority for on-going support.

Monitoring and Evaluation

Assess the completeness and utility of the 19 indicators of the strategy, determining whether additional or different indicators would strengthen monitoring. To look at established M&E approaches and assess the extent to which these are actively informing strategy implementation

To identify additional M&E needs, with a view to supporting an impact evaluation of the programme prior to 2016.

Composition of the TWG

- Each working group will have an identified lead from the DoH and a technical lead from an organization/institution as nominated by the Steering committee.
- The technical leads will draw in other members experts in that area from academia, practitioners, global organizations, partners etc.
- Each group to consist of 10-15 members
- · The group can work electronically, as well as face to face meetings based on the decision of the technical team leads.

Deliverables

- 1. Desk review report (agreed template common to all 4 groups) outlining progress, bottlenecks, best practices and lessons learned
- 2. Inputs to the field tools including indicators, list of best practices to be visited etc
- 3. Inputs to the final report for the specific technical area

Members of the technical group will participate in the field review, however, other experts/practitioners may be drawn in for the field visits.

Annexure 2: Reference material

Summary of key objectives of the MNCWH&N Strategic Plan by strategic area:

Maternal Health

- Basic Antenatal Care (four visits for every pregnant women beginning during the first trimester)
- · HIV testing early in pregnancy (14 weeks) and at 32 weeks with initiation of ART
- Improved access to care during labour through introduction of dedicated obstetric ambulances and establishment of maternity waiting homes (where appropriate)
- Improved intrapartum care (with specific focus on the correct use of the partogram, and standard protocols for managing complications)
- · Training in essential steps in the management of obstetric emergencies
- · Post-natal care within six days of delivery

Newborn Health

- · Promotion of exclusive breastfeeding
- · Provision of PMTCT
- · Resuscitation of newborns
- · Care for small/ill newborns according to standardized protocols
- · Kangaroo Mother Care for stable LBW infants
- · Post-natal visit within six days

Child Health

- · Promotion of breastfeeding
- Provision of preventative services (immunisation, growth monitoring, vitamin A, regular deworming)
- · Correct management of common childhood illnesses (IMCI)
- Early identification of HIV-infected children and management
- · Improved hospital care for ill children especially for those with common conditions using standardised protocols
- · Expansion and strengthening of school health services
- · Developing services for children with long-term health conditions

Adolescent and Youth Health

- · Access to Youth Friendly services
- Access to SRH 19

Women's Health

- Access to contraceptive services, including pregnancy confirmation, emergency contraception and a full range of contraceptive methods
- Post-rape care for women and children (PEP)
- Improved reproductive health services for adolescents through provision of youth-friendly counselling and reproductive health services at health facilities and as part of school health services
- · Improved coverage of cervical screening and strengthening of referrals
- Provision of a package of community-based MNCWH services by generalist CHWs working as part of municipal wardbased PHC outreach teams

Community Interventions

- Multi-sectoral action to reduce poverty and inequity, and improve access to basic services, especially improved water and sanitation
- Implementation of a MNCWH communication strategy at all levels

CARMMA

- Exclusive breastfeeding
- Improved contraceptive services
- Improvement of the PMTCT programme
- Improved outcomes for babies and mothers
- ESMOE (Essential steps in the mgt of obstetric emergencies)
- KMC (kangaroo mother care)
- Obstetric waiting homes
- Improved transport (obstetric ambulances)

MNCWH and N Strategic Plan 2012-16 Midterm Review ToR-final 1st June 2014

Annexure 3: Monitoring and Evaluation Framework CARMMA Dashboard

ġ	Key Component	DHIS Performance Indicator	Baseline (2012/13)	Target		Perfor	Performance 2013/14	2013/1	4	Comments
					<u>0</u>	Q 2	63	9	Annual	
_	Strengthening access to comprehensive SRHR services, with specific focus on family planning	Couple year protection rate Delivery in facility under 18 years rate⁴			I,					
2	Advocacy and promotion of early antenatal care attendance/ booking	Antenatal 1st visit before 20 weeks rate Mother post natal visit within 6 days rate			1,					
е	Improve access to skilled birth attendance through: • Allocation of obstetric ambulances to every facility where deliveries are conducted • Establishment of maternity waiting homes (MWH), where necessary	Delivery in facility rate (annualized)								
4	Strengthening human resources for maternal and child health through: • Training on Essential Steps in Management of Obstetric Emergencies (ESMOE) for doctors and midwives • Strengthening midwifery education and training	Number of doctors and midwives trained in ESMOE (cumulative) ⁵			I,					

⁴ Indicator selected to monitor access to family planning services for adolescents
5 This output indicator is not in the NIDS (DHIS); ESMOE training should be coordinated, monitored and reported by the DHMT (District Trainer, MNCWH Coordinator and DCST) at the district level.

ó	Key Component	DHIS Performance Indicator	Baseline (2012/13)	Target		Perfori	Performance 2013/14	2013/1	4	Comments
					ō	Q 2	63	Q	Annual	
2	Improve child survival through:Promotion of breast-feeding,Provision of facilities for lactating mothers	Infants exclusively breastfed at Hepatitis B 3rd dose								
	(boarder mother) in health facilities where children are admitted are admitted Broportion of facilities offering inpatient in health facilities of Kanasaa Mather Care (KMC) for	Proportion of facilities offering inpatient newborn care providing KMC ⁶								
		Measles 2nd dose coverage								
	 Advocating for appropriate care and support of pregnant women and lactating mothers in the workplace 	(annualised)								
	Improving immunization coverage rates									
9	Intensifying management of HIV positive pregnant women and mothers and HIV infected and affected children through: Improved access to HIV treatment for both mothers and children	Infant 1st PCR test positive around 6 weeks rate			1		1			
	 Improved management of co-infections Elimination of mother to child transmission of HIV by 2015 									

Annexure 3: Monitoring and Evaluation Framework MNCWH and N Dashboard

Programme	Indicator	Measure	Baseline (2012/13)	Baseline Target (2012/13)	ō	Q 2	Q3	Q	Annual
EPI	Fully immunized at one year* Drop-out rate (DaPT-Hib-IPV3 to Measles1)	%							
Nutrition	Vitamin A coverage 1 - 5 years Severe Malnutrition Case Fatality Rate	%							

⁶ This indicator is not in the NIDS (DHIS). This is a critical output indicator to monitor the implementation of CARMMA and National Newborn Care Improvement Action Plan/Framework

Programme	Indicator	Measure	Baseline (2012/13)	Target	ō	07	ၓ	\$ Annual
Diarrhoea	Incidence of diarrhoea with dehydration Inpatient case fatality rate	Cases per 1,000 U5s %						
Pneumonia	Incidence of pneumonia Inpatient case fatality rate	Cases per 1,000 U5s %						
AII	PCR coverage at around 6 weeks PCR positivity rate at around 6 weeks*	%						
Hospital care	Inpatient under-one case fatality rate Inpatient under-five case fatality rate	%						
ANC	Early booking rate (<20 weeks)* Proportion of eligible women started on HAART	%						
Intrapartum care	Delivery rate in facility under supervision of trained personnel* Stillbirth rate in facility Post-natal care within 6 days	% Per 1,000 births						
Newborn Care	Neonatal mortality rate Low Birth Weight rate	Per 1,000 live births %						
Women's Health	Couple year protection rate* Cervical screening coverage rate	%						

Annexure 4: Reference material

Links to key National Health Policies and Strategies

- Adolescent and Youth Health Policy 2012
- CARMMA Roadmap to 2014
 - o CARMMA South Africa Strategic Plan
 - Contraception and Fertility Policy and Service Delivery Guidelines 2013
 - Implementing PHC Re-engineering
 - Infant and Young Child Feeding Policy
 - Integrated School Health Policy
 - o MNCWH and Nutrition Strategic Plan 2012-2016
 - o MNCWH and Nutrition Strategic Plan Presentation at MCH Indaba
 - National Evaluation Policy Framework
 - o National Core Standards for Health Establishments 2012
 - National PMTCT Plan
 - o NDoH Annual Performance Plan 2012-2015
 - o School Health Policy and Implementation Guidelines
 - o Policy of District Health System

Other National Level Resources

- National CMAP Primary Health Care Report
- Every Death Counts Saving the Lives of Mothers, Babies and Children in South Africa

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